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# Contents

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<i>List of figures</i>	vi
<i>List of tables</i>	vii
<i>List of boxes</i>	viii
<i>Acknowledgements</i>	ix
Introduction	1
1. Why is sustainability science needed?	8
2. Principles of sustainability science	26
3. Learning from transformative science approaches for sustainability	40
4. Implementing transdisciplinary research partnerships	90
5. Building institutional capacity for sustainability science	107
Conclusion	134
<i>Glossary</i>	136
<i>References</i>	142
<i>Index</i>	165

# Figures

---

1.1	Different types of production functions	14
1.2	Relative decoupling in OECD countries: 1975–2000	17
1.3	Direct Material Consumption (DMC) in some OECD countries: 1975–2000	18
1.4	Trends in fossil fuel consumption and related CO <sub>2</sub> emissions: 1980–2007	19
2.1	Conceptual model of an ideal-typical transdisciplinary research process	39
3.1	Linkages between ecosystem services and human well-being	49
3.2	Typology of socio-technical transition pathways	70
4.1	Successive iterations in companion modelling	101
5.1	Bibliometric analysis of articles on sustainability (I)	108
5.2	Bibliometric analysis of articles on sustainability (II)	109

# Tables

---

1.1	Global status of provisioning, regulating and cultural ecosystem services	11
3.1	A scores table for a transport problem	59
3.2	Transdisciplinary sustainability research in economics	87
3.3	Progressive implementation of the three dimensions of sustainability research in the transformative science approaches analysed in this book	88
5.1	Gradual change towards fully institutionalized sustainability research	122
5.2	Capacity-building measures for transdisciplinary sustainability science	133

## Boxes

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5.1	An example of capacity building for sustainability research at higher education institutions	125
5.2	An example of capacity building for sustainability research through tools within programmatic research funding	127
5.3	An example of capacity building for sustainability research through support for research networks	130
5.4	An example of capacity building for sustainability research through building of new institutions	131

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# Introduction

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Modern science is considered by many as one of the major drivers of the increase in human prosperity over the last three centuries (North, 2010; Moky, 2002). However, at the very moment that humanity fails to tackle major global crises of an economic, environmental and social nature, modern science seems incapable of providing operational solutions for overcoming these current crises. This failure of the project of modern science, as it was inherited from the enlightenment, has been analysed by many scholars in recent decades and gave a new impetus to the debate on the articulation between science and society (Arendt, 1958; Latour, 1993; Funtowicz and Ravetz, 1993). To improve upon this current state of affairs, researchers and practitioners have developed new path-breaking transformative approaches to science over the last twenty years. This book analyses the contribution of these approaches to managing the transition\*\*1 of human societies to strong sustainability\*\*, with a particular focus on environmental and economic sciences.

Scholars and practitioners who gathered in May 2009 at a major conference organized by DG Research in Europe to discuss the meaning of sustainable development for science identified two major challenges for sustainability science (Jaeger and Tàbara, 2011; Jaeger, 2011). First, in dealing with sustainable development, there is a need for transformations in the core values and worldviews that drive individual actions and organizations. Science can contribute to such changes, but only if the challenges are addressed in a collaborative, iterative and exploratory mode. Indeed, sustainable development issues are complex and require ethical judgement on the limits of the earth's resources and responsible choices between multiple stakeholder perspectives. It is the responsibility of scientists to engage in new forms of collaboration with stakeholders and citizens, in the urgent search for and implementation of feasible options for effective transition to sustainable societies.

Second, there is a need to remove practical and institutional barriers for the development of the goal-seeking, iterative and integrative approaches needed to address the complex issues of sustainability (Jaeger, 2011, p. 201). This will require organizational changes, but also changes in the funding and evaluation of science. In particular, the funding and review



mechanisms for proposals and projects in sustainability science must be designed in ways that reflect the basic interdisciplinary features of the emerging field. In addition, long-term funding will be required for research on coupled social-ecological systems, which require a continued learning process with stakeholders in open-ended policy experiments. Finally, there is a need for institutional support for training and capacity building for scholars who wish to engage in sustainability science, as sustainability science requires a distinct set of professional competences – facilitation skills, systems thinking, ethical reasoning and abilities to build strategic partnerships, amongst others – that are not currently sufficiently encouraged in academic training programmes (Jaeger and Tåbara, 2011).

In response to these needs, visionary leaders in science policy administrations and higher education institutions have set up frontier science institutions for sustainability, both at the level of strategic research and training programmes and at the level of networks for broader capacity building. Well recognized examples that will be discussed in this book, which illustrate frontier research initiatives, are the programme at the Graduate School of Frontier Sciences at Tokyo University and the Institute for Landscape Ecology and Botany at the University of Greifswald. Both these institutions combine research into economics and ecology with a specific expertise in empirical social research and collaboration with social actors and practitioners. In addition, these institutes have set up interdisciplinary international master's programmes combining training in environmental sciences, economics and sustainability ethics. Prominent examples that illustrate networks for capacity building in sustainability science are the Swiss Network for Transdisciplinary Research (td-net) at the Swiss Academies of Arts and Sciences, and the Alliance for Global Sustainability between four science and technology universities in the US, Japan and Switzerland. Transdisciplinary research is key to all these capacity building initiatives and is understood as basic or applied research into socially relevant problems, implemented through research collaborations between scientific and social actors' knowledge and expertise. The goal of these networks is to advance the mutual learning between inter- and transdisciplinary researchers and lecturers across thematic fields, languages and countries.

Nevertheless, in spite of the wide recognition of the path-breaking contribution of these frontier science initiatives, the efforts of many sustainability science researchers and sustainability stakeholders are hampered in practice by the structural constraints imposed by the current mode of organization of the scientific research system. Indeed, as documented in this book, serious obstacles arise from the lack of career incentives in interdisciplinary and transdisciplinary sustainability science in

higher education institutions, the shortage of training opportunities in multi-method quantitative and qualitative case study research, and, most importantly, the dominance of mono-disciplinary peer review of research projects, individual researchers and of higher education institutions themselves. As shown in Chapter 5, the effects of the latter can be illustrated with a recent study that published bibliometric research of the peer-reviewed articles with the word “sustainability”, either in the title or the keywords, in the approximately 16 500 peer reviewed journals of the Scopus database that were published between 1996 and 2009. This study showed that, even in the articles that explicitly mention sustainability as a keyword, cross-referencing between the three pillars of sustainability science (environmental, social and economic) is rare, especially for the articles in the environmental science journals, with only around 25 per cent of these sustainability articles citing other articles from the social science journals and 10 per cent from economics journals. For the articles on “sustainability” topics in economics journals, cross-referencing is more frequent, but the overall proportion of articles on sustainability in the economics journals is much lower and overall marginal.

The reality of these institutional constraints contrasts with the need of moving beyond the “value neutral” and “ivory tower” mode of organization of research for sustainability highlighted through the major failures of the current organization of research that will be discussed in this book. Nevertheless the conventional mode of research is deeply entrenched in the research practices in the core disciplines at the forefront of current sustainability research. To illustrate this, it suffices to analyse prominent economists’ reactions to the 2008 financial crisis. These reactions, analysed in more depth in section 3.2.3 of the book, show two major strategies to keep mainstream economic analysis of the financial system within the remit of a highly abstract apparatus that is disconnected from empirical analysis of social and human behaviour. First, the recourse to abstract equilibrium or near-equilibrium modelling, in conjunction with the assumption of a uniform individual “representative agent”, as the reference standard of sound science, leads to a systematic marginalization of the issue of systemic risks and instabilities in the financial system. A well-known example of this strategy is illustrated by the belief, originally shared by former Fed Chairman Alan Greenspan, that it suffices to introduce a sufficient number of appropriate derivative instruments to eliminate all uncertainty\*\* from the market. This strategy supposes a uniform economic agent using ever more sophisticated tools to correct the mathematical uncertainties of the system. However, it is in stark contrast to real-world social dynamics, based on interactions between heterogeneous economic agents which have different information sources, motives, knowledge and capabilities. The second

strategy can be found in the beliefs expressly defended by prominent economic scholars (such as Robert Lucas, Nobel Prize laureate in Economics) that situations of crisis are outside the predictive power of economic sciences and cannot be dealt with scientifically within the discipline.

As shown through the analysis of successful contributions of economic research to sustainability in this book, what are needed instead for sustainability research are interdisciplinary practices combining economic research with analysis of social practices and an explicit discussion of the ethical orientations that underline the modelling options. For instance, research on ecosystem services in the Millennium Ecosystem Assessment has successfully promoted a set of tools based on a combination of market creation for sustainable use of ecosystem products, with the building of local community organizations and science-based decision support systems. A successful application of these tools which illustrates this embedding of analysis of market processes in broader social practices is the Rio Platano Biosphere Reserve in Honduras (Weaver, 2011). In this reserve, sustainability scientists have successfully supported communities to overcome the poverty-driven degradation of shared ecosystems, by reorienting the local economy towards non-timber forest products (such as cocoa, ornamental plants, medicines and oil), in the context of a community-based governance model. In a similar way, innovative modes of organization of research that combine descriptive–analytical\*\* approaches of complex systems and the analysis of social practices have been proposed within post-Keynesian macroeconomics, ecological economics and Veblenian evolutionary economics. Because of the crucial role of economic thinking in policy making for sustainability, these approaches are analysed in depth in Chapter 3 of this book, with the view to providing concrete ideas for the transformation of the existing research practices.

The analysis in this book of the concrete practices and the scholarly literature on the mode of organization of sustainability science shows more generally the need to combine the descriptive–analytical approach of complex systems, developed for instance in economics and environmental sciences, with the analysis of and involvement in social practices and ethical debate. These requirements have been articulated in this book in terms of a set of three basic conditions that have to be considered together for successfully addressing sustainability problems through sustainability research:

- **Interdisciplinarity\*\***: first, sustainability science has to adopt an interdisciplinary perspective that combines the descriptive–analytical approach of complex socio-ecological systems\*\* with the analysis of social practices and transition pathways.

- Explicit discussion of strong sustainability ethics: second, in so doing, sustainability science has to explicitly address how actors and decision makers in various problem situations can give concrete meaning to a strong sustainability ethics, which recognizes the intrinsic limits of the substitution of all natural life support systems by technological means or other forms of human-made capital. In particular, such discussions should clarify the situations in which a weak, intermediate or strong sustainability approach\*\* is most relevant.
- Transdisciplinarity\*\*: third, because of the context specificity of both the solutions and the socially relevant ethical options, sustainability science has to combine inputs from scientific and extra-scientific practitioners' expertise in organizing scientific research.

The general result from the analysis is the following: even though the experimentation with these conditions is still ongoing, there is a broad consensus amongst sustainability scholars and senior science officials that there is an urgent need to move from the purely descriptive–analytical approach of complex system analysis to a participatory and transdisciplinary science approach. As will be illustrated with concrete cases discussed throughout the book, the failure to integrate such a new approach to the organization of research can have dramatic consequences for solving concrete sustainability problems.

This proposition is building upon the large body of literature on transdisciplinary, community-based, interactive and participatory research approaches that has been generated in response to the major sustainability crises (Lang et al., 2012; Thompson Klein et al., 2001; Hirsch Hadorn et al., 2008). Although an open and still evolving concept, the key features of participatory and transdisciplinary research are a close articulation of scientific expertise and knowledge from the relevant social actors and practitioners throughout the research cycle and the linking of scientific problem framing with the societal problems from the very beginning (Jahn et al., 2012; Dedeurwaerdere, 2013). Accordingly, transdisciplinary researchers propose an “interface practice” between a societal practice of social problem solving and a scientific practice of interdisciplinary analysis.

The implementation of the three basic conditions imply an in-depth transformation of the current modes of organization of research. Nevertheless, both the existing current incentive and reward system of disciplinary research, and the existing mode of university/industry collaboration geared towards the needs of industry, remain important and well-established social benefits of modern higher education institutions. However, they are clearly insufficient for implementing the type of

multi-stakeholder collaborations required for solving complicated and interconnected sustainability issues. The aim of the envisioned approach therefore is not to build a substitute to already well-established institutions of modern science that have proven otherwise productive. Rather the goal should be to build a new layer of interdisciplinary and transdisciplinary research on top of the existing research infrastructure, in order to tackle the unprecedented sustainability crisis that humanity is facing today.

With the view to increase our understanding of the core principles of sustainability science and to better address both theoretical and organizational challenges of transdisciplinary modes of organization of scientific research, this book examines the following topics. Chapter 1 addresses the question of why sustainability science is needed and how emerging research programmes have attempted to address these needs, in spite of major institutional and practical hurdles. Based on this historical and institutional overview, Chapter 2 analyses the common features of sustainability science that emerge from existing practice. A crucial issue in this context is to analyse how sustainability science can contribute to implement the normative vision of sustainable development since its initial formulation in the Brundtland report 25 years ago. In addition, sustainability scientists also have to address new challenges that have grown in importance since the Brundtland report, such as the governance of technological transitions in the field of energy and sustainable food systems and the systemic risks generated by globalized financial markets. Chapters 3 and 4 review prominent sustainability science approaches that have been developed over the last two decades. These chapters highlight the failures of dominant “value neutral” and “ivory tower” modes of research in dealing with sustainability issues. To highlight the potential of an alternative, transdisciplinary mode of organization, these chapters focus more specifically on promising approaches in economics and environmental sciences, which have been developed to overcome the failures both of Walrasian general equilibrium\* thinking in economics and purely biophysical approaches in environmental sciences. Because of their important influence on policy making, the greater part of the discussion is dedicated to the alternatives that have been developed to mono-disciplinary research in these two fields, but the discussion also points to developments in other fields to support the main argument. Chapter 5, finally, addresses the organizational and institutional challenges faced by universities and research policy officials when implementing the core organizing principles and methodologies of sustainability science elaborated in this book.

## NOTE

1. Terms defined in the glossary are marked with a single or double asterisk upon their first appearance in the text.

# 1. Why is sustainability science needed?

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Research over the last two decades has shown that human influences on global life-support systems have reached a magnitude unprecedented in human history (Jerneck et al., 2010). On the one hand, pro-growth economic policies have encouraged rapid accumulation of consumption goods and technological innovations (Komiyama and Takeuchi, 2006; Orecchini et al., 2012). This has resulted in increased human prosperity in many parts of the world, although in a globally disproportionate manner. As already stated in the Brundtland report 25 years ago:

Those looking for success and signs of hope can find many: infant mortality is falling; human life expectancy is increasing; the proportion of the world's adults who can read and write is climbing; the proportion of children starting school is rising; and global food production increases faster than the population grows (WCED, 1987, p. 19).

On the other hand, by depleting the world's stock of natural wealth on a global scale – often irreversibly – the prevailing, and predominant, economic and development models increasingly have detrimental impacts on the well-being of present generations, in particular leading to a broadening ecological crisis and ever widening social disparities. Concomitantly, these models present tremendous risks and challenges for future generations.

To document the most salient features of this global crisis, researchers throughout the world have engaged in vast enterprises of collaborative peer-reviewed research. The results of these mega-science projects for monitoring the multi-dimensional crisis have been most visible in the field of climate change research, in particular with the awarding of the Nobel peace prize in 2007 to the International Panel on Climate Change (IPCC). The latter assessment involved over 1000 scientists, from over 120 countries, and is entirely based on a process of peer-review amongst expert reporting on the latest findings from the various sub-fields of climate change research. Similar initiatives have been undertaken to monitor the biodiversity crisis, natural resources depletion and global pollution, amongst others. As a result of these initiatives, scientists working across disciplines and contexts produced a state-of-the-art of major social and ecological indicators in globally significant reports. The most important of these are the following (Swilling and Anneck, 2012, pp. 27–8):

1. Ecosystem degradation: the United Nations (UN) *Millennium Ecosystem Assessment*, compiled by over 1300 scientists from 95 countries and released in 2005, has confirmed for the first time that *60 per cent of the ecosystems upon which human systems depend for their survival are degraded* (MEA, 2005).
2. Global warming: the broadly accepted reports of the Intergovernmental Panel on Climate Change (IPCC) confirm that global warming since 1950 is mostly due to the release into the atmosphere of greenhouse gases caused by the burning of fossil fuels and (to a lesser extent) deforestation. *If global-averaged temperature increased by more than 2°C above the pre-industrial level, it would lead to major ecological and socio-economic changes, most of them for the worse, and the world's poor would experience the most destructive consequences* (IPCC, 2007). Current projections for the twenty-first century are an increase in global temperatures between 1.6 and 6.9°C (above the pre-industrial level), respectively for the most optimistic and most pessimistic scenario envisioned in the 2007 IPCC report (Synthesis report, p. 45).
3. Oil peak: the *2008 World Energy Outlook* published by the International Energy Agency declared the “end of cheap oil” (EIA, 2008). Even the major oil companies now agree that oil prices are going to rise due to more difficult to reach extraction sites, and alternatives must be found sooner rather than later. *Oil accounts for over 60 per cent of the global economy's energy needs*.
4. Inequality: according to the UN *Human Development Report* for 1998, *20 per cent of the global population account for 86 per cent of total private consumption expenditure*, whereas the poorest 20 per cent account for 1.3 per cent (United Nations Development Program, 1998). In addition, inequality of incomes was higher in most OECD countries in the mid-2000s than in the mid-1980s and the past 5 years saw *growing poverty and inequality in two-thirds of OECD countries* (OECD, 2011). Alternative, more complete indicators of inequality, integrating quality of life indicators and/or capabilities, show similar trends (see also the discussion in section 1.2 below).
5. Urban poverty: according to the UN-HABITAT report entitled *The Challenge of Slums, nearly 1 billion of the 6 billion people who live on the planet live in slums* or, put differently, one-third of the world's total urban population (United Nations Centre for Human Settlements, 2003).
6. Food insecurity: the International Assessment of Agricultural Knowledge, Science and Technology for Development (IAASTD, 2009) is the most thorough global assessment of the state of agricultural science and practice that has ever been conducted. According



to this report, modern, industrial, chemical-intensive agriculture has caused significant ecological degradation which, in turn, will threaten food security in a world in which access to food is already highly unequal and demand is fast outstripping supply. Significantly, this report confirmed that “23 per cent of all used agricultural land is degraded to some degree” (IAASTD, 2009: ch.1, p. 73).

7. Material flows: according to a 2011 report by the International Resource Panel (<http://www.unep.org/resourcepanel>), by 2005 the global economy depended on 500 exajoules of energy and 60 billion tonnes of primary resources (biomass, fossil fuels, metals, and industrial and construction minerals), an increase of 36 per cent since 1980 (UNEP, 2011a).

As stated by Swilling and Annecke (2012, p. 28), the above trends “combine to conjure up a picture of a highly unequal urbanized world dependent on rapidly degrading eco-system services, with looming threats triggered by climate change, high oil prices and food insecurities”.

The situation is worrisome, in particular because most of the driving forces of environmental change such as economic growth, consumption levels in industrialized economies, the size of the world population, resource use and energy consumption continue to increase (Jaeger, 2011). For example, according to the latest forecast by the United Nations Department of Economic and Social Affairs (2011), the world population is projected to surpass 9 billion by 2050, from approximately 7 billion in late 2011. From a business or industrial perspective, this can be translated into billions of new consumers. Therefore population growth may offer room for market expansion, which could be considered as good news (Orecchini et al., 2012). However, the bad news is that the greater scarcity of resources, mounting economic pressure on the environment, and potentially worsening socio-economic conditions for larger parts of humanity, will necessarily influence the ability of those 9 billion to sustain present consumption lifestyles or to attain the standards of living enjoyed by the most developed and richest countries today (Orecchini et al., 2012). As a matter of fact, over the next 40 years, demand for industrial materials in most sectors is expected to double or triple. Projections of future energy use and emissions based on current technologies show that, without decisive action, these trends will continue (UNEP, 2011b).

The Millennium Ecosystem Assessment provides an appropriate illustration of the interdependence between these driving forces of global change, the global sustainability crisis and its impact on human well-being. On the one hand, the Millennium Assessment has shown in its synthesis report that most of the ecosystem services are declining (Table 1.1). On the other

Table 1.1 Global status of provisioning, regulating and cultural ecosystem services

Service	Subcategory	Status	Notes
<b>Provisioning Services</b>			
Foods	crops	↑	substantial production increase
	livestock	↑	substantial production increase
	capture fisheries	↓	declining production due to overharvest
	aquaculture	↑	substantial production increase
	wild foods	↓	declining production
Fibre	timber	+/-	forest loss in some regions, growth in others
	cotton, hemp, silk	+/-	declining production of some fibres, growth in others
Genetic resources	wood fuel	↓	declining production
		↓	lost through extinction and crop genetic resource loss
Biochemicals, natural, medicines pharmaceuticals		↓	lost through extinction, overharvest
Water	fresh water	↓	unsustainable use for drinking, industry, and irrigation; amount of hydro energy unchanged, but dams increase ability to use that energy
<b>Regulating Services</b>			
Air quality regulation		↓	decline in ability of atmosphere to cleanse itself
Climate regulation	global	↑	net source of carbon sequestration since mid-century
	regional and local	↓	preponderance of negative impacts
Water regulation		+/-	varies depending on ecosystem change and location
Erosion regulation		↓	increased soil degradation
Water purification and waste treatment		↓	declining water quality
Disease regulation		+/-	varies depending on ecosystem change
Pest regulation		↓	natural control degraded through pesticide use

Table 1.1 (continued)

Service	Subcategory	Status	Notes
Pollination		↓	apparent global decline in abundance of pollinators
Natural hazard regulation		↓	lost of natural buffers (wetlands, mangroves)
Cultural Services			
Spiritual and religious values		↓	rapid decline in sacred groves and species
Aesthetic values		↓	decline in quantity and quality of natural lands
Recreation and ecotourism		+/-	more areas accessible but many degraded

*Notes:* The “substantial production increase” in crops is achieved at the expense of a 5% annual increase in the application of chemical fertilizers; the “substantial production increase” in aquaculture is achieved at the expense of permanent damage to capture fisheries; the “substantial production increase” in livestock is achieved at the expense of degraded environment, increased use of antibiotics and hormones, use of chicken manure as feed and expanding feedlots industry.

*Source:* MEA (2005, p.7).

hand, as will be discussed in more detail in Chapter 3, the evolution of these ecosystem services has a negative impact on physical, emotional and social well-being, leading to a call for change in governance and economic and social policy (see in particular Figure 3.1). More recently, a quantitative assessment of the threshold levels of the critical global-scale processes, published in *Nature*, has shown that for nearly all the critical processes the observed values are close to or already exceeding the critical thresholds (Rockström et al., 2009, cf. also the discussion in section 3.4.2 below).

This brief overview shows that, despite international agreements and action plans at all levels, there has been no success over the past few decades in reconciling human development with the environmental limits of the earth and in securing well-being for all people on this planet now and in the future (Jaeger, 2011). Indeed, we are faced with persistent problems of non-sustainability resulting from overexploitation of the planet’s resources and from surpassing the threshold of its capacity to assimilate wastes. Transformative research is needed so that sustainable pathways can be explored and taken (Jaeger, 2011).

The following sections focus on three hard problems for transformative research that follow from this situation of non-sustainability and whose solution should be at the core of the principles of the emerging field of

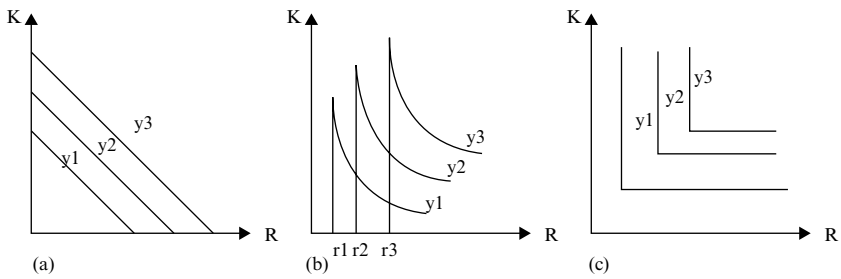
sustainable science: first, the problem of non-substitutability of natural capital by produced/technological capital; second, the problem of mounting inequalities; and, third, the need to bridge the gap between science and society.

## 1.1 THE CHALLENGE OF DECOUPLING GROWTH FROM THE EXPLOITATION OF NATURAL RESOURCES

During the last two centuries, the scale of human activities has grown exponentially. This growth has led to a situation where human social systems and the earth's ecological systems have become strongly coupled systems which have to be addressed in an integrated manner (Costanza et al., 1993). In particular, scientists and policy makers have recognized the need to acknowledge the biophysical constraints on the future possibilities of development of human societies. Such biophysical constraints include: (1) the provision of raw materials for direct consumption and production; (2) the limits on the capacity for assimilation of waste products by the earth's ecosystems; (3) the maintenance of the provision of landscape, information and cultural services by ecosystems; and (4) the maintenance of the provision of basic life-support functions that are prerequisites of all of the above (Ekins et al., 2003).

Sustainability in the context of the analysis of social-ecological systems can be described as the "maintenance of different types of essential capital" (Goodland and Daly, 1996). In the case of economic sustainability it refers mainly to financial capital. For example, historically, at least as early as the Middle Ages, merchants wanted to know how much of their sales receipts could be consumed by their families without depleting the capital of their business (for example by using only the net profits, minus investment costs, for their private consumption). More recently, the concept of sustainability is increasingly used in the context of the ecological crisis, where the term "environmental sustainability" refers to the maintenance of natural capital.

Sustainable development aims at an equitable use of the different types of capital that are essential for the functioning of coupled social-ecological systems. In general the different types of capital can be subdivided into natural capital on the one hand and different forms of human capital on the other (composed of cultural capital, institutional capital, social capital and technological/produced capital). In this context, different approaches to sustainability have been proposed according to the possibility of substituting *natural* with *technological/produced* capital (technological artefacts and products of labour), ranging from *weak sustainability* (complete



*Note:* The three types of production functions link constant national income  $y_i$  with technological/produced capital stock  $K$  (such as technology) and amount of natural capital  $R$  (such as non-renewable natural resources), under (a) full substitutability between  $K$  and  $R$  (= weak sustainability approach); (b) limited substitutability between  $K$  and  $R$  (= strong sustainability approach); and (c) no substitutability (= limit case of strong sustainability).

*Source:* Adapted from Common and Stagl (2005, p. 220).

*Figure 1.1 Different types of production functions*

substitutability of natural by technological/produced capital) to different forms of *strong* sustainability (limited or no substitutability of natural by technological/produced capital).

Figure 1.1 illustrates the different degrees of substitutability between natural resources ( $R$ ) and technological/produced capital ( $K$ ). Case (a) assumes full substitutability between natural resources and capital  $K$ , allowing a complete replacement of natural resources by capital  $K$  (weak sustainability). The second production function (b) corresponds to the existence of a limit on the substitution possibilities, with the recognition of a necessary minimum threshold of available natural resources in any production processes (represented by the minimum threshold levels  $r_1$ ,  $r_2$ ,  $r_3$  for each production function) (strong sustainability). The last graphic (c) represents a production function where no substitution is admitted (which is a limit case of strong sustainability).

### 1.1.1 Weak Sustainability Compared to Strong Sustainability

The weak sustainability approach (scenario (a) in Figure 1.1) extends the neoclassical model of economic development and considers non-renewable natural resources as one of the factors of production, seeking to “establish rules on how much natural resources to consume now and how much to invest in produced/technological capital to increase consumption later, when the non-renewable resources will be exhausted” (Dietz and Neumayer, 2007). This approach assumes that utility obtained from natural

capital and technological/produced capital is substitutable. For example, if individual utility is measured by individual monetary income, replacing wood products by plastic, or a natural floodplain by a dyke built in stone, does not make any difference from a weak sustainable perspective if such substitution leads to an equivalent level of goods and individual income (after taxation/after buying the consumption goods). In both these cases of substitution, neither the intrinsic limit of earth's resources, nor the value of certain natural resources for the appropriate functioning of basic ecosystems is taken into account. In fact, the weak sustainability model requires that (a) natural resources are super-abundant; (b) the elasticity of substitution between natural and produced capital is greater than or equal to unity (that is: the marginal gain in utility is greater or equal than unity when substituting natural capital  $R$  by technological/produced capital  $K$  as input in the production process); or (c) technological progress can increase the productivity of the natural capital stock faster than it is being depleted.

The weak substitutability approach leads to a development policy focused on the exploitation of natural resources in a way that allows a sustainable income stream from natural resources to be retained from new human capital investments, in spite of the depletion of the natural resources. This logic can be illustrated, for example, by the permanent process of compensation of loss of soil fertility, consequent to intensive agricultural practices, through increasing the recourse to mechanization, irrigation and fertilizers (Krishnan et al., 1995, p. 98). However, often the technological substitutes rely themselves on non-renewable natural resources (such as oil and fresh water in the case of fertilizers and irrigation). In such cases, the weak sustainability approach clearly is only a short-term relief based on the promises of technological progress without disposing of a well-established long-term road map.

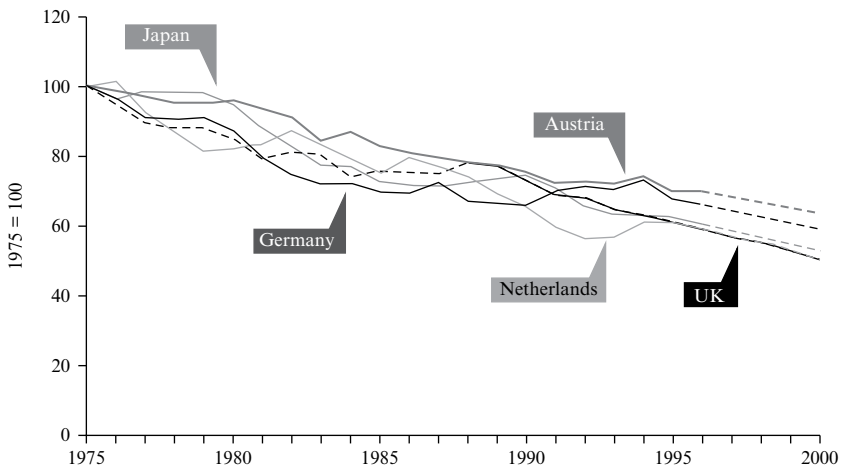
Conversely, the strong sustainability approach acknowledges that not all the functions of natural capital can be replaced by produced/technological capital and that there are critical levels beyond which substitutability is no longer possible (Daly and Farley, 2011). Situations of non-substitutability arise, for example, when critical thresholds are reached for the assimilation of waste products (such as greenhouse gases in the atmosphere) or for the functionality of living systems (such as the collapse of a fishery's ecosystem). As Daly and Farley (2011, p. 161) put it, complete substitutability would signify that a cooker can make a 1000 lb cake, using just the ingredients required for a 5 lb cake, "by stirring harder and baking longer in a bigger oven" (in Figure 1.1(b), this would mean to produce income level  $y_3$  by using the same level of natural resources as income level  $y_1$ , which is clearly not possible in all situations, as  $y_3$  can only be produced if resources are available at minimally the critical threshold  $r_3$ ).

From a policy perspective, the criterion of strong sustainability has been used for example in the IPCC report. The IPCC's 450 ppm stabilization target has been calculated based on a maximum tolerable increase of global temperatures of between 2 and 3°C. Beyond this temperature increase, the evolution of the climate would potentially reach threshold effects that cannot be compensated any more by technological means. In further developments of the strong sustainability approach, additional attention is drawn to the fact that those critical levels for substitutability are extremely difficult to assess. As argued initially by Holling (1973), when threshold levels are difficult to assess, a more responsible approach should focus on preserving the functionality of living systems over time (resilience) and on maintaining each type of capital (natural, cultural, institutional, social and produced/technological) intact independently (Common and Stagl, 2005; Goodland and Daly, 1996).

Finally, scenario (c) in Figure 1.1. corresponds to a view where no substitution is permitted, that is no natural resource can ever be depleted. This view seems to be unnecessary as resilience is not necessarily achieved only through a static vision of nature, but can be achieved by a dynamic, but sustainable, co-evolution of the natural environment and human societies. This scenario has been labelled by some as absurdly strong sustainability (Goodland and Daly, 1996). However, even though a universal application of scenario (c) can rightly be labelled absurd, this scenario still might be very relevant for some of the basic features that determine the health of critical ecosystem services on earth. In particular, this scenario could apply to situations where the exhaustion of natural resources or environmental degradation beyond a certain threshold would lead to so-called "tipping points" of irreversible damage to these basic services. One such case that has been recently documented in a review paper in *Nature* is the existence of planetary-scale tipping points, beyond which the earth's ability to sustain us and other species would be threatened (Barnosky et al., 2012).

### **1.1.2 Beyond Eco-efficiency: The Challenge of Absolute Decoupling**

The weak sustainability approach, currently dominating current mainstream economics, is based on the assumption that economic growth can be decoupled from material throughput through decrease of natural resource use in production systems, in particular by technical innovation. Such decoupling is supposed to cover both a decrease in consumption of non-renewable resources and a decrease of the production of waste products that have to be assimilated by the earth's ecosystems. In particular, the weak sustainability approach assumes that technological innovation, together with behavioural changes towards more sustainable consumption



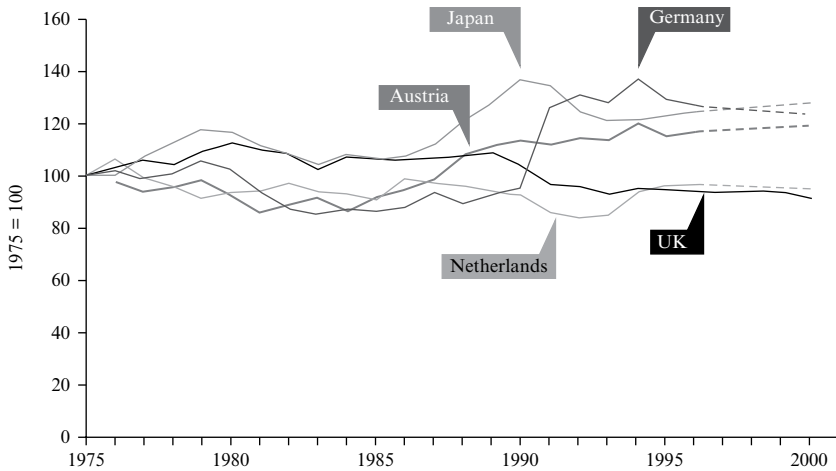
*Notes:* The relative decoupling is measured as direct material consumption (DMC) per unit of GDP, indexed to 1975. Figure based on rough estimates – more accurate use of the statistical data, however, reveals similar trends for relative decoupling (see Laurent, 2011). The indicator that is used (DMC) measures the total amount of materials directly used in the economy, minus the materials that are exported. The DMC indicator does not include the outsourcing of “dirty” production/extraction to other countries. The use of the Total Material Consumption (TMC), which includes such outsourcing, would be more accurate, but is difficult to measure with the current data (Eurostat, 2001). The latter gives in any case a less optimistic scenario and would be likely to lead to the absence of relative decoupling, that is no decrease in TMC per unit of GDP (see Laurent, 2011).

*Source:* Jackson (2009, p. 49).

*Figure 1.2 Relative decoupling in OECD countries: 1975–2000*

patterns, will ensure that continuing growth of consumption is compatible with a sufficient level of environmental protection. But evidence of decoupling of economic growth from depletion of natural capital shows mixed results at best. Granted, the last three decades have witnessed a marked increase in relative decoupling, that is a decrease in use of natural capital per unit of economic output (for example measured in terms of GDP), in part as a consequence of increased eco-efficiency (a more efficient use of resources or a reduction in pollution intensity per unit of economic output). To illustrate this trend, Figure 1.2 presents the increasing levels of energy efficiency for five developed countries. A second illustration of this trend is the decrease in carbon emission efficiency in most developing nations during the 1990s. However, since 2000, these gains are likely to be totally offset by a new wave of use of inefficient carbon technologies in these developing nations (Jackson, 2009, p. 49).



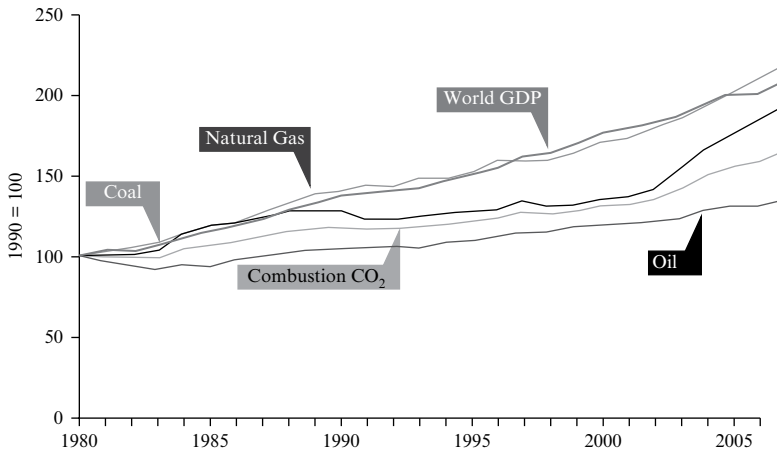


*Notes:* Different use of the statistical data, however, seems to reveal an absolute decoupling for European countries – as one of the few regions in the world – if one does not take into account the outsourcing of “dirty” production/extraction to other countries (Laurent, 2011). Using the Total Material Consumption (TMC) (see note to Figure 1.2) would again lead to no absolute decoupling, even for Europe (Laurent, 2011).

*Source:* Jackson (2009, p. 51).

*Figure 1.3 Direct Material Consumption (DMC) in some OECD countries: 1975–2000*

Relative decoupling is certainly a necessary condition for ecological sustainability. But it is not a sufficient condition. First, even in relative terms, the global trend of increased efficiency hides significant differences between developed and developing countries. Second, what matters for ecological sustainability is absolute decoupling, that is an absolute reduction of the increase of the use of natural resources. But relative decoupling has not led to such *absolute decoupling* on the global scale. Rather, global energy consumption in absolute terms has continued to increase in the period 1975–2000. For example, according to estimations of Tim Jackson, even though relative efficiency of energy use increased in the OECD, with overall energy efficiency gain of up to 50 per cent in some countries, absolute energy consumption also increased or stayed at the same level in these countries (Jackson, 2009, p. 51; see Figure 1.3). Other estimations seem, however, to indicate the possibility to realize a certain level of absolute decoupling for certain countries in Europe for the use of certain resources within the EU. For example, according to the available data from the GIEC report, overall greenhouse gas emission remained more or less stable



Source: Jackson (2009, p. 50).

Figure 1.4 Trends in fossil fuel consumption and related CO<sub>2</sub> emissions: 1980–2007

in the EU over the period 1996–2007, while real GDP increased by 30 per cent (Laurent, 2011). However, overall use of natural resources and accumulation of waste products resulting from EU consumption continued to increase over the same period, if one includes the environmental impact of the delocalization of production sites for EU consumption products to non-EU countries. Therefore, the real impact of economic growth in the EU on greenhouse gas emission is much higher and the available evidence does not confirm the absolute decoupling when measured by the Total Material Consumption in the EU (Laurent, 2011).

As a result of these trends, even if carbon emissions from fossil fuels have increased more slowly than the increase in economic activity, in 2007 they were still 80 per cent higher than in 1970 and 40 per cent higher than in 1990, the reference year of the Kyoto Protocol (IPCC, 2007, see also Figure 1.4). This is especially alarming knowing that to meet the IPCC's 450 ppm stabilization target mentioned above, global carbon emissions would have to decrease by 50–85 per cent by 2050.

For absolute decoupling to occur under the present market economy that is oriented towards growth in GDP, the rate of eco-efficiency improvement must be large enough annually to offset the combined impact of growth in population and growth in average income spent on new consumption goods (Weaver, 2011), whether from own production or from import. In addition the eco-efficiency gain must be “captured” and “dedicated”

to reducing the absolute use of resources by the global economy, rather than being redeployed to support further material growth. Yet the market is structured and oriented in a way that ensures that gains in efficiency are dedicated to further growth through expanding consumer demand, without factoring in the intrinsic limits of this growth related to the critical thresholds of natural capital.

Under present global market arrangements, investment in research and development to accelerate eco-efficiency is therefore unlikely to translate into absolute decoupling (Weaver, 2011). Moreover, as is well known, energy efficiency gains can paradoxically also result in increases in energy use, or lead to less than expected environmental gains through the so-called rebound effect (Saunders, 1992). For example, a 5 per cent improvement in vehicle fuel efficiency might result only in a 2 per cent drop in fuel use, because the increased efficiency encourages drivers to go faster or further than before. Therefore, there is no reason (or credible evidence) to expect that appeals to conventional political and business logic based on improving eco-efficiency under the current development model will solve the problem of resource scarcity. This points to the need to go beyond the weak sustainability approach and to revise the broadly conventional role of scientific work in support of sustainable development, focused all too often only on undertaking research into resource substitution by technology, increasing energy productivity and reducing emissions of wastes and pollution (Saunders, 1992). These implications for scientific research, in an approach which recognizes the need to focus on absolute decoupling, will be further discussed in Chapter 3.

## 1.2 THE CHALLENGE OF SOCIAL EQUITY FOR SUSTAINABLE DEVELOPMENT

An uneven distribution of wealth worldwide has resulted from resource-extractive, industrial pro-growth development, as the limits to the earth's resources necessarily influence the ability of the estimated 7 billion human beings to benefit from this wealth. A World Bank survey of 1999 showed that the ratio between the average income of the top 5 per cent in the world to the bottom 5 per cent increased from 78 to 1 in 1988 to 114 to 1 in 1993 (Milanovic, 2002). New evidence on changes in poverty and income in the OECD countries shows a similar trend in the industrialized countries over the last 25 years. Inequality of incomes was higher in most OECD countries in the mid-2000s than in the mid-1980s and the past 5 years saw growing poverty and inequality in two-thirds of OECD countries (OECD, 2011). In particular, even traditionally low inequality countries

such as Japan, Sweden and Denmark are experiencing growing inequality. In Japan and Israel, the lower classes' average annual income actually fell. However, some countries bucked the trend: France, Spain and Greece (before the 2008 financial crisis) have moved towards greater equality of incomes over the past 20 years, and both Mexico and the United Kingdom have seen a shrinking gap between rich and poor since 2000. This proves that there is nothing inevitable about the trend towards increased income inequality.

These statistics on equality are of course a very gross approximation and only indicate some trends that have to be further analysed. In particular, the use of income inequality as a measure of social inequality is of very poor relevance if we want to analyse the relationship between inequality and sustainable development. In this context, it is sufficient to recall that the social security safety nets vary from one country to another. As a result, a similar level of income inequality will have a different impact on human well-being in different countries. Therefore, as will be argued below, any useful comparison of levels of inequality should start from alternative indicators that integrate broader evaluations of human development, such as quality of life and/or capabilities (see section 3.2.2). However, in the present state of affairs, such alternative methodologies are still under development (Schiellerup et al., 2009). In any case, the call for using alternative methodologies only reinforces the point that social inequality is closely related to broader dimensions of human development.

Global and country inequality is also a central issue for reaching the transition towards strong sustainability. First, the impacts of environmental decline are felt disproportionately by the poor in developing countries (Srinivasan et al., 2008; WCED, 1987). Indeed, developed countries delay and relocate damaging effects, such as hazardous technologies and polluting industries (Andersson and Lindroth, 2001), to poorer nations while continuing to consume high volumes of material and energy from these same countries. In addition, rising poverty and unemployment have increased pressure on environmental resources as more people have been forced to rely more directly upon them. For instance, in many African countries, low quality of life, and lack of energy and livelihood choices have driven ecosystem decline and the migration of underprivileged and disenfranchised populations (Van der Leeuw et al., 2012). Second, although the challenges and scope of these impacts are less dramatic in industrialized countries, similar patterns of higher impact of environmental degradation for vulnerable populations have been observed there. For example, recent research into environmental justice in industrial countries has found that poor and minority neighbourhoods are more likely to contain commercial

hazardous-waste facilities, sources of toxic pollutants, and sources of air and water pollution (Baland et al., 2006; Ringquist, 2004; Boyce, 2007).

Disparities of wealth, and related disparities of power, influence not only how the pie of natural resources is sliced, but also the overall magnitude of the use of the natural resources (Baland et al., 2006). The main reason is that, without social equity, a society cannot build a social base for conservation of its natural resources (Shiva, 2011). These resources are commons, and it is only when society has organized a fair and equitable use of the ecosystem services provided by these resources that a common concern and action for these resources can be expected. When social and power disparities are great, those at the top of the political and economic ladder can more easily pollute the air and water, and deplete the natural resource base, of those at the bottom, in particular because the elites in those countries have the ability to pay for avoiding the negative impact of resource degradation. In addition, when disparities are small, those on the bottom rungs of the shorter ladder are better able to defend themselves. A democratic distribution of power and equitable distribution of wealth, therefore, can help to protect the environment. Conversely, an oligarchic distribution of power and an inequitable distribution of wealth can exacerbate environmental degradation. A striking illustration of the latter is the massive export of tropical hardwoods in the Philippines during the Marcos regime in the 1960s and 1970s. Those who benefited most from the logging industry were well-connected politicians and military officers, and those who suffered most from its consequences were poor people who lived in or near the forest.

In spite of the overall negative trends in relation to social equity, many actors at all scales have started to develop initiatives to address the joint problems of social inequality and environmental degradation. In particular, a combination of government economic incentive schemes, local community organizations and science-based decision support systems has proven to be a very effective tool in many situations around the world. For example, in the Rio Platano Biosphere Reserve in Honduras, communities have been able to overcome the poverty-driven degradation of shared ecosystems by agreeing upon alternative ways of exploiting them and reorienting the local economy towards non-timber forest products (such as cocoa, ornamental plants, medicines and oil), based on the use of traditional knowledge and a community-based governance model (Weaver, 2011). In another case, in Flanders, Belgium, small-scale forest owners with few resources were able to self-organize in forest groups in the mid-1990s to address the serious ecological degradation of the pine forests planted in the mining regions. These groups combined common ecological management of the forest and selling of firewood with the rebuilding of

social capital and social learning around the new sustainability challenges (Dedeurwaerdere, 2009).

The interdependence between environmental degradation, social equity and poverty has been highlighted in many reports and analyses, particularly since the end of the 1980s when it came to the fore of the world's attention with the publication of the Brundtland report (WCED, 1987). Sustainability science, with its focus on complex social–ecological interactions and the participatory organization of research, seems especially well placed to tackle these issues and help to design appropriate policy mechanisms. However, at present such integrated social–ecological approaches to social inequality are still very marginal (with some notable exceptions, for example the body of research presented by Baland et al., 2006) and have received very little attention from mainstream projects on sustainable development. Traditional approaches all too often treat the external costs of environmental degradation as impersonal by-products of economic activities, without scrutinizing the social dynamics that lead to the maintenance of these externalities in the first place. On the other hand, environmental policies can also lead to increasing social inequalities when these policies are applied without due consideration of the social impacts. A case in point is the carbon emissions trading scheme in Europe, the cost of which is in large part paid by the consumers, through increasing energy prices. Better synergies with social policies, such as targeted support for vulnerable households or low-income groups should be part of the appropriate policy mix in order to mitigate these social consequences. Therefore, without a more fine-grained social, economic and ecological analysis of such synergies, and a broader involvement of the stakeholders in the elaboration of solutions, it is highly unlikely that the conventional financial policy tools of taxes, fines or market creation, which are only based on the calculus of internalization of environmental externalities into market prices, will be able to drive societies' transition towards a long-term sustainable development path.

### 1.3 BRIDGING THE GAP BETWEEN SCIENCE AND SOCIETY

Scientific and political interest in the degradation of the environmental commons grew throughout the 1970s largely in reaction to frightening news stories about sharp population declines in many species, acid rain and deforestation in the tropics. This interest appeared at a time when major environmental works such as *The Population Bomb* (Ehrlich, 1968), *The Limits to Growth* (Meadows et al., 1972) and Garrett Hardin's paper "The

tragedy of the commons” (1968) were at the forefront of the academic and policy debates. These works all pointed to similar conclusions: that the global environment was threatened by what seem to be very fundamental attributes of the human being (Stern, 2011): for Ehrlich our desire to procreate; for Meadows, our tendency to endlessly expand the production and consumption of goods and services; and for Hardin our short-sightedness and tendency to put ourselves first. These works inspired in turn a generation of environmental regulations, by which central governments sought to “command and control” human appetites, through the conventional policy tools of direct regulation, incentive politics and market creation. However, in spite of important and substantial progress in specific fields (such as combating acid rain and river pollution, and an increase in protected areas in industrialized countries), most of the policies were based on overly simplified models and simple “cure-all” solutions. As a result, there has been no overall transition to a more sustainable development path (Stern, 2011).

Hardin’s vision in particular was very influential. His solution to the crisis was “mutually agreed upon coercion”. However this involved a twofold oversimplification (Dietz et al., 2003): Hardin claimed that only two institutional arrangements – centralized government for some problems and further privatization of property for the other problems – could sustain the commons in the long run; and he presumed that resource users were trapped in a commons dilemma, unable to create solutions. He missed the point that many social groups have struggled successfully against threats of resource degradation by developing and maintaining self-governing institutions in communities and social networks. Moreover, he assumed that only coercive rules or market incentives can be effective for governing the commons, and did not consider social norms or personal values in favour of common goods as valid drivers of sustainable governance frameworks. Although institutions based on local decentralized government or non-state collective action have not always succeeded, neither have Hardin’s preferred alternatives of private or state ownership.

The main problem with these early initiatives is not that environmental regulation is inappropriate, but that it has been advocated as a “cure-all” solution or a panacea without envisaging a more interactive and participative process between scientists, policy makers and stakeholders. Especially, in the 1980s and 1990s, with the influential turn towards neo-liberal market deregulation initiated under the Reagan administration in the USA, market-based solutions have been treated as panaceas. For example, it is astonishing that market-based tools (such as tradable marketable pollution permits in agriculture, carbon emission certificates under the Kyoto Protocol, and tradable permits for fishing in EU policy) continue to be presented as the optimal method for solving free-rider problems and for

providing effective common-pool resource management (Pearce et al., 1989). Tradable market permits, like all institutional arrangements, have notable limitations (Dietz et al., 2003). They tend to leave unprotected the vast set of resources that are not specifically covered by trading rules (for example by-catch of fish species not covered by the permit) and they are ineffective when monitoring is difficult (for example under the Kyoto Protocol, the issue about whether geologically sequestered carbon will remain sequestered is difficult to monitor). Problems can also occur with the initial allocation of allowances, especially when historic users, who may be called on to change their behaviour most, have disproportionate power over allocation decisions or over local governments that fail to enforce their obligations to pay into the scheme (as happened with Arcelor-Mittal in Wallonia, Belgium, which called upon the local government to pay the tradable pollution permits). Similar panacea thinking has led to the promotion of governmental ownership in all situations (such as the idea that protected areas are the only solution to tackling biodiversity decline) or to portraying collaborative approaches through community participation as a “cure-all” (to the distress of researchers who work in the field) (Ostrom et al., 2007).

In spite of the fact that panacea thinking has led to poor environmental policy, it remains deeply embedded in the current scientific practice of giving expert advice to governments. This is especially true because of the dominance of the formal hypothetic–deductive epistemological model of the biophysical sciences, leading to so-called value-neutral statements that can be readily used for policy advice, in spite of the many failures of this model to deal with complex coupled social-ecological systems, at multiple scales and in conditions of strong uncertainty. Instead of adopting a simple class of formal models, for example through reducing individual behaviour to a simple model of self-interested utility maximizers, closer attention to the diversity of institutional histories and set of behavioural motivations is required (as has been advocated by sustainability scholars such as Ostrom (2007) and Young (2002) over the last twenty years). This will, however, in turn require the development of a more interdisciplinary, iterative and open-ended organization of the interaction between science and policy makers, in close collaboration with social actors and practitioners who can contribute to problem framing and ongoing assessment and revision of proposed solutions.



## 2. Principles of sustainability science

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Over the past twenty years, an increasing number of researchers, practitioners and science policy officials have become engaged in sustainability science. This trend reflects the growing concerns amongst politicians, entrepreneurs and the public at large about the failure of science to provide operational solutions for addressing the sustainability challenges discussed above. More recently, the growing interest in sustainability science has been triggered by visible phenomena such as increasing oil and food prices, global warming and the continuing disappearance of species and biodiversity rich ecosystems. As many observers have mentioned, sustainability science is not, however, a scientific discipline by any usual definition (Rapport, 2007; Perrings, 2007). Rather it is a research field characterized by a new form of collaboration amongst disciplines and between disciplines and sustainability stakeholders. In a special issue of the Proceedings of the US National Academy of Science, Elinor Ostrom (2007) noted that, if sustainability science is to grow into a mature field of research, we must use the knowledge acquired in the separate disciplines of anthropology, biology, ecology, economics, environmental science, geography, history, law, political science, psychology and sociology to build and strengthen the diagnostic and analytical capabilities of the stakeholders who are directly confronted with practical sustainability problems (Ostrom et al., 2007).

The primary focus of sustainability science is to achieve the policy goal of sustainability, which encompasses ecological, economic, social, cultural and governance dimensions (Patterson and Glavovic, 2013). It is both an interdisciplinary and a transdisciplinary field of research – combining scientific and non-scientific expertise (see section 2.3 below) – that seeks to understand the complexities of coupled socio-ecological systems and develop practical solutions that promote ecological, economic and social sustainability.

Clearly sustainability science is still a relatively young field of research, with initially, at least, partly a different focus of research in Europe, Japan and the USA. As noted in the overview by Jaeger (2011), European practitioners have initially moved towards participatory, iterative processes with an implementation orientation, while Japan started with a technology-based approach and has only recently begun to pay more attention to the

human dimensions, and the USA has prioritized interdisciplinary research on complex socio-ecological systems. However, despite these initial differences in approach, the discussions and projects in the scientific community over the past decades have clarified the common characteristics of sustainability science. In particular, recent discussions in the journals *Sustainability Science* and *Ecological Economics* characterize the agenda of the research field of sustainability science according to three core research dimensions (Wiek et al., 2012; Baumgaertner and Quaas, 2010):

1. sustainability science has to address the question of how coupled socio-ecological systems have evolved (past), are currently functioning (present), and might further develop (future), in order to identify the key sustainability problems to be addressed;
2. in the context of this understanding of the sustainability challenges, sustainability science has to specify what are the ethical objectives of sustainability to be attained by taking into account the intrinsic limits of the exploitation of the earth's resources and how coupled socio-ecological systems would function and look in compliance with a variety of value-laden goals and objectives; and
3. sustainability science has to explore with social actors and practitioners which transition pathways are viable for coupled socio-ecological systems and what strategies can be adopted to find solutions to the sustainability problems.

As can be seen from these three core dimensions, sustainability science combines a descriptive–analytical perspective on coupled socio-ecological systems, with a transformational\*\* agenda, within an explicitly ethical perspective on strong sustainability and an engagement with social actors and practitioners. Because of this focus on a transformational agenda, and the aim of bridging the gap between science and society, some scholars have qualified sustainability science as an applied science (Clark and Dickson, 2003). However, such a perspective clearly misses the close interrelationships between the ethical perspective on sustainability, the need for innovative theoretical approaches to coupled socio-ecological systems and the transformational agenda, as can be seen in the need to rethink approaches in political sciences, economics and psychology *inter alia* to address the sustainability issues (Brousseau et al., 2012a; 2012b). Moreover, as highlighted in the report of the MASIS expert group on “Challenging futures of science in society”, prepared for the Directorate General Research of the European Union (European Commission, 2009), such a combination of descriptive–analytical perspectives and transformational ethical and stakeholder analysis is not unusual in scientific research. Indeed, as

clearly stated, the contrast between formal hypothetic–deductive scientific research on the one hand (both basic and applied) and socially relevant research (to specific context and value-laden goals and objectives) on the other hand is not a contrast of principles (European Commission, 2009, p. 12). The contrast has more to do with the institutional division of labour than with the nature of scientific research. The combination of scientifically grounded and socially relevant research occurs again and again in history and in present-day science (see Stokes, 1997; Rip, 1997). This combination is not present in all disciplines and scientific fields in the same way, but as can be seen from the current debate on sustainability, it is clearly a defining feature of sustainability science.

Institutionally, a good indicator of the increasing importance of such research programmes combining conventional scientific excellence with social relevance is the spread of transdisciplinary research centres in various fields of research beyond sustainability science. The US Engineering Research Centres, the UK interdisciplinary research centres, and the Australian Collaborative Research Centres all started in the 1980s, and by now such centres have been established throughout Europe (European Commission, 2009, p. 13). In the Netherlands, in the Scandinavian countries and in Germany (for example through the Fraunhofer Institutes) large parts of public research funding are currently dedicated to such interdisciplinary and transdisciplinary research. Sustainability science is in that respect still a newcomer, but potentially this emerging field will become a very important member of the group of directly socially relevant research programmes, given the challenges reviewed above.

## 2.1 STRONG SUSTAINABILITY AS THE NORMATIVE FOUNDATION OF SUSTAINABILITY SCIENCE

Sustainability has become part of the mainstream policy discourse over the last two decades. However, in practice, policy objectives related to sustainability are often very modest, especially because of the still widespread belief in the possibility of decoupling (in spite of the growing evidence against the possibility of a general decoupling of economic growth and the increasing use of natural resources; see Chapter 1 above) and the tension with the dominant model of a consumption driven, low interest rate, economy. Therefore it is important to go beyond lip-service to the notion of sustainability and to specify its meaning as it emerges from the contemporary debates in environmental ethics and theories of justice.

### **2.1.1 Defining the Ethics of Strong Sustainability**

In general terms, sustainability aims at justice in the domain of socio-ecological relationships and in view of the long-term and inherently uncertain future, including both justice between humans of different generations (intergenerational justice) and justice between different humans of the same generation (intra-generational justice) (Baumgaertner and Quaas, 2010). These aspects are, for example, expressed in the widely accepted definition given by the Brundtland commission of the United Nations in 1987 (WCED, 1987, p. 43):

Sustainable development is development that meets the needs of the present without compromising the ability of future generations to meet their own needs. It contains within it two key concepts: the concept of “needs”. In particular the essential needs of the world’s poor, to which overriding priority should be given; and the idea of limitations imposed by the state of technology and social organisation on the environment’s ability to meet present and future needs.

However, this conventional definition of sustainability is still very abstract. Indeed, it only says that, from a long-term perspective on socio-ecological relationships, members of the present generation have “something” that other members of the present generation and members of future generations need, in order to satisfy their own needs, and that we therefore need to preserve in a satisfactory manner. But what is that “something”?

Some have argued that we need to transmit a certain level of economic welfare to future generations. Future generations should, in principle, have a similar or even higher level of welfare than the present generation. However, such a vision does not seem to be defensible (Claassen, 2011, p. 204). First, economic welfare does not necessarily lead to a better satisfaction of our aspirations in life or a more just society (see the discussions on GDP in section 3.2.1 below). Second, even if “well-being” instead of welfare would be used as a measure of our aspirations in life, such well-being still cannot be transmitted directly to future generations. The well-being of future generations will be determined by circumstances that we cannot influence now. Third, future generations have their own moral autonomy and will make their own choices. A better understanding of sustainability therefore is that we should aim to preserve the possibility of all present and future generations to make their own choices in their aspiration to an accomplished and just life.

Irrespective of our particular understanding of intergenerational ethics, what needs to be transmitted cannot be fully captured in terms of current levels of capital. Preserving or extending the actual capabilities for

self-determination of future persons is just as important (Sen, 1999). In a “capabilities approach”, well-being cannot be reduced to individual utility; it necessarily implies a reasoned judgement on what is valuable and worth achieving, as well as the *real* capability to act in order to achieve it.

The possibility of other members of the present generation, and of future generations, to acquire a certain level of autonomy of choice can be understood in terms of a combination of the two types of capital discussed in section 1.1: natural capital and human capital (Claassen, 2011, p. 204). Human capital includes produced/technological capital, such as technological artefacts and products of labour, cultural capital, social capital and institutions. Natural capital includes both living and non-living natural resources, and the ecosystems and ecosystem services provided by these. As discussed above, current analysis shows that it is an illusion to believe that in transmitting the necessary level of human capital to future generations, technology will allow us to substitute all natural capital by one or another form of technological/produced capital, while preserving the same level of choice. Therefore, to preserve the capability of the present and future generations to make their own choices, efforts have to be made to keep certain forms of natural capital intact. In short, there is the need to adopt a strong sustainability perspective for the natural resources that are critical to maintain these possibilities of choice in the short and long-term future.

### **2.1.2 The Task of Operationalizing the Ethical Framework**

The current debate on sustainability clearly leads to a growing consensus amongst policy makers and scientists that preserving the capability of choice of present and future generations implies a duty to preserve certain critical forms of natural capital (Claassen, 2011). However, this does not allow policy makers and scientists to close the debate on the meaning of sustainability, nor will it lead them to adopt a single and uniform definition of the practical objectives to be agreed upon for reaching sustainability. Indeed, the choice to invest in various elements of critical natural capital always also implies value-based choices, beyond technical considerations of efficiency and technical constraints only. In particular, the definition of the critical level of natural capital will depend both on the scientific understanding of the complex dynamics of coupled socio-ecological systems and on the broader social debate on value-laden goals and objectives. This complex interdependence between discussions on normative values and factual knowledge is one of the reasons why work in environmental ethics should be conducted in close dialogue with socio-economic analysis and the environmental sciences, amongst others. It also reinforces the argument

made by most sustainability scholars that the three requirements of sustainability science (the better understanding of the ethical dimension, the complex systems' analysis of coupled socio-ecological systems and the transformational agenda) should be satisfied together. Therefore, these questions for operationalizing strong sustainability should be considered as *research* questions and not just as implementation tasks for people outside sustainability science.

In his discussion of sustainability, Rutger Claassen gives some interesting illustrations of contemporary debates which can illustrate this latter point, by using one possible technical measure of critical capital amongst others, which is the notion of an individual person's ecological footprint (Claassen, 2011). The ecological footprint measures all the resources that an individual uses (from fish and meat to paper and petrol) in terms of the hectares of biologically productive land and sea area necessary to supply these resources, and to assimilate associated waste. Using the model of the ecological footprint, it is possible to estimate how much of the earth (or how many planets earth) it would take to support humanity, if everybody followed a given lifestyle. With the current world population, 1.8 hectares are available for each individual human being. At present, the average individual ecological footprint for the Belgian lifestyle is 8 hectares, while the average footprint of the Chinese lifestyle is 2.2 hectares and the Indian lifestyle 0.9 hectares (National Footprint Accounts, 2012). Altogether, in the current situation, this leads to an average actual use of 2.7 hectares per human being for 2007, which is clearly an unsustainable situation. In other words, in 2007, humanity's total ecological footprint was estimated at 1.5 planets earth; that is, humanity uses ecological services 1.5 times as quickly as the planet can renew them.

A first ethical question to be addressed, in the analysis of ecological footprint data, is to know what species deserve to be included in the measure of present and future needs of natural capital. The 1.8 hectares mentioned above is based only on the use of the planet for direct use by human beings. However, most sustainability scholars would argue for the need to include a certain level of natural capital for other species as well, in order to maintain a certain level of biological diversity on earth. Such an inclusion of other species also has a cost: in one study, Jones and Jacobs (2007) showed that, in such a modified scenario, the available hectares per person would decrease to 1.6 per person (from 1.8 in a human-needs only scenario). The question of the basis on which such a "gift" is justified is intensely debated. Some think that the anthropocentric ethics of the original ecological footprint analysis is unacceptable and that we need to adopt an eco-centric perspective, which also values nature for its intrinsic worth (Sober, 1986; Desjardins, 2005). Others argue that human beings are dependent on the

resilience of ecosystems – which is their capacity to regenerate after severe disturbances and shocks – and biodiversity is of crucial importance to such resilience. Therefore, there is no need to adopt an eco-centric perspective to include such indirect and long-term usefulness of biodiversity for human beings in the calculus of the ecological footprint. Still another position shows the importance of nature conservation as a component of cultural capital, as nature also has a sacred or an aesthetical value for various communities and individuals and therefore also plays an important role in their aspirations to a meaningful life.

A second ethical question is how far we need to factor in the growth in consumption in developing and emerging economies. Indeed, even if the ecological footprint in the rich countries needs to decrease, it seems fair to admit that the developing and emerging economies have the right to further develop and to increase their own ecological footprint from the current average of 0.5 to 1.5 hectares per person. Such a perspective leads us to consider that the natural resources are a kind of common heritage, which should be equally shared amongst all. The latter position, however, leads to complex political questions. The calculus of the ecological footprint in Belgium, for example, also includes the use by an average Belgian lifestyle of hectares outside Belgian in developing countries to satisfy his or her own needs (such as hectares of rainforest cut down to produce soya for animal feed in Belgium), both in terms of the direct use of resources and of the assimilation of associated wastes. Therefore, the issue of the limits on the earth's resources cannot be considered independently of issues of global equity in benefiting from these resources.

The ecological footprint indicator, as any indicator, has many shortcomings and needs to be considered together with other possible approaches to operationalizing the ethics of strong sustainability. However, what these ethical questions highlighted by Rutger Claassen (2011) show is the need to move beyond the technical and expert-based calculus of critical thresholds of natural capital only. Indeed, in operationalizing the ethics of strong sustainability, sustainability research also needs to address the various context-specific value-laden goals and objectives that play a role in the practical definition of certain criteria of sustainability for a given community, city, geographical region or country. In short, to operationalize the ethical dimension of sustainability science there is a need to clarify the ethical debates on specific objectives for reaching sustainability in a given context, in combination with the building of common ground on general ethical frameworks and indicators. Typical tasks to be fulfilled in clarifying the ethical foundation of sustainability science and in contributing to effective policy are, for example (see Baumgaertner and Quaas, 2010):

- the development of specific notions of efficiency and justice for socio-ecological systems, and the corresponding ethics that explicitly deals with the long-term future, which is inherently uncertain and, beyond that, to a significant extent, in principle unknowable;
- the clarification of the relationships among the different value-laden goals of various sustainability stakeholders and the identification of potential conflicts and trade-offs;
- the development of operational qualitative and quantitative indicators for the value-laden goals, and the determination of adequate targets and tolerable windows for the indicators for specific contexts.

## 2.2 AN INTEGRATED PERSPECTIVE ON SOCIO-ECOLOGICAL SYSTEMS

Several characteristics of persistent problems of unsustainability present serious challenges for scientific research. As Jaeger (2011) points out: “for each of the different problems (climate change, land degradation, biodiversity loss, etc.) or problem sector (agriculture, energy, transport, etc.) the symptoms of unsustainability mask deeper underlying problems in our societal structures and institutions”. Thus, as Rotmans et al. (2001) also stresses, these problems cannot be solved in isolation. According to their analyses, the complexity arises because of the multiple and interacting drivers of change (for example agriculture requires land, water and energy), the interactions within the earth system (for example between the atmosphere and the oceans or between climate and vegetation), the interactions between levels of scale, time delays in responses of ecosystems to external shocks and because of the massive complexities of human consumption and production systems. Further, an important feature of the coupled socio-ecological system, which results from the complexity, is the presence of different types of uncertainty, ranging from simply technical-statistical, to methodological (choice of methods) and epistemological levels (irremediable uncertainty, irreducible lack of knowledge). The complexities and uncertainties, together with the fact that there are multiple stakeholders, mean that normal scientific research projects are ill equipped to deal with persistent problems of unsustainability.

### 2.2.1 Navigating Complex Socio-ecological Interactions

The multiple-scale and multi-faceted features of sustainability problems clearly challenge the effectiveness of the analysis of socio-ecological systems. Arguably, the traditional scientific approach, which tends to build



systems as aggregates of elements which, for the purposes of analysis, can ignore the integrated or emergent outcomes of their interconnection, is not appropriate for the field of sustainable development. However, as discussed above, most current scientific thinking about natural resources and sustainability is still driven by a “frontier economics” mentality, where biophysical limits are axiomatically assumed not to exist, or, at least, are considered as not imposing particularly important limits on the system under consideration. Further, all too often, the analysis leads to the proposition of optimal solutions instead of suggesting a set of tools for improved diagnostics and adaptive learning by actors and policy makers interacting and operating in complex socio-ecological systems.

Current science seems to work well for problems which are compartmentalized, but does not perform well in providing answers to problems that are systemic, interdependent, multi-scale (temporal and spatial) and multifaceted (i.e. with economic, political and environmental facets). Indeed, the presumption that scholars can generate simple, predictive models of coupled socio-ecological systems and deduce general solutions has led to a track record of repeated and often dramatic failures (Ostrom et al., 2007). Higgs (1996, p. 247) for example outlines how efforts to turn the regulation of the Washington salmon fishery entirely over to the state government, a frequently recommended cure-all, generated “a legal and economic horror story” that reduced the productivity of the fishery to a small fraction of what it was at the turn of the twentieth century. Bacho (2005) documents how the panacea of decentralization, as implemented in a multi-ethnic district of Ghana, generated extensive ethnic conflict. Gelcich et al. (2006) report how imposing a blueprint co-management system on a traditional lottery system for managing a marine ecosystem weakened the level of trust in a community and intensified conflict. Von Weizsaecker et al. (2005) challenge the view that privatization is always the best option for delivering public services and present 50 case studies on best-case and worst-case experience of efforts to privatize water, transport and energy.

Advocates of cure-alls or panaceas make two false assumptions (Ostrom et al., 2007): (i) all problems, whether they are different challenges within a single resource system or across a diverse set of resource systems, are similar enough to be represented by a small class of formal models; and (ii) the set of preferences, the possible roles of information, and individual perceptions and reactions are assumed to be the same as those found in developed Western market economies. To move beyond panaceas and build a solid field of sustainability science, a more fruitful approach is to recognize that complex systems cannot be separated into linear independent parts, but are only partially decomposable into their structure (Ostrom, 2007). Simon (2000, p. 753) describes nearly decomposable systems as

being “arranged in levels, the elements at each lower level being subdivisions of the elements above . . . Multi-celled organisms are composed of organs, organs of tissues, tissues of cells”. One consequence of a complex systems’ approach is the need to specify at what level and in what part of the system policies apply. Indeed, policies can be explored in one part of a system without imposing uniform solutions on the larger system that might lead to a large-scale collapse. Second, it is essential for scholars to recognize that combining variables, for instance A, B and C, can lead to a system with emergent properties that differ substantially from combining two of the original variables with a different one, say A, B and D.

### **2.2.2 Building Integrated Frameworks of Analysis**

Sustainability scholars have developed a set of tools and practices to address the complex dynamic interaction between nature and society in an integrated way, without having recourse to the reductionist fallacies described above. For example, in the context of political science, Ostrom (2007) proposed an analytic framework for the comparative institutional analysis of coupled socio-ecological systems consisting of a resource system (for example a fishery, lake, grazing area), resource units generated by that system (for example fish, water, fodder), the users of that system and the governance system, where all these components and their interactions are related to other ecosystems and constrained by social, economic and political settings. Another important framework was proposed by Herman Daly in ecological economics (Daly, 2005). This framework is based on a nested hierarchical model in which the socio-economic system is a sub-system of the overall biophysical system. In addition, Daly’s framework emphasizes the feedback loops amongst materials, energy resources, technology, information flows and production processes underlying economic activity.

Needless to say, there will never be one generic framework useful for all research agendas. However, an important point to underline is that each single discipline will have to revise and adapt its own basic framework principles in order to address the sustainability problems in an integrated way (as Ostrom and Daly started developing a new framework for complex systems analysis in political science and economics respectively).

Analysing the multiple processes occurring in complex, nested, socio-ecological systems is far more challenging than recommending a favourite cure-all solution. In a similar way to other strategic sciences such as medicine or engineering, sustainability science aims to find diverse solutions to complex problem situations, based on initial diagnosis, deeper analysis, continuous monitoring of various indicators and systematic learning from

failures. The insistence of sustainability scholars on adopting a diagnostic and iterative approach for the study of the coupled dynamics between ecological and socio-ecological systems again emphasizes that sustainability science is neither a purely descriptive–analytical science, nor is it a purely normative endeavour, but an interactive and iterative learning process that combines elements of both. It is what has been called “strategic science” (European Commission, 2009) or “relevant science” (Baumgaertner and Quaas, 2010, p. 447; see also the discussion above in the introduction to Chapter 2).

Taking an integrated view of socio-ecological systems, in which scarce resources are used over a long time and under conditions of uncertainty, leads to a set of specific and genuine sustainability science research questions, contributing to the core aim of achieving the policy goal of sustainability in its ecological, economic, social, cultural and governance dimensions. Examples of research tasks that are based on such an integrated perspective on socio-ecological systems are (adapted from Baumgaertner and Quaas (2010) and Kajikawa’s (2008) surveys of the literature):

- analysis of the interaction between physical (for example biophysical, energy-matter) and socio-economic (for example based on monetary and non-monetary values) variables in socio-ecological systems, for example in ecological economic modelling and analysis;
- analysis of dynamic socio-ecological systems, taking into account feedback and the emergence of system properties such as thresholds, critical loads, and limited resilience in social, environmental and coupled socio-ecological systems;
- analysis of different types, degrees and patterns of uncertainty in our understanding of coupled socio-ecological systems;
- analysis of conditions and mechanisms that affect the social, economic and political stability of socio-ecological systems, and analysis of stability patterns, vulnerability and systemic risks;
- analysis of conditions and mechanisms that affect the transformability of socio-ecological systems, and the analysis of transition pathways towards sustainability.

### 2.3 A TRANSDISCIPLINARY RESEARCH ORGANIZATION FOR SUSTAINABILITY SCIENCE

Dissatisfaction with the shortcomings of current methods of producing and validating scientific knowledge has given rise to various proposals for

reconsidering and renewing the epistemological and social foundations of science. As part of this new “social contract for science” (Demeritt, 2000; Gibbons, 1999), not only would science “speak truth to power”, but society would also “speak back to science” in identifying relevant topics and research priorities, questioning the relevance of specific methodologies and assumptions, validating the results in terms of their social robustness, and making normative commitments explicit.

### **2.3.1 Addressing Situations of Irreducible Uncertainty, Multiple Values and High Stakes**

Silvio Funtowicz and Jerome Ravetz (1993) have attempted to better specify the terms of this social contract (and the contexts in which it is particularly needed). According to them, the traditional methodology of modern science, based on disciplinary and value-neutral scientific expertise, is generally suitable for so-called “normal” contexts. In such contexts the elements of human and biophysical systems can be validly separated for research purposes, uncertainty is relatively low and natural resource limitations are not relevant. In contrast, when uncertainty is high and when the systemic interconnection of various systems and the resource constraints cannot be ignored, a different mode of organization of scientific research is needed, based on transdisciplinary collaboration between scientific and sustainability stakeholders’ expertise. In these so-called post-normal contexts, the description of facts through a unique methodological lens and the unidirectional path from research to policy conclusions are likely to prove inappropriate.

In their seminal article on “Science for the post-normal age”, Silvio Funtowicz and Jerome Ravetz (1993) identified two key challenges for science in post-normal contexts: the challenge of dealing with uncertainty and the generalization of extended peer review for improved quality management of the scientific process. According to their analysis:

now that the policy issues of risk and the environment present the most urgent problems for science, uncertainty and quality are moving in from the periphery, one might say the shadows, of scientific methodology, to become the central, integrating concepts. Hitherto they have been kept at the margin of the understanding of science, for laypersons and scientists alike. A new role for scientists will involve the management of these crucial uncertainties; therein lays the task of quality assurance of the scientific information provided for policy decisions (Funtowicz and Ravetz, 1993, p. 742).

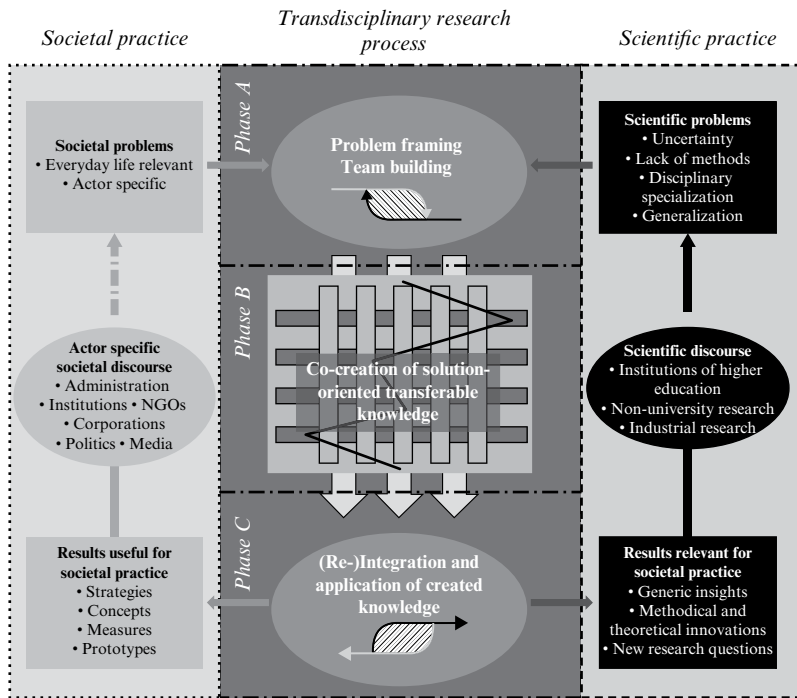
In response to these and other calls for a “new social contract” for science and the need for extended peer review, a large body of literature on

transdisciplinary, community-based, interactive and participatory research approaches as well as empirical projects has been generated (Lang et al., 2012). Transdisciplinarity in particular has been at the heart of these emergent practices of sustainability. Although an open and still evolving concept, there is a growing consensus that the key features of transdisciplinary research are the integration of scientific and various extra-scientific expertise from the relevant stakeholder communities and the linking of scientific problems with societal problems (Jahn et al., 2012). More specifically, sustainability scholars define transdisciplinary research as a “reflexive, integrative, method-driven scientific principle aiming at the solution or transition of societal problems, and concurrently of related scientific problems, by differentiating and integrating knowledge from various scientific and societal bodies of knowledge” (Jahn et al., 2012, pp. 26–7). For example, people directly affected by an environmental problem will have a keener awareness of its symptoms, and a more pressing concern with the quality of official reassurances, than those in other roles (Funtowicz and Ravetz, 1993). Thus their societal body of knowledge can function in an analogous way to that of professional colleagues in the peer-review or refereeing process in traditional science. An historical example of the possible contribution of such extended expertise is the use of the knowledge of the inhabitants of the city of Lyme, whose lay expertise led to the recognition of a new disease, later called “Lyme’s disease”, which had not previously been recognized as being a new disease by the conventional scientific experts. More recent examples of extended expertise will be discussed in Chapter 4 below.

### **2.3.2 An Illustrative Model of a Transdisciplinary Research Process**

The lack of experience with transdisciplinary research practice, when dealing with problems of strong sustainability, has led to a long history of failure of research projects that has been well documented in the literature (Lang et al., 2012, pp. 33–4). Familiar problems are the lack of transferability of the scientific research results into practice, or even the misuse of results to legitimate unintended actions; the lack of integration across knowledge types, organizational structures, communicative styles, or technical aspects; and the underrepresentation of relevant issues in the definition of the problems to be addressed.

To cope with these and other issues, transdisciplinary researchers propose an “interface practice” between a societal practice of social problem solving and a scientific practice of interdisciplinary analysis. The interaction between these two practices is typically organized in three main components (Lang et al., 2012, p. 27; see also Figure 2.1), including: (a) the collaborative framing of the problem and the building of a collaborative research team composed of scientific and non-scientific experts on the



Source: Lang et al. (2012, p. 28).

Figure 2.1 Conceptual model of an ideal-typical transdisciplinary research process

relevant scientific and societal bodies of knowledge; (b) joint knowledge production through collaborative scientific research; and (c) the integration of scientific results into societal practice (for example as a diagnostic tool that can be used by the actors concerned) and in the scientific practice (for example, by learning from system failures that were discovered in the collaborative research project, but not initially predicted by the formal models). This schematic representation of the research cycle has been further elaborated to include the many iterations of this process in practical research programmes. This and other well-tested examples of research design clearly show the possibility of integrating conventional scientific disciplinary expertise into a mutual learning process among researchers and other actors, in a broadened organization of the quality management of the overall research cycle.

### 3. Learning from transformative science approaches for sustainability

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Over the last two decades sustainability science has gained acceptance as a new research field to address the fundamental challenges raised by the interactions between increasingly interconnected human and natural systems (Yarime et al., 2012; Van der Leeuw et al., 2012). Since its inception, sustainability science has evolved to become a solution-oriented interdisciplinary research field inspired by successful initiatives of participatory research practices between scientific and extra-scientific expertise. More recently, sustainability science emerged at the centre of a broad set of research and innovation activities relevant to society's effort to support an effective transition towards strong sustainability (Clark and Dickson, 2003).

However, sustainability science today faces important challenges in its attempt to overcome the inertia of existing disciplinary and value-neutral research frameworks. First, in spite of growing evidence of the need to develop major transformative research efforts for sustainability, many research efforts for sustainability are still based on mono-disciplinary thinking, equilibrium analysis and simplified mathematical models applied to complex problems. Second, scholars are faced with a lack of attention in sustainability research to pressing new issues that were initially considered at the margin of their concerns, but which now appear to put a damper on many sustainability efforts, such as the global financial crisis and socio-ecological catastrophes generated by the widespread use of high-risk technologies. The 2008 financial crisis had a major impact on the decline in policy support for sustainable development, in particular through the slowdown of the funding of major environmental policy programmes as a consequence of the budgetary discipline imposed on states. The impact of the use of high-risk technologies can be witnessed by a series of well-documented ecological catastrophes, amongst which the nuclear accident at Fukushima is a tragic example. This tragedy not only had important ecological consequences, revealed *inter alia* by alarming studies on genetic mutations in butterflies as a consequence of exposure to radiation (Hiyama et al., 2012), but has also led to major socio-economic consequences for the population of Japan.

Much can be learned from existing efforts by scholars and practitioners to build a viable alternative way of organizing research on sustainability, which goes beyond the shortcomings of conventional disciplinary scientific research practices. To this end, this chapter will examine a set of transdisciplinary and interdisciplinary research programmes in the field of economics and environmental sciences, which have made major contributions to sustainability science, and it will highlight some of the challenges they face in overcoming disciplinary inertia. This chapter both examines key areas of research that have been prominent amongst sustainability scholars since the Brundtland report, that is *natural resource management and the rethinking of economic growth*, and more recent attempts by scholars and practitioners for integrating the issues of *financial globalization and governance of technological development* into the strong-sustainability research agenda. More specifically, the following sections will examine major transformative science approaches in:

- a. ecological economics for natural resources and ecosystems management (section 3.1);
- b. Earth System Science for ecosystems management on the global scale (section 3.1);
- c. integrated and multi-criteria\* assessments as an alternative to GDP as a measure of economic development (Gross Domestic Product) accounting (section 3.2);
- d. post-Keynesian macroeconomics as an alternative to the neoclassical modelling of financial markets (section 3.2);
- e. transition approaches to the transformation of socio-technological systems (section 3.3);
- f. Veblean evolutionary economics approach to long-term innovation processes (section 3.3).

Section 3.4 concludes and draws conclusions for the organization of the research process in sustainability science.

### 3.1 RETHINKING NATURAL RESOURCES AND ECOSYSTEMS MANAGEMENT IN INTEGRATED ECOLOGICAL AND ECONOMIC SYSTEMS

There is an emerging consensus in the field of natural resources and ecosystems management regarding the need to adopt a complex systems perspective on natural resources and ecosystems management, as shown for example through a survey of senior scientists of the American Association



for the Advancement of Science (Berkes et al., 2003a, pp. 1–2). First, according to the scientists who took part in the survey, the analysis of natural resource and environmental problems needs to take into account the complexity of the interactions between natural and social systems, in addition to the recognition that natural and social systems are complex systems in themselves (Norgaard, 1994; Berkes and Folke, 1998). Second, there is a consensus amongst these scientists on the need for broader public participation. Scientific research needs to be undertaken with greater attention to its social context, and the interaction between science and society is increasingly seen as important (Jasanoff et al., 1997). The kind of research that is needed may be “created through processes of co-production in which scholars and stakeholders interact to define important questions, relevant evidence, and convincing forms of argument” (Kates et al., 2001).

To summarize, sustainability scientists recognize that the management of global and regional resources is not an ecological problem, nor an economic one, nor a social one alone. Sustainable management of these resources is a combination of all three. And yet, much scientific research practice is still far removed from adopting an integrated perspective across these three dimensions (Holling, 2003, p. xviii). For example, sustainable designs by ecologists driven by conservation interests often ignore the need for an adaptive form of economic development that emphasizes individual enterprise and flexibility. Economists who are driven by an industrial and technological development perspective often act as if the uncertainty of nature can be replaced by human engineering and incentive based controls, or ignored altogether. Finally, those driven by social interests often act as if community development and empowerment can surmount any constraints of nature or of external forces. As a result, as highlighted by Holling (2003, p. xix):

as investments fail, the policies of government, private foundations, international agencies and non-governmental organisations (NGOs) swing from emphasising one kind of partial solution to another. Over the last decades, such policies have oscillated from large investment schemes, to narrow conservation ones, to equally narrow community development ones, to libertarian market solutions. There has been lots of despair over failures but little benefit from the learning that has occurred.

### **3.1.1 The Pathology of the Conventional Mono-disciplinary Approaches to Natural Resources and Ecosystems Management**

Paradoxically, the ability of scientists and policy makers to provide solutions to the extinction and depletion crisis has not followed a parallel path to the development of sophisticated analytical tools and technologies,

available to increase our understanding and capacity for action in an integrated and participatory way. In the area of resource and environmental management more specifically, there was a great deal of faith in our growing scientific understanding of ecosystems in ecology and in the application of sophisticated market mechanisms to problems such as air pollution and fishery management through individually allocated and transferable quotas (as reflected, for example, in the perspectives that were at the heart of the Rio Convention in 1992). However, ever since, in spite of major efforts and progress in some areas, a gap has been developing between the worsening of the global environmental problems and our lagging ability to solve them in practice.

In spite of these flaws, dominant perspectives in ecology, economy and social participation studies still adopt simple mathematical or theoretical models in disciplinary approaches, leading to widespread ineffective management strategies. For example, in the field of ecology, both scientists and policy makers still massively rely on the ecological concept of maximum sustainable yield\*, in spite of the available evidence of the shortcomings of this concept (Berkes et al., 2003a, p. 7). Indeed, for much of ecology and resource management science, complexity is still a subversive idea that challenges the basis of population and yield models. However, as early as 1977, Larkin (1977) pointed out in a seminal paper that the maximum sustainable yield concept assumes away such complexity as food-web relations and focuses on single species yield, in isolation from other dynamics. Another study, by Lugo (1995), pointed out that trying to quantify supposedly sustainable levels of yield in tropical forests rarely leads to ecosystem sustainability. If the objective is conservation, a strategy focusing on the resilience – the ability of a complex system to regenerate or resist in the presence of external shocks – of ecological processes such as plant succession, may be the most effective way to promote tropical forest sustainability. Therefore a combination of qualitative analysis of key processes contributing to adaptability and resistance to external shocks and quantitative analysis of the interaction amongst a small set of structuring variables (Gunderson, 2003, p. 40) seems a more useful approach for informing management decisions than simplified models of single sustainable yield variables only.

Similar simplified modelling and disciplinary thinking prevails in many of the economic approaches towards sustainability. Indeed, the prevailing thinking, even in the models that integrate both economic and biophysical variables in the scientific exercise, is still one of equilibrium or partial equilibrium analysis – based on Walrasian general equilibrium systems – which can only predict smooth, reversible behaviours (Patterson and Glavovic, 2013). The systematic evacuation in these models of non-equilibrium

phenomena, such as systems crises, thresholds leading to system collapse or unpredictable dynamics, is clearly ignoring the evidence of the many sudden system collapses or qualitative shifts in coupled socio-ecological systems that have been documented in the literature, such as the sudden collapse of the cod fisheries in Northern Canada in the 1980s (Stern, 2011). In a broader context, the marginalization of system risks and uncertainties in academic economics and by policy makers has now been recognized as one of the important causes of the current financial crisis (as will be discussed below in section 3.2.3 (Colander et al., 2009)). Rather than sticking to equilibrium models that seem ill-suited to deal with strong sustainability problems, a more promising road seems to be to recognize the complex system features and learn from other disciplines (such as policy and planning sciences) with a longer history of dealing with issues of risk and uncertainty. This would not lead to the abandonment of economically-oriented methods: rather, complex systems thinking leads to a better integration between these methods and methods from other disciplines, and enriches them by embracing concepts such as adaptive management (Holling, 2001) or multi-criteria assessment (cf. section 3.2.2).

Finally, even in approaches that favour co-production of knowledge between scientists and social actors/practitioners, the interaction of scientists and social actors is often based on simplified modelling tools which are used and presented as a basis for the discussion. Such a reliance on simple equilibrium models prevents a broader debate occurring, for instance on the role of uncertainty and the ways to organize adaptive, iterative learning processes.

For example, in a well-studied case of the environmental assessment of the sudden die-off of sea grass in the Everglades in Florida Bay (South California, US), in the 1980s, a set of seven simple isolated variables were proposed to the stakeholders and contrasted as possible hypotheses for explaining the die-off (Gunderson, 2003, p. 40). In this model, policy makers presented the problem as a smooth trade-off between the ever dryer Everglades due to the draining of the Kissimmee River for agriculture and grazing land on the one hand, and negative species response to the pumping of fresh water in the ecosystem to for restoration on the other hand. According to the model, the fresh water resulted in the die-off of the sea grass and the decline in wading-bird species that depend on the sea grass ecosystem. However, the tinkering with water regulations in the Everglades that resulted from this simplified analysis has led to compromise options with lose-lose outcomes for all interests involved. Policy makers focused their action on one supposed cause (lack of fresh water) of the crisis which was, in reality, caused by a combination of several interacting human and environmental factors, such as water use by agricultural

practices and tourism, and unsustainable environmental policies in the nearby urban areas, to the point where extra water was delivered to the bay, with the counterproductive result of hydrologic restoration being delayed rather than accelerated (Walters, 1997). It is only through shifting to a different approach in the 1990s, which adopted complex and integrated socio-ecological frameworks, that the full impacts of the environmental degradation on the quality of life in the entire sub-region became apparent and that a more integrated approach, in concert with the key stakeholders, was adopted.

The failures to build integrated approaches in ecology, economics and social sciences for natural resources management have led to what Holling has called “the regional resource and development pathology” (Holling and Meffe, 1996), the main features of which are the rapid reduction of diversity and spatial variability of ecosystems. Typically, even if in an initial phase new policies succeeded in reversing some of the negative trends, subsequent implementation action based on narrow and rigid action fails to remain open to systemic interdependencies, uncertainties and the need for iterative, adaptive management. The result, in rich regions, is short periods of “spasmodic lurches” of learning (Holling, 2003, p. xviii), with expensive actions directed to reversing the worst of the consequences of past mistakes later. One example is the expensive effort that is now being undertaken to restore the Everglades ecosystem – the largest restoration effort that has ever been attempted in the US. In poorer regions, the result is dislocation of people, with uncertain results for the long-term improvement of the ecosystems (Holling, 2003).

### **3.1.2 Ecological Economics as a Transdisciplinary Research Effort for Integrating Complex Economic and Biophysical System Dynamics**

The empirical evidence of the natural resource management “pathology” gathered by scholars and practitioners of natural resources and ecosystems management clearly shows the need to move towards an integrated perspective on socio-economic and biophysical systems. The latter recognizes the role of the interaction amongst multiple and multi-scale processes, with a view to bridging the gap between scientific knowledge on the one hand and the ability to govern the transition towards sustainability on the other.

However, institutional resistance and disciplinary inertia lead to a slow recognition of these requirements of sustainability research in contemporary science practice. The slow recognition of the need to adopt an integrated perspective on the complex economic and biophysical system dynamics in sustainability research is especially strong in the field of economics. This is partially related to the belief in a physics-like positivistic

epistemology by large parts of the scholars of the discipline (Spash, 2012), but is also due to the political climate of neo-liberal deregulation and unilateral pro-market globalization that prevailed in much environmental policy during the last two decades of the twentieth century.

After a set of conceptual and methodological innovations that followed the publication of ground-breaking works in the 1970s, such as the *Limits to Growth* report by a team of scholars at the Massachusetts Institute of Technology (Meadows et al., 1972) and Herman Daly's work on the steady-state economy (Daly, 1977), the entire thrust of the work on sustainability in economics seemed to have been narrowed down by the mainstream mono-disciplinary and neoclassical thinking during the 1980s (Holt and Spash, 2009). Mainstream economists simply asserted that, with its optimization models and welfare theory, neoclassical economics is able to produce theoretical explanations of how environmental problems can be evaluated and solved. They argued that most environmental problems are anomalies correctable by taxes or tradable permit markets (Holt and Spash, 2009, p. 6). According to these economists, there is no need to go beyond a worldview of rational utility-maximizing agents and profit-maximizing firms. Resources are considered generally substitutable and, where they might run out, price changes are expected to stimulate new backstop technologies and resources.

Frustration with this outlook and methodology was growing. As a response, in 1987, ecological economists established their own journal for transdisciplinary research (*Ecological Economics*) and created the International Society for Ecological Economics a year later. The main difference between ecological economics and the mainstream is the interdisciplinary focus of ecological economics and its pluralistic methodological approach, combining field research, qualitative, comparative case studies, statistical analysis and mathematical modelling, amongst others. This is in clear contrast with mainstream economics which, as articulated by Norgaard, is "dominated by one pattern of thinking and one standard of proof, respectively the market model and econometrics" and where "field knowledge and observation *per se* are little valued" (1989, p. 37). For example, in the early discussions on sustainability, leading mainstream environmental economists such as Dasgupta and Heal (1974) and Solow (1974) claimed that there were no fundamental scarcity problems. Scarcity was only relative as there was always the opportunity of substitution. The key point is that this argument was not based on empirical observation, but followed directly from the usual modelling assumptions of the neoclassical economic framework (Vatn, 2009, p. 123; see also the discussion in section 1.1).

Taking issue with conventional economics that often downplays the role of the environment, and conventional ecology that downplays socio-economic factors, ecological economics tries to bridge the two disciplines to

promote an integrated view of economics within the ecosystem (Costanza, 1991). Among the defining characteristics of ecological economics are: the view of the economic system as a subset of the ecological system; a primary interest in natural capital; a greater concern with a wider range of values; and longer time horizons than those normally considered by economists (Berkes et al., 2003a, p. 11). Ecological economics emphasizes irreversibility, hence real or historic time, and path-dependency (Vatn, 2009, p. 123). This has brought ecological economics to adapt concepts from complex systems theory, emphasizing the multi-scale attributes of socio-ecological systems and the features of ignorance and radical uncertainty that are fundamental to the knowledge of these systems.

Within this set of common assumptions, some researchers in ecological economics have adopted methodologies that are closer to conventional environmental economics, while others have developed more innovative interdisciplinary and transdisciplinary approaches (see, for example, the debate on methodology in Spash, 2012; Baumgaertner and Quaas, 2010; van den Bergh, 2010; Illge and Schwarze, 2009). As with the other approaches analysed in this book, the contribution of these various attempts to sustainability science will depend on their ability to combine an interdisciplinary approach with the development of an ethical framework for strong sustainability and a transdisciplinary organization of the research process.

The interdisciplinary approach to ecological economics requires the understanding of the key concepts and language of other disciplines, but also changes in knowledge in the disciplinary fields as a result of the interaction between the different subject areas. On the one hand, the role of the environmental sciences in ecological economics changes in the light of the social sciences, by recognizing irreducible uncertainty and the systemic interconnection of various components of the systems. On the other hand, the key role of the distribution of rights to land and natural resources has been reconsidered in the economic analysis. Indeed ecological economics recognizes the fact that past moral choices with respect to the distribution of rights to land and natural resources are not value-neutral and also affect the calculation of values expressed in markets today, and the access to capital, land and education that affect income (Norgaard, 2009, p. 84). Moreover, value systems beyond the optimal satisfaction of individual needs and wants need to be tapped to consider whether we want to give future generations the same rights as we enjoy today. The focus on non-utilitarian values leads in turn to criticism of commensurability of values and an adoption of lexicographic\* preferences, which cannot be ranked on an ordered preference scale, as in conventional neoclassical economics (Spash, 1998; 2000). In short, the transdisciplinary research programme of

ecological economics integrates the idea that sustainability is also a matter of rights and ethics, and is not confined to economic and ecological considerations alone.

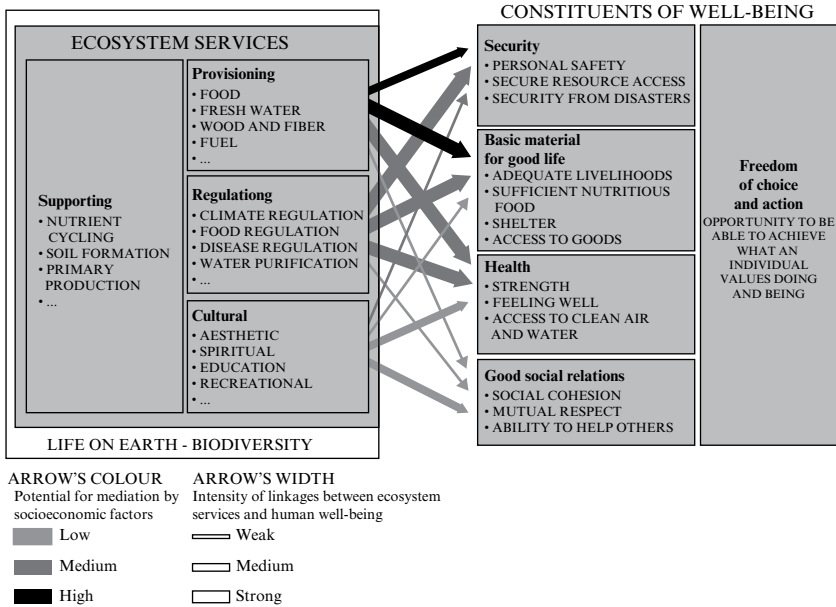
### **3.1.3 Global Science Partnerships to Address Global Environmental Change**

#### **The Millennium Ecosystems Assessment**

Sustainability scientists have used ecological economics to develop major new concepts and approaches for dealing with natural resources and ecosystems' management. Some of these have found an ever broader acceptance by policy makers and practitioners, such as the concepts of ecological footprint, multi-criteria analysis based on incommensurable lexicographic preferences and adaptive co-management of ecosystems. A prominent example which illustrates the growing influence of the concepts developed in ecological economics is the vast international assessment exercise that was undertaken under the programme of the Millennium Ecosystems Assessment.

The Millennium Ecosystems Assessment, released in 2005, is an international synthesis by over 1300 of the world's leading scientists, which analysed the state of the earth's ecosystems and provided summaries and guidelines for decision-makers in a set of five volumes. The assessment proved to be a much more open forum than the mainstream approach to natural resource and ecosystems management reviewed above. In particular, by adopting an integrated perspective (see Figure 3.1 for the conceptual model developed for the assessment), and involving a broad range of stakeholders in the process, the participants in the assessment exercise readily saw how global inequality issues and market solutions were inherently related. For instance, markets to save trees to sequester carbon are being established in poor nations where the poor are "willing" to stop using forests because the rich have the economic power to buy up the rights of the poor to stop them from using other ecosystem services of the forest (Norgaard, 2009, p. 92). As a consequence, carbon sequestration is cheaper than it would be in a world with less income disparity. The rich can continue to drive their sports utility vehicles (SUVs) because the poor are willing to forgo using their forests. Once this was made clear within the assessment exercise, it was very difficult to use prices generated in markets as neutral values. In short, the open participatory process of the Millennium Assessment began to deconstruct the dominant "cure-all" market solution and propose a more integrated and open normative framework.

By adopting in addition a participatory transdisciplinary perspective on socio-ecological interactions, instead of the simplified a priori



Source: MEA (2005, p.vi).

Figure 3.1 Linkages between ecosystem services and human well-being

utilitarian framing of mainstream economics, the relationship between ecosystem services and human well-being is illuminated in a richer way (Polishchuk and Rauschmayer, 2012). This is particularly clear in the case of local cultural practices that have long remained undervalued in mono-disciplinary economic analysis. For example, a case study on coastal fisheries in Sweden shows how different local communities have independently developed dynamic, self-regulating patterns in order to adapt to the naturally fluctuating fish resources and to preserve the fishery ecosystem on which they rely for their livelihood. In-depth analysis revealed patterns such as the conscious integration between land-based and fishery activities, which allowed the fishers to switch between a diverse set of occupations, and the seasonal rotation of fishing areas among the fishers in the coastal community, where the allocation is decided by drawing lots (Hammer et al., 1993).

In other cases, the analysis showed that market mechanisms, conventional command and control regulation, and community development appear to have opposite strengths and weaknesses, suggesting that institutions combining aspects of these various types of arrangements may



work better than any approach alone. For example, the fisheries' tradable permit system in New Zealand has added co-management institutions to market institutions in a successful manner (Stern, 2011). Another example of hybrid arrangements for protecting ecosystems' services is the regulation of the Mississippi River and its tributaries. Instead of relying on a state-based top-down approach for addressing the risks of flooding and the regulation of various uses, a participatory approach was adopted that included the Corps of Engineers, the Fish and Wildlife Service, local landowners, environmental groups and academics from multiple disciplines. Consensus was reached over alternative management options and a better balance found between the various values than would have been the case in the conventional regulatory approach alone.

In this context it is important to note that a more recent review of global assessment studies, *The Economics of Ecosystems and Biodiversity* (TEEB, see [www.teebweb.org](http://www.teebweb.org)), uses a less advanced set of methodologies, compared to the Millennium Ecosystem Assessment exercise. The TEEB explicitly recognizes the limits of monetary and quantitative valuation of ecosystem services. In addition, this report recognizes the value of local case studies, such as those that have been conducted to support the Millennium Assessment. However, the main studies reviewed in the TEEB report are quantitative cost-benefit studies that poorly integrate the innovative methodologies developed over the last decades to conduct integrated assessments. From the perspective of sustainability science, the kind of analysis produced in the TEEB report therefore needs to be more closely articulated to non-quantifiable environmental values and a transdisciplinary mode of research organization. Otherwise, as also argued elsewhere (Spash, 2011), there is a risk that the effort will remain a purely rhetorical one, with little impact on real world policy making.

A more promising initiative that directly builds upon the innovative interdisciplinary methodologies used in the Millennium Assessment is the Intergovernmental Science-Policy Platform for Biodiversity and Ecosystem Services (IPBES) (Vohland et al., 2011). The IPBES has been installed officially by a decision of the United Nations General Assembly in December 2010. The main improvement over the Millennium Ecosystem Assessment is a stronger focus on the participatory transdisciplinary dimension of the research. Nevertheless, it is still a young organization, and its effectiveness will crucially depend on the support it will receive from stakeholders and policy makers (Larigauderie and Mooney, 2010).

These models and proposals, developed in large part by ecological economics scholars, are not to be considered as new panaceas. However, they have proven to provide scientifically sound and policy-relevant knowledge for sustainability. In particular, they have shown that bringing the full range

of voices to the table leads to a fuller scientific understanding of the socio-ecological interactions. Further, to the extent that agreement is found, it is reached through shared human judgement and reasonable argument based on a plurality of methodologies, rather than on the discovery of a mathematical model or a meta-ethics that unites all (Norgaard, 2009, p. 94).

### **A decade of Earth System Science Partnerships**

A second practical application of integrated scientific approaches to socio-ecological interactions is the vast programme of the Earth System Science Partnerships (Lawton, 2001; Reid et al., 2010). These partnerships were established by four global environmental change programmes: DIVERSITAS; the International Geosphere–Biosphere Program; the World Climate Research Program; and the International Human Dimensions Program on Global Environmental Change. In 2001 these programmes joined forces to intensify cooperation through an overarching interdisciplinary research programme. The research communities represented in this partnership contend that the earth system now operates “well outside the normal state exhibited over the past 500,000 years” and that “human activity is generating change that extends well beyond natural variability – in some cases, alarmingly so – and at rates that continue to accelerate” (Steffen et al., 2004). To cope with this challenge, the four global change programmes have called “urgently” for an “ethical framework for global stewardship and strategies for earth system management” (Steffen et al., 2004).

Crucial to this scientific enterprise are interdisciplinary joint projects on carbon, food, water and health. In these joint projects, scientists and policy makers address problems which require collaboration between various stakeholders (for example researchers, decision makers, engineers, civil society and private sector representatives). One of the strengths of these coordinated international research initiatives is that they bring together social and natural scientists to integrate different disciplinary concepts, tools, data and methods (Ignaciuk et al., 2012, p. 150). They are operated by officers with professional research and coordination experience and supported by one major host institution, along with several regional offices.

An important example of a joint project is the project on Global Environmental Change and Food Systems (GECAFS). This project was formulated to develop a broader food security research agenda, beyond the dominant disciplinary focus of most researchers and organizations in the “food security” domain, which is on agricultural issues (Ignaciuk et al., 2012, p. 152). In this programme, food systems are conceptualized as coupled social-ecological systems, in which vulnerability arises from multiple stressors operating across different dimensions (for example temporal, spatial and institutional) and scale levels. The main lessons of the outputs of this

programme are the relevance of adopting a complex systems approach to food security issues and the importance of a highly consultative and inclusive approach (Ingram et al., 2010). In particular, researchers recognized the need to engage with a wide range of stakeholders. Stakeholder collaborations included the strategic partnerships with key international bodies that were established in the early phase of the project, amongst which were the partnerships with the Consultative Group on International Agricultural Research (CGIAR) (Ignaciuk et al., 2012, p. 152).

Our understanding of the earth system's natural dynamics has advanced greatly in recent years, and now provides a sound basis for evaluating the effects and consequences of human/driven change. The Earth System Science partnership clearly contributed to this endeavour. The new programme Future Earth, sponsored by the International Council of Scientific Unions, is currently replacing the partnerships. Future Earth is a new 10-year international research initiative that will develop the knowledge for responding effectively to the risks and opportunities of global environmental change and for supporting transformation towards global sustainability in the coming decades. Future Earth will mobilize thousands of scientists while further strengthening partnerships with policy makers and stakeholders to provide sustainability options and solutions.

The major challenge of the successful development of earth system science concerns the level of integration of the social sciences and, even more, humanities. At present, conflicting scientific cultures can impede the integration of the human dimensions of global environmental change in earth system science. The norms and mode of functioning of natural sciences have tended to dominate. However, as emphasized by the promoters of the Earth System Science partnerships (Ignaciuk et al., 2012, p. 156), without understanding "social and political dynamics, aspirations, beliefs and values, and their impact on our own behaviour, we only describe the world's physical, biological and chemical phenomena, observe and document their changes at different scales, and apply technology to secure access to resources, but would ultimately fail to ensure sustainability". In this context, they call for "interdisciplinary research that bridged disciplines and involves stakeholders" in the organization of research programmes that can contribute to solutions for a sustainable world.

### 3.2 RETHINKING GROWTH FOR THE TRANSITION TO STRONG SUSTAINABILITY

Since the publication of the first major studies of the environmental crisis in the 1970s, there has been a growing realization in national governments and

multilateral institutions that it is impossible to separate economic development issues from environmental issues. Many forms of development erode the environmental resources upon which they must be based, and environmental degradation can undermine human aspirations for a higher quality of life and the basic right to a healthy environment for all. For instance, inequality of access to resources and poverty in developing countries leads to economic pressure to overexploit the natural resource base (WCED, 1987, p. 3). On the other hand, human prosperity depends on the functioning of vital life processes carried out by nature, including the stabilization of the climate, protection of watersheds and ecosystems contributing to the purification of drinking water, and the protection of nurseries and breeding grounds.

To address the interdependence between environmental and economic issues in the transition towards sustainability, scholars have shown that there is an urgent need to rethink our conceptions of economic growth. As discussed in section 1.1, because of the impossibility of decoupling between economic growth and material throughput of the economy, scientists need to consider the limits of the planet's capacity to regenerate vital resources and absorb waste in their models of economic development. Moreover, a wealth of studies show that the current economic indicators, mainly based on a measure of the monetary value of a country's market activities in terms of its Gross Domestic Product (GDP), are not a good indicator of human welfare, distributive justice or higher quality of life. However, in spite of these well-known failures of the growth indicators, they are still the dominant way policy makers and the media present progress or decline in a country's development and are the basis on which policy makers build their economic policies. This undisputed priority assigned to GDP – or the more fine-grained related indicators such as those based on national average real individual income – in politics is again well illustrated by the current media attention and public debate on the financial–economic crisis and necessary responses (van den Bergh, 2011). This attention reflects an extreme preoccupation with getting back as soon as possible to a fast GDP growth path that takes priority over limiting well-being impacts due to massive unemployment or degradation of ecosystems services, for example.

The scientific debate on rethinking economic growth for reaching environmental and social justice is complex and multi-faceted. So far it has been dominated by a focus on specific questions concerning alternative measurement indicators for national economies or the implementation of alternative models for post-growth economies (Jackson, 2009). Although these approaches clearly take the challenge of strong sustainability more seriously than the dominant approach focused on growth in GDP, a key issue which is still overlooked is the need for a critical scrutiny by citizens

and stakeholders in society of the reasons why some types of growth, and some types of indicators, are considered more valuable than others (Muraca, 2012). To bridge the gap between science and society, scholars face the challenge of articulating the new approaches to growth, and the new indicators, to various institutional contexts which embody different sets of legitimate values (Thiry, 2012). This is witnessed, for example, by the difficulty in promoting an alternative approach to growth in policy circles, where the main response has been to try to save the GDP indicator, or at best to suggest some adaptations. To illustrate the contribution of sustainability science, this section reviews some of the strategies for coping with the insufficiencies of the conventional GDP indicator.

### **3.2.1 GDP as the Largest Information Failure in the World**

In his overview of the debate on growth and the environment, Jeroen van den Bergh qualifies the use of the GDP indicator as the “largest information failure in the world”. As he puts it:

GDP information influences all agents in the economy: consumers, savers, investors, banks, stock and option markets, private companies, the government, central banks and international organisations. Because of the misleading nature of GDP information, economic agents take wrong decisions from the perspective of social welfare. Given the many shortcomings of GDP as a measure of social welfare and the economy-wide effects of GDP information, year after year, one has to reckon with a large loss of social welfare. This is especially true in the long run, due to cumulative effects of structurally misleading information, which imply socially undesirable directions of investment and innovation (van den Bergh, 2009, p. 125).

Even though shortcomings in the use of the GDP indicator as an indicator of welfare or progress have been well documented in academic circles, it is important to repeat the critique (Stiglitz et al., 2009). Indeed the massive uncritical use of the GDP indicator by economists working in business and government, and by policy makers, educators and journalists, has led to an uncritical acceptance of this dominant framing of policies in the broader society as well. The criticism of the GDP indicator by sustainability scholars has generated a wealth of data from interdisciplinary analysis into the determinants of human welfare, prosperity and distributive justice, which are highly relevant for informing possible development paths that are built upon principles other than an increase in GDP or average real individual income.

From a technical perspective, GDP (Gross Domestic Product) is the monetary market value of all final goods and services produced in a country over the period of a year. The real GDP per capita (corrected for inflation) is generally used as the core indicator for judging the position of

the economy of a country over time or relative to that of other countries. As the result of a set of historically important uses of the GDP (such as the determination of tax revenues for war expenditure and early econometric methods in need of aggregate data (van den Bergh, 2009, p. 122)), it has evolved implicitly, and often even explicitly, into the key measure of a country's social welfare, as witnessed in the official statistics of the OECD, the World Bank and the IMF, to name but a few.

However, empirical data does not offer any support for the use of GDP as a measure of social welfare (van den Bergh, 2011; Stiglitz et al., 2009). According to studies on subjective well-being, somewhere between 1950 and 1970 the increase in mean welfare stagnated or even reversed into a negative trend in most rich countries, despite a steady pace of GDP growth (Layard, 2005). To take one example, a study by Sheffield University prepared for the BBC showed that, even though monetary incomes in the formal market economy doubled on average between 1970 and 2000, the "loneliness" index increased in every single region of the UK that was measured. Commentators across the political spectrum agree on a social recession in the same period, evidenced by rising rates of anxiety and clinical depression and a loss of trust across society (Jackson, 2009, p. 144).

GDP, with its focus on market transactions, excludes informal transactions between people (van den Bergh, 2011, p. 885). As a consequence, GDP growth in both developed and developing countries often results from a transfer of informal activities to formal market activities, in which case the benefits that are measured were already enjoyed before. However, this transfer is considered as GDP growth, even if abandoning the informal activities leads to new market transaction costs or negative consequences that now have to be paid for, such as the increasing need to commute to work if the formal labour market grows in scale. Obviously the transition to a formal market economy also has some advantages, such as the division of labour and specialization. However, the optimal balance between formal and informal activities cannot be judged with the GDP indicator, since GDP omits the informal dimension of the economy.

Finally, natural capital depreciation is not reflected in GDP, which only measures the monetary value of the expansion of market activities. One consequence is that the substitution of basic conditions – such as space, serenity, and direct access to nature and water – by market goods – such as roads or installations for water purification – will be reflected as an increase in GDP and therefore considered as progress (van den Bergh, 2009, p. 133).

To ensure that policy more systematically incorporates insights about what matters for real welfare, scholars have developed a set of alternative indicators that represent a clear improvement over GDP. The

most influential example is the Index of Sustainable Economic Welfare (ISEW: Daly and Cobb, 1989). Other indicators are the Genuine Progress Indicator (GPI), the Sustainable Net Benefit Index (SNBI) (Lawn and Sanders, 1999) and the Index of Economic Well-Being (IEWB) (Osberg and Sharpe, 1998). These indicators represent a correction of the regular GDP by adding or subtracting certain partially-calculated indicators to/from GDP. For instance, the Index of Sustainable Economic Welfare (ISEW) includes corrections for the costs of environmental protection and repair, depletion of non-renewable resources, labour inequalities and distribution of income, inter alia (van den Bergh, 2007, p. 13). The main advantage of the indicators based on the ISEW is that they attempt to correct for a wide variety of GDP imperfections in a strong sustainability framework. This distinguishes these attempts from other, more restricted alternative indicators, such as the Genuine Saving Index, which has been adopted as a central indicator by the World Bank. However, a common defect of the indicators based on the ISEW is that they would require more robust monetary valuation in order to develop into acceptable indicators of social welfare. This is in many cases impossible to attain, because of the non-monetary and/or non-market nature of many aspects of welfare.

A more promising approach seems to lie in the use of composite indexes that combine the various indicators that are considered to capture relevant aspects of human well-being. Unlike the previous types of indicators, this does not generate an overall calculated monetary value (van den Bergh, 2009, p. 125). The best-known example of this type is the Human Development Index of the United Nations, which aggregates a number of indicators: GDP per capita, life expectancy at birth, adult literacy rate, and combined primary, secondary and tertiary gross enrolment ratios in the educational system. Other composite indexes have been developed, in particular to illustrate the extension of the Human Development Index to issues of income inequality and political freedom (Dasgupta, 2001, Chapter 5). Further, to arrive at a more complete picture of sustainable development, indicators of environmental sustainability (such as those provided by the ecosystems' services approach discussed above) need to be included in the composite indexes (for a useful evaluation of ecosystems' services through the capabilities approach, see Polishchuk and Rauschmayer, 2012).

However, beyond the debate on new technical measures for quantifying welfare, scholars face the challenge of using the new indicators in various institutional contexts which embody different values (Thiry, 2012). Indeed, evidence on the role of information and knowledge for policy making shows that policy actors seldom use information as a direct input to their decisions (Bauler, 2012). This evidence highlights the importance of a

solid understanding of the general political and institutional context as a prerequisite for indicators to play a more productive role in policy making (Bauler, 2012; Sébastien et al., 2012). One proposition that attempts to address this challenge is developed in the next section on integrated multi-criteria assessment.

### **3.2.2 Integrated and Multi-criteria Assessment Methods for Sustainability Accounting**

Advocates of the growth mantra have been repeating for years that economic growth is the best ally for distributive justice and a necessary condition for a high quality of life. This simplified picture is clearly contradicted by the evidence on welfare and subjective well-being collected in the context of the debate on the GDP indicator reviewed above. A common defence by growth advocates is to claim that such criticism, however necessary, leads to the adoption of an “anti-accounting” or an “anti-innovation” position. Such criticism seems to confuse the proven information failure of the GDP indicator for informing policy on the one hand and a position that would abandon informed decision making on growth and sustainability on the other. In particular, it neglects the vast literature on, and the growing experience with, possible alternatives for assessing human welfare and prosperity that can be constructed for improving the decision-making processes.

First, the criticism of GDP as a welfare indicator and its role in public debates and policy does not lead to a critique of the system of local, national or global accounts (based, for example, on the alternative indicators of sustainable economic welfare briefly discussed above (van den Bergh, 2009, p. 127)). Accounting systems provide detailed, disaggregated pictures of the flows of goods and services in the economy, which are increasingly complemented by data on informal markets, natural resources and environmental damage. Abandoning the myth of an aggregation of all these components into one single monetary indicator does not mean that this information cannot be used to improve decision-making processes on complex issues such as financial planning, economic policy and environmental management.

Therefore, abolishing GDP and the unilateral focus on the growth in monetary value of formal market transactions does not imply a plea against innovation, nor a rejection of the many benefits of formal markets, at least when these are balanced and evaluated against broader social goals and not considered as ends in themselves. Indeed growth and degrowth are not ends in themselves, but have to be assessed within broader frameworks of human welfare. For instance, according to the majority of analysts (Weaver, 2011, p. 179), growth in individual incomes is still needed



in poorer countries to overcome poverty. By contrast, a shift away from further material growth in the already wealthy countries would help release environmental space for growth elsewhere and would allow the inequalities between countries and within countries to be reduced. Innovation is needed to bolster eco-efficiency, but frameworks must exist to enable the gains so captured to secure absolute reductions in the throughput of the global economy.

The method of multi-criteria analysis in particular aptly illustrates the contribution of alternative methods of sustainability accounting (Funtowicz et al., 2002; Vatn, 2005, Chapter 12). Multi-criteria analysis has been developed as an alternative to conventional cost–benefit analysis tools, which are more generally at the root of the scientific assessment models used to build the GDP indicator and its proposed improvements (such as the Index of Sustainable Economic Welfare). Cost–benefit analysis assumes value commensurability between the different objectives – that is the possibility of measuring them according to a common, mostly monetary, metric – and compensability – that is the assumption that a loss observed in one attribute or good can be compensated for by a gain in another (for example compensation for loss of availability of natural resources by using technical means to produce equivalent welfare benefits).

Needless to say, in the context of the analysis of strong sustainability problems, such assumptions are highly flawed. Moreover, cost–benefit analysis is based on finding the optimal solution to a decision-making problem based on the Kaldor–Hicks variant of the Pareto rule, which terms a solution optimal if the sum of the gains outweighs the sum of the costs (Vatn, 2005, p. 212). This approach ignores the value judgements involved in the distribution of benefits and, more generally, in providing the weights to the various gains to be considered, unless one presupposes a society where all individuals have identical preferences (as is often done in economic modelling (Vatn, 2005, p. 214)).

The core structure in a multi-criteria analysis is the multi-criteria assessment matrix, as illustrated in Table 3.1 for a specific problem situation: a transport issue (Vatn, 2005, pp. 339 and 344). The first step is to define a set of alternative solutions. A transport problem may be solved by building a railway, setting up a bus system or building a motorway. Next, a set of criteria is defined, where monetary costs, landscape changes, time saved, accidents, pollution and so on may be relevant. The impact of each alternative for each criterion are measured in the most relevant dimension, such as money, hours of time saved, ordinal ranking of landscape impacts and so on. If an alternative is better than all other alternatives on all criteria, we have a so-called ideal point. This is not usually the case, and the analysis leads to the definition of an efficiency set, based on all the alternatives that

Table 3.1 A scores table for a transport problem

Criteria	Units/scales	Alternatives		
		Motorway (a)	Train (b)	Bus (c)
1. Costs	Million euros	20	40	15
2. Time reductions (per person)	Minutes/day	25	15	10
3. Emissions	Tons/year	1000	120	350
4. Landscape effects	++ +/--	-	-	-

Source: Vatn (2005, p. 344).

are not strictly dominated by another alternative on all criteria. Finally, to be able to rank these alternatives, an explicit, value-based, weighting amongst the criteria is needed and an algorithm to rank the alternatives based on this weighting has to be implemented (widely used algorithms include MAUT (Nijkamp et al., 1990), ELECTRE (Munda, 1995) and REGIME (Hinlopen and Nijkamp, 1990)).

This short presentation of multi-criteria analysis gives only a very simple illustration of some of the basic issues involved when systematizing multiple objectives and integrating them into an overall assessment. In practice this method needs to be combined with other methods, depending on the information needs and data availability in each decision situation.

The three main approaches that have been developed so far are multi-criteria analysis (Funtowicz et al., 2002; Vatn, 2005, Chapter 12), deliberative evaluation processes such as citizens' juries and consensus conferences (Vatn, 2005, Chapter 12), and integrated modelling (Boulanger and Bréchet, 2005). In addition, a combination of these approaches has often proven effective as a tool such as "deliberative monetary valuation" or "participatory multi-criteria analysis" (for an overview, see Stagl, 2012). The main advantage of these methods is that they allow a large amount of data, relations and objectives that are generally present in real-world decision making to be considered, so that the decision-making problem at hand can be studied in a multi-dimensional manner (Funtowicz et al., 2002, p. 57).

As general tools for sustainability accounting, multi-criteria analysis, deliberative evaluation and integrated modelling have demonstrated their usefulness in many situations of decision making on complex sustainability problems. One of the most prominent examples is the vast sustainability impact assessment undertaken at the EU's DG Research to assess the environmental impacts of various scenarios of trade liberalization (George and Kirkpatrick, 2007). Another prominent case, already discussed above,

is the use of multi-criteria analysis in green national accounting (for an overview of the various approaches see Funtowicz et al., 2002, pp. 68–75). These methods cannot solve all sustainability problems by themselves, but they do provide insights into ways of arriving at political compromises in the case of divergent preferences, in particular by increasing the transparency of the choice process between various sustainability pathways. Indeed, since integrated and multi-criteria assessment methods allow multi-dimensional and incommensurable effects of decisions to be taken into account, they appear to be a promising framework for the micro- and macro-governance of the transition to sustainability under conditions of complexity.

### **3.2.3 Post-Keynesian Perspectives on the Financial Crisis: Beyond Value Neutrality and the Marginalization of Systemic Risks**

The environmental impact of the functioning of the global financial system has received far less attention than the explicit pro-growth economic policies of national governments and international agencies, which have led to ever-increasing pressure on natural resources and ecosystem services. However, sustainability scholars increasingly recognize that the deregulation of the financial markets over the last two decades, which was part of a global strategy for sustaining growth by facilitating access to capital markets, is a major factor that reinforces the pressure on the environment and the social inequalities generated by the current development model (Jackson, 2009; Clapp and Dauvergne, 2011; Weaver, 2011). For instance, easy access to credit for private consumers has encouraged and facilitated private debt as an alternative to public debt, irrespective of the social and ecological consequences (Jackson, 2009). Another example is the volatility of financial markets that results from widespread speculation. This volatility has led prices for commodities, natural resources and the financial derivatives based on these to swing sharply from record highs and back down again in a way which is disconnected from any consideration of social or ecological impacts of this volatility (Clapp and Dauvergne, 2011, p. 217).

Sudden and unexpected crises such as the global financial crisis of 2008 only reinforce the short-term mentality among investors in currency markets. Similarly, the money invested in stocks and bonds through mutual funds and in other financial derivatives demands short-term gains as well. So most investment ends up with the firms that promise such gains (Clapp and Dauvergne, 2011, p. 218). Critics worry that it increasingly makes more financial sense, for example, to harvest an old-growth forest and invest the proceeds in financial markets today, than it does to harvest the forest sustainably over a number of years. Such realities prompt firms

and the banks that back them to pursue investment projects that lead to environmental destruction in the short run, with little consideration for the long term. By operating this way, financial markets naturally tend to discriminate against firms that promote sustainable practices (Clapp and Dauvergne, 2011, p. 218).

Sustainability scholars therefore highlight the need to broaden the scope of sustainability science to include issues such as the analysis of the flaws of unregulated financial markets, the ramping problem of widespread speculation, and the systemic risks of the financial system that lead to costs for society that are not borne by the financial institutions themselves. One promising perspective for addressing these issues that has caught the attention of sustainability scholars is that of post-Keynesian macroeconomics (Holt and Spash, 2009). The framework of post-Keynesian macroeconomics emerged in response to the marginalization by neoclassical macroeconomics of the phenomenon of recurrent economic and financial crises and the neglect of the long academic legacy of earlier economists' study of crisis phenomena.

### **Systemic failures of academic economics**

According to a set of prominent academic economists in Europe and the United States, the financial crisis of 2008 clearly highlights the systemic failure of dominant academic economics in the neoclassical vein (Colander et al., 2009). According to these scholars, the roots of the systemic failure are twofold. First, and most importantly, abstract equilibrium or near-equilibrium modelling leads to the systematic marginalization of the issue of systemic risks and instabilities in the financial system, whether by reducing it to probability accounting through sophisticated risk management models (most of which are too abstract to be compared with behavioural data sets) or by defining these risks simply as lying outside the responsibility of the participants in the market. The most well-known example of the first strategy is illustrated by the belief, originally shared by former Fed Chairman Alan Greenspan, that it suffices to introduce a sufficient number of appropriate derivative instruments to eliminate all uncertainty from the market. The second strategy can be found in the belief that it is not the job of economists to warn the public about possible misuse of their models. This can be illustrated by scholars who recognize the possibility of systemic risks, but who nevertheless consider that the concern for systemic risk should not be the concern of the banks, because of the governments' responsibility to provide costless insurance against a system-wide crash (see Krahen, 2005 or Krahen and Wilde, 2006 for a defence of this position).

The second systemic failure is the disconnection of economic modelling

from other empirical analysis such as social dynamics. Indeed, neoclassical macroeconomists adopt hypotheses of social and human behaviour in their models that have been widely contradicted by empirical evidence. In particular, the assumption of a uniform “individual representative agent”, who calculates the probabilities of all future happenings in maximizing his or her own utility, as the unit of analysis in financial markets, is in stark contrast to real-world social dynamics, based on interactions between heterogeneous economic agents that have different information sources, motives, knowledge and capabilities (Colander et al., 2009, p. 9). In a similar way, the scientific basis of current ideal growth rates adopted in the macroeconomic models can be queried. These are typically set at around a permanent GDP growth of 2 per cent and beyond (Vatn, 2009, pp. 130–31), but seldom substantiated by an empirically informed analysis of the limits of available natural resources (or at least their availability at low cost in the short term) and their impact on growth and post-growth options for the economy.

### **The new neoclassical synthesis**

Notwithstanding several public reactions of embarrassment and even *mea culpa* within the profession (Krugman, 2009), it has been rather striking to notice that part of the profession has seen in the crisis a confirmation of the robustness and accuracy of the mainstream paradigm. Robert Lucas, the doyen of modern macroeconomics and Nobel Prize laureate, expressed such a point of view in a letter published in 2009 in *The Economist* (Lucas, 2009). In that letter he expressed support for the mainstream paradigm by affirming that the neoclassical framework predicts that a situation such as the global financial crisis cannot be predicted. The argument is quite straightforward:

One thing we are not going to have, now or ever, is a set of models that forecasts sudden falls in the value of financial assets, like the declines that followed the failure of Lehman Brothers in September 2008. This is nothing new. It has been known for more than 40 years and is one of the main implications of Eugene Fama’s “efficient-market hypothesis”, which states that the price of a financial asset reflects all relevant, generally available information.

Lucas’s reasoning seems to implicitly suggest that situations such as the financial meltdown of September 2008 can only be explained on an *ex post* basis as the result of an exogenous shock and not as the potential outcome of an intertemporal coordination failure amongst economic agents (Leijonhufvud, 1997; Sethi, 2012) or as the result of an endogenous development embedded in a complex market economy leading to intrinsic instability (Sethi, 2012). The framework which has emerged

from this argument is known in academic and public policy circles as the “new neoclassical synthesis”.

The core theoretical apparatus of this new synthesis within the mainstream paradigm is constituted by the dynamic stochastic general equilibrium (DSGE)\* model. This model assumes, amongst other things, a transaction-cost-free complete market and forward-looking economic agents modelled through the device of the uniform representative economic agent. The major problem of this model is that, despite its many refinements, it is not based on, or confirmed by, empirical research or behavioural hypotheses. Rather, the assumptions explicitly result from the adoption of microeconomic assumptions on markets that are always in equilibrium, irrespective of the economic cycle. These assumptions are a necessary theoretical construct for merging macroeconomics with the Walrasian dynamic equilibrium approach as updated and formalized by Arrow and Debreu (1954; De Vroey, 2009; Blanchard, 2000). This *coup de force* produced a destabilization of the classical conception of the role and effectiveness of fiscal and monetary policy for promoting welfare and employment in macroeconomics, and provided microeconomic foundations to the monetarist offensive based on stabilization of the so-called economic fundamentals such as interest rates and inflation levels.

This framework constitutes the backbone of the new generation of medium-scale models under development at the International Monetary Fund, the Federal Reserve Board, the European Central Bank (ECB) and many other central banks. It has also provided the theoretical underpinnings to the stability-oriented strategies to counter inflation adopted by a majority of central banks in the industrialized world (Galí, 2008).

However, in spite of the widespread use of this theoretical model, an increasing number of scholars recognize the inherent limits of this approach (see the discussion in Padilla, 2012). First, the conception of uncertainty underpinning DSGE models is one where stochastic processes are characterized by the ergodicity assumption. The ergodic axiom stipulates that at least some states of a system will recur in the future – whether in a probabilistic or exact way (North, 2010, p. 19) and therefore the future is predetermined by existing parameters. Consequently the future can be reliably forecast by analysing past and current market data to obtain the probability distribution governing future events. In brief, we are never disappointed in any other way than when we lose at roulette (where we can still calculate average expected probabilities), since “averages of expectations are accurate” (Muth, 1961). However, as also discussed in section 3.4.2 below, such a hypothesis is clearly invalidated in open and complex coupled socio-ecological

systems, where unique future events occur that cannot be related to an extrapolation of existing data.

Second, to make this model analytically tractable in mathematical calculus, researchers assume one uniform representative economic agent, who uses one specific probabilistic calculus to determine his or her future rational expectations. As explained by Rajiv Sethi (2012), this is a consequence of the overall equilibrium framework. According to Sethi, equilibrium in an intertemporal model requires not only that individuals make plans that are optimal and conditional on their beliefs about the future, but also that these plans are mutually consistent. In such a framework, large-scale asset revaluations and financial crises, from this perspective, arise only in response to exogenous shocks and not because many individuals come to realize that they have made plans that cannot possibly all be implemented (Sethi, 2012).

### **An example of an interdisciplinary framework for macroeconomics**

In order to build a more empirically sound and politically relevant model, post-Keynesians over the years have developed a different approach which can account for the problems of widespread speculation and systemic risks in the financial system (Holt and Spash, 2009, pp. 3–4). In particular, they have developed a notion of social rationality, in which habits and herd behaviour can create bubbles and lead to recurrent crises in the absence of regulated financial markets. Using path-dependent models, these scholars explain the persistence of sub-optimal situations, including persistent high unemployment in developed countries. Post-Keynesians have also emphasized that the future is uncertain, rather than known with some probability distribution, which has led them to stress the role of government policy and regulation in order to cope with the unforeseen consequences of economic choices.

The various insights of post-Keynesian economics are directly relevant to the debate on the post-growth economy and the regulation of financial markets with the view to implementing the vision of strong sustainability. For example, James Juniper (2009) and Jerry Courvisanos (2009) use the emerging macroeconomic framework of post-Keynesian thinking to bring out the consequences of uncertainty in connection with business decisions on environmental innovation and investment for sustainable development. They show how group behaviour can have a cumulative effect: it can lead to major breakthroughs in environmental investments, or it can result in long-term damage to the environment. Another important contribution of post-Keynesian economics has been to incorporate the classical concepts of class conflict over the annual social surplus, and the importance of real physical costs into economic models of production. As shown by Gowdy

et al. (2009), theoretically consistent production models based on the work of Pasinetti, Rymes, Sraffa and others, using vertically integrated input–output relationships, have proved to be powerful tools in characterizing the real structure of modern economics. A case in point is Pasinetti’s formal theory of transformational growth, where only the increased fulfilment of vital human capabilities counts as growth, while environmentally destructive production practices and imperialist military spending is discounted as negative growth (Pasinetti, 1981). This model is an elegant illustration of how sustainability can be factored directly into alternative macroeconomic models.

The core ideas of post-Keynesian macroeconomics that emerge from this literature can be characterized as follows (Holt and Spash, 2009, p. 3):

- the recognition of the prevalence of uncertainty (recognizing the prevalence of matters where there is no scientific basis on which to form any calculable probability whatever);
- the recognition of the historically path-dependent nature of economics (instead of supposing that the system is heading towards an equilibrium);
- the impact of social rationality on individual decision making; and
- a focus on growth in the income of individual agents striving to satisfy their needs instead of a focus on the price system (which is no longer considered as an appropriate information mechanism revealing information for individual decision makers, but as one affected by speculation and market power).

Many of these core ideas offer great opportunities for sustainability science, especially by adding new tools to study important issues, such as the instability and intragenerational distribution issues of modern capitalism. This is despite the fact that the focus on income growth in post-Keynesian thinking is at odds with the need to integrate the limits of the planet’s resources into the analysis of human agency and economic development. Nevertheless, this drawback of the focus on expanding demand in Keynesianism is increasingly recognized by post-Keynesians themselves and, as seen above, even post-Keynesian scholars have started to integrate the problems of environmental sustainability into their framework (see Mearman, 2005 for an overview).

One of the key consequences of the innovations introduced by the post-Keynesian framework is the requirement to develop an interdisciplinary research programme related to the role of expectations and heterogeneous processes of belief formation and competing narratives on the future, under the constraint of non-ergodic uncertainty. Such a programme must



arise within the borders of macroeconomics and emerge from the need to overcome the epistemic closures highlighted above. Macroeconomics needs, in that respect, to build an open-ended interdisciplinary research programme aiming *inter alia* at creating a broader spectrum of stylized facts and analytical tools, where not only interdisciplinary economic approaches such as Veblenian evolutionary economics (see section 3.3.2 below), but also disciplines such as social psychology, agent-based models, anthropology and organizational sociology play a crucial role.

### 3.3 ADDRESSING DEMOCRATIC CHOICE IN SOCIO-TECHNOLOGICAL TRANSITIONS

Sustainability scholars and policy makers widely recognize that innovation in its various forms has a crucial role to play in realizing the kind of transformative change needed to address the interdependence between environmental and economic issues (Stamm et al., 2009). In this context, the idea that we need to fundamentally change research, technology and innovation policy has continuously gained support in the debates about sustainable development and, more recently, in the European debate on Grand Challenges (European Union, 2008). Indeed, to realize long-term transformative change, more will be needed than individual product or process innovation at the level of the firm. Rather, comprehensive system innovations should be implemented, which can generate novel configurations of actors, institutions and practices that bring about new modes of operations of entire sectors or systems of production and consumption (Weber and Rohracher, 2012, p. 1037).

Despite a growing body of literature on the complex “hybrid” socio-technological nature of innovation, many citizens, policy makers and scholars still put the main emphasis in their support for innovation on “technical fixes”, and hardly deal with this more fundamental type of transformative change of the modes of innovation that are needed for the transition to sustainability. Even prominent post-growth scholars such as Tim Jackson (2009) (focusing on investment in clean technologies) and Jeremy Rifkin (2011) (proposing a massive conversion to decentralized solar energy) put great emphasis on technical fixes or green investment to overcome the sustainability crisis, without explicitly questioning the many complex and discrepant positions over knowledge, values, meanings and interests that define the real-world trajectories of scientific research and technological innovation.

Against this background, leading scholars of “science, society and technology” suggest that dominant assumptions about science, sustainability

and progress need to be rethought (Pauwels, 2011, p. 113). They argue that notions such as scientific “object”, “safe limits” of technologies, or “risk” for example are in themselves ambiguous and in need of further debate (Wynne, 2007). Additionally, the concept of sustainability-oriented innovation systems (Stamm et al., 2009) will always include an array of complex normative meanings that lose form by being reduced to questions of a “technological fix”.

The discussion in the scientific community around the new frontier science of synthetic biology aptly illustrates the hybrid socio-technological nature of scientific research and technological innovation (Pauwels, 2011, pp. 114–15). Synthetic biology is presented in the US press coverage as a key solution to address the challenges of sustainable development, by developing customized organisms with powerful new capabilities. These customized organisms can be programmed to fight diseases and create new materials for manufacturing or producing an abundant source of clean, renewable energy (Ballon, 2008). However, opposite perspectives emerging from the civil society are voiced in the press to contest this. Fearing that artificially produced organisms will threaten ecosystems, environmental groups have condemned synthetic biology as a grave biosafety threat to people and the planet (Ballon, 2008). Moreover, several voices from the academic sector have warned that the technology may develop in an unsustainable way with regard to environmental and social concerns (Rodemeyer, 2009). As a consequence, there are serious social, ethical and safety questions surrounding this new and promising technology (Pauwels, 2011, p. 133). The purpose of these questions is not to stifle innovation processes or cause undue alarm, but rather to expand awareness on what effects synthetic biology could have on both the political systems and our conception of humanity as a whole (Pauwels, 2011).

To implement long-term transformations of socio-technological systems, sustainability scholars and policy makers need to understand the systemic interconnections of the many social trajectories of technological innovation, ranging from risks for the environment and ecosystems, controversies between scientific communities, economic parameters, policy-making processes and cultural values and concerns. In response to these challenges, science and technology scholars have developed various theoretical frameworks for promoting innovation in the transition to sustainability (such as transition management, strategic niche management or the multilevel perspective on socio-technological transitions). In addition, evolutionary economics scholars have deepened our understanding of long-term historical processes and their role in problems of persistent technological lock-ins. The following section reviews the key features of these promising fields of transdisciplinary

research and assesses its contribution to the research agenda of sustainability science.

### **3.3.1 From Firm-level Innovations to Sustainability Transitions**

#### **The innovation systems' perspective as a thin baseline**

The standard rationale for policy intervention in the conventional firm-level approach to innovations is based on market failure arguments as developed by Arrow (1962). The main argument is that a fully competitive, decentralized market system will provide a sub-optimal level of investment in knowledge development as a consequence of the public good character of certain types of knowledge, potential spillover effects, and the short time horizon applied by market actors in their investment calculations (Weber and Rohracher, 2012, p. 1041). This underinvestment justifies both public subsidies for basic knowledge development and the shaping of specific protection and incentive structures such as the system of intellectual property rights. In addition, innovation scholars recognize that mechanisms are needed to improve the structure and the dynamics of the innovation systems, for instance by fostering interactive learning between firms and universities or building adaptive capacities within firms (Weber and Rohracher, 2012, p. 1042).

This innovation-system perspective has been widely accepted as the basis of technology and innovation policy. For instance, the Organisation for Economic Co-operation and Development (OECD) uses the national innovation concept as an integral part of its analytical perspective (Sharif, 2006). The OECD facilitates the diffusion of good practice of research, technology and innovation by providing statistics, analysis and recommendation for its members. Intellectual property rights, innovation-related tax incentives and the facilitation of closer university/industry relationships are part of the standard repertoire of proposed policies that are widely adopted by OECD member countries.

The market failure and systems failure arguments of the innovation-systems perspective are useful and valid, but they are confined to assessing the structural deficits of innovation systems, which fall short of addressing the process of transformation of the socio-technological systems needed for the transition to strong sustainability. Transition scholars, such as Weber and Rohracher (2012, pp. 1042–4), have identified a set of challenges for governing the sustainability transition that are not included in the innovation-systems perspective.

For understanding the long-term transformative processes of innovation in socio-technological systems, a first challenge for sustainability scholars is to address the question of the overall normative orientation of

the transformative change. This goes beyond analysing how to generate new innovations as efficiently and effectively as possible. The direction is defined, for example, by the identification of major societal problems or challenges and the development of so-called “visions” by coalitions of key players. Second, the long-term character of transformative change, associated with the uncertainty surrounding this process, has to be addressed. This requires the processes of monitoring to be analysed in particular with respect to normative goals, and adaptation strategies to be developed. A key research question for transition scholars in this context is therefore to examine how socio-technological systems can develop the ability to monitor, to anticipate and to involve actors in open-ended processes of adaptive self-governance. Third, coordination problems at multiple policy levels, and amongst the broader network of users and stakeholders, need to be addressed, above and beyond the focus on coordination problems of firms, universities and other research and development actors.

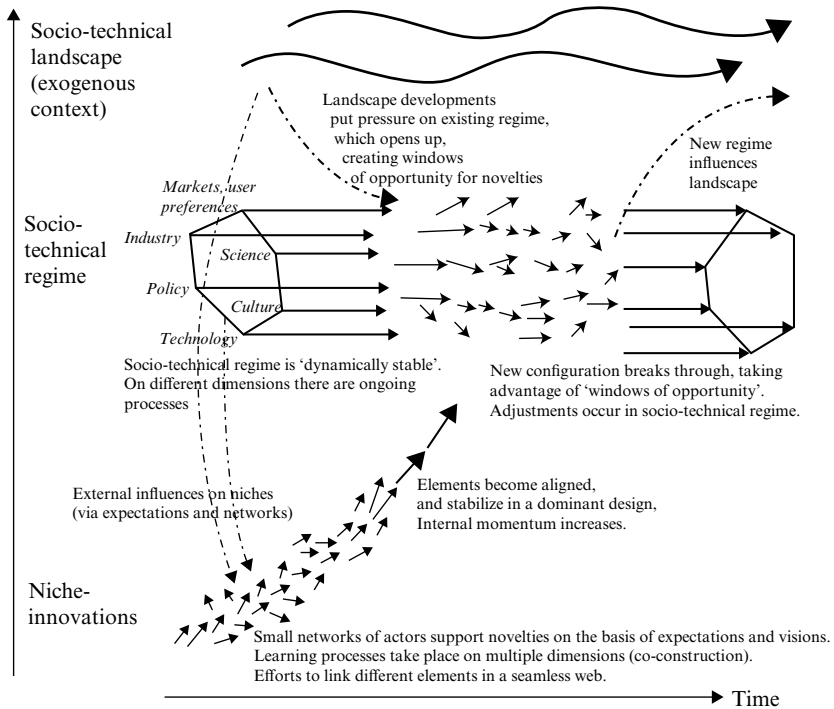
### **Reconnecting innovations and social practices**

Scholars of socio-technological systems have developed various approaches to address these questions. In spite of the many specific models and theories developed by transition scholars, these approaches can be analysed as models of socio-technological policy arrangements with two core concerns (Boulanger, 2012): first, developing a conceptual framework for understanding societal changes at the level of socio-technological systems (called the *multi-level perspective on transitions*) and second, developing a model of governance of such systems (called *transition management*).

The multi-level perspective aims to analyse long-term transformative changes in complex socio-technological systems. In this approach social change is analysed as the outcome of the dynamics between three systems, which form a nested hierarchy (Boulanger, 2012; Weber and Rohracher, 2012; Geels and Schot, 2007): first, the system of technological niche innovations, which functions as a source of variety, test bed and an “engine for change”; second, regimes (such as the energy systems) providing structures, cultures and practices shared by all the actors in the socio-technological system; and, third, socio-technological landscapes, which represent an exogenous environment of slowly changing cultural norms, values and structures beyond the direct influence of niche and regime actors (such as increased awareness of and concern for sustainability). In this approach, transitions are triggered by a combination of niche innovations, pressures from changes in the landscape and problem solving at the regime level as depicted in Figure 3.2.

The policy aspect of transition theory is usually called transition management. It consists of a methodology for initiating and/or steering

Increasing structuration  
of activities in local practices



Source: Geels and Schot (2007, p. 401).

Figure 3.2 Typology of socio-technical transition pathways

ongoing transitions so that the new socio-technological regimes will be compatible with sustainable development (Boulanger, 2012). The main elements of the process are the identification of a group of frontrunners who can work out an integrated problem and system analysis, a process of envisioning mid- to long-term future scenarios, the conducting of transition experiments, and continuous monitoring and evaluation by all the actors involved.

This transition approach (with its various sub-fields and methodology) is a promising way forward to overcome the shortcomings of the firm-level innovation perspective and the illusion of easy automatic adoption of “technological fixes” for addressing the challenge of strong sustainability. One of the main contributions of this approach to

sustainability research is the development of a practice of transdisciplinary research for sustainability (Boulanger, 2012). As pointed out by Grin et al. (2010, p. 107),

our transdisciplinary approach [to transitions] does not only rely on the input of scientific knowledge and expertise, but also on participatory research. Because transition research also seeks to contribute to a more sustainable society, action research plays a prominent role as well. The exchange of knowledge between scientists and societal actors to which our approach gives rise does not follow a linear path but rather entails a societal process of co-production between the parties involved.

For example, in the Netherlands a small network of university researchers and policy consultants produced the original transitions storyline (Rotmans et al., 2001) and developed the research into socio-technological transitions in close cooperation with policy makers.

The transition approach was adopted in 2001 by the Dutch Government as the appropriate language for its Fourth Environmental Policy Plan and is currently used in several other countries (Germany, UK, Finland, Belgium and Switzerland, to name just a few). However, transition approaches, even if they have mainly been used in a sustainable development context, essentially develop a general theory of socio-technological transitions, and not a theory of strong sustainability or integrated socio-ecological relations. Indeed, even though this approach has been predominantly used in a sustainable development context, the approach in itself does not have a conceptualization of sustainable development (Boulanger, 2012). This lacuna has led to increasing frustration and tensions, for example in a major initiative on transition in Flanders, in the domain of waste and sustainable materials, where the initial dominant orientation in terms of reduction of waste materials has been overtaken by actors focusing primarily on the creation of a market for the supply of waste as secondary products (Paredis, 2011).

Along with science, technology and society approaches more generally, transition approaches are useful tools for sustainable development but deserve to be further explored in more specific ways in order to contribute more fully to the key principles of sustainability science highlighted in this book. In particular, the socio-ecological interactions and dependencies between the socio-technological and the ecological system should be directly integrated into the analysis itself (instead of appearing on the margin as an external motivational factor or a set of framework conditions).

One promising way forward in this direction is the attempt to connect transition research to other disciplines that have a more long-standing

experience with interdisciplinary analysis of socio-ecological relations (such as geography). For example, to study energy transition policy in urban areas, which integrates the concern for reconnecting the economy of the city with its local natural resource base, the city and its region can be analysed as a place where interactions between different transition processes take place and thus synergies and hindrances between different technological transformations may become transparent. As suggested by Coenen et al. (2012, p. 976), in such a perspective cities and regions can be considered as major nodes in wider networks of actors that may simultaneously develop their local resources and access and influence resources at different spatial scales. In this respect, as Coenen also suggested, it is encouraging that transition research has started to engage increasingly with urban policy-makers and stakeholders to account for a more coherent and multi-scale perspective on sustainability transitions (Loorbach, 2007). In a similar way, Marina Fischer-Kowalski develops an innovative approach that creates a stronger connection between transition research and the ethics of strong sustainability. This so-called “metabolic” approach to transitions combines the analysis of transitions between socio-technological regimes with an analysis of the average individual energy need in each of the regimes (Fischer-Kowalski and Rotmans, 2009).

### **3.3.2 The Contribution of Veblenian Evolutionary Economics to Addressing Long-term Historical Processes of Innovation**

The multilevel perspective on transitions discussed above can be usefully combined with the framework of Veblenian evolutionary economics, which can easily accommodate inter-disciplinary approaches to socio-technological transitions (in particular, given that Veblen himself was both an economist and a sociologist and was inspired by various disciplines including biology, psychology and social philosophy). In addition, given the need to integrate ecological analysis more directly into the study of socio-technological systems, a promising perspective in this context would be the coupling of these insights from the framework of Veblenian evolutionary economics and the multi-level approach to transition management with the general perspective of ecological economics. Such a combined approach would provide a more promising way forward (both theoretically and on an applied basis) to governing socio-technological transitions than the current systems-innovation perspectives.

The field of technological innovations and the problems of technological lock-in aptly illustrate the contribution of evolutionary economics to sustainability science. This field has generated a great deal of research since the first publication of “An evolutionary theory of economic

change” (Nelson and Winter, 1982). Although the contribution of Nelson and Winter to the field of evolutionary economics is immeasurable (it is often quoted as the book that marked the birth of modern evolutionary economics), this school of thought in evolutionary economics (i.e. neo-Schumpeterian and Simonian) does not appear as readily useful for a sustainability science perspective on technological innovation as, for instance, the literature on path-dependence, which is inherited from the works of Thorsten Veblen.

The key contribution of the historical Veblenian evolutionary economics to the study of long-term transition processes is to provide a radically distinct perspective with respect to the ahistorical and mechanistic reductionism characterizing mainstream economics. Indeed, as clearly shown by Veblen and his followers, the Cartesian/Newtonian influence on economics was decisive (Veblen, 1898; Maréchal, 2007). It led to a model based on “mechanistic reductionism”. Indeed, not only does this reductionist model explain whole economies on the basis of one sole agent/firm – through the assumption of the representative agent – but the characterization of that agent/unit is reduced to its mechanical properties, as illustrated by the *Homo Oeconomicus* construct. As claimed by Foster (1997, p. 432), the Cartesian/Newtonian legacy also means that we are left with a linear and ahistorical paradigm in economics in so far as it does not “depict a process unfolding in history”.

In order to overcome the shortcomings of this model for the study of long-term transition processes, evolutionary economics introduced two pregnant ideas: the multilevel nature of economic evolution; and path-dependent processes. As Witt (2004, p. 124) puts it, the consequence of the approach adopted in evolutionary economics is that “the question is not how, under varying conditions, resources are optimally allocated in equilibrium [. . .]”, but rather “why and how knowledge, preferences, technology and institutions change in historical processes, and what impact these changes have on the state of the economy at any point in time”.

The inherent inertia that goes together with a path-dependent process can be illustrated by the famous QWERTY case (David, 1985). Although this keyboard design was developed for deliberate and justified reasons (i.e. to avoid the letter bars clashing on a typewriter), the main criteria for this decision are no longer relevant in today’s computer era. In spite of this, the design is still the most commonly used today, although there are other, more efficient, designs available. This is what Foray (1997, p. 745) called the “persistence of obsolete intentions”.

The example of technological lock-in is but one instance of how evolutionary economics in a Veblenian perspective can usefully inform sustainability science. It is worth noting, however, that evolutionary economics



was not intended to provide an answer to the challenge of the transition towards sustainable societies. In this sense, it is not prescriptive of any direction. What evolutionary economics can be useful for is providing a radically distinct perspective on the crucial issue of economic evolution and human behaviour. It can serve as a scientifically robust, philosophically sound and empirically appropriate framework to deal with complex socio-economic issues in an alternative manner to that which prevails in mainstream analysis.

Indeed, as the model of mainstream economics has been strongly criticized by many different scholars from distinct disciplines and for distinct reasons (among them the puzzling presence of some degree of altruism in human behaviour that cannot easily be accommodated by mainstream hypotheses), decision makers are increasingly eager to learn from alternative perspectives. This is especially true in environment-related domains where the issues at stake often display inherent characteristics (complexity, irreversibility, deep uncertainty, etc.) that challenge core economic assumptions, and which render mainstream economic theory inappropriately equipped to deal with the problems posed. More precisely, evolutionary economists show that what is needed, given the failures of economics to build a theory of long-term socio-economic transitions, is a framework resting on a different view of individual rationality and allowing for richer and more complex causal relationships to be accommodated.

Veblen made an important contribution to the development of such a model, which is highly relevant to sustainability science. In particular, he developed a more realistic model of human behaviour centred on the notion of habits and social learning (cf. Maréchal, 2010). Resorting to habits is undoubtedly a rational way to proceed given the constraints of daily life and the obvious limitedness of cognitive resources. This alternative approach for understanding rationality of behaviour is in sharp contrast to the utilitarian approach, which considers that every economic decision can be analysed as a discrete situation. One application of the approach of Veblen is the importance of destabilising habits prior to providing individuals with an incentive to make punctual decisions, such as implementing a subsidized energy-efficient investment. In particular, contemporary research has shown that an incentive, such as providing an energy subsidy, is processed differently in a case with a perturbation of habits compared to a case without a perturbation of habits (Maréchal, 2010).

It follows from this brief discussion of Veblen's perspective that economic phenomena cannot be adequately studied without accounting for their historically contingent nature both through path dependency and through their interlocking with the wider context in which they occur.

Applying this argument to the issue of how environment-friendly technologies evolve, inevitably leads to the idea that our economies need to address the institutional and cultural aspects of economic choices in order to escape from the current lock-in of the carbon socio-technological system (Unruh, 2000; 2002; Maréchal, 2012).

### **3.4 BEYOND INTERDISCIPLINARITY: THE NEED FOR STRONG SUSTAINABILITY ETHICS WITHIN A TRANSDISCIPLINARY ORGANIZATION OF THE RESEARCH PROCESS**

The research programmes discussed in this chapter all attempt to overcome the insufficiencies of “value neutral” and “ivory tower” modes of organization of scientific research. For example, the case of the flooding of the Mississippi river shows the need to integrate values of various communities of interests when elaborating ecological management scenarios (see section 3.1.3). To address this challenge, the Fish and Wildlife Service adopted a participatory transdisciplinary and integrated ecological economics approach. In this manner, the service was able to address the problem in a more successful way, compared to previous attempts based on top-down bureaucratic approaches using so-called neutral scientific expertise gained from biophysical models.

Many researchers recognize the failures of mono-disciplinary, value-neutral science to tackle the main challenges for governing coupled social-ecological systems, which are related to persistent uncertainty over future outcomes and the entanglement of facts and values. As seen through the research programmes discussed above, researchers have attempted to integrate the three core dimensions of sustainability science to overcome these failures.

#### **3.4.1 The Role of Ethics of Strong Sustainability and Involvement of Social Actors in Sustainability Science**

The first dimension, interdisciplinarity, is present in all the sustainability research programmes discussed within the scope of this book. Indeed, most of these programmes were first developed to overcome persistent failures in existing mono-disciplinary approaches. The latter are now well documented in the scholarly community. Examples discussed above include the dramatic failures generated by the use of mono-disciplinary environmental models in the management of the Everglades in Florida; the continuing use in economics, even in academic circles, of the GDP

indicator as a measure of human welfare; and the failure to take into account social dynamics beyond firm-level processes in the analysis of technological innovations for sustainability. In response to these failures, sustainability scientists over the last two decades have developed interdisciplinary approaches such as multi-criteria assessment, ecological economics modelling and multi-level transition management, amongst others, that can better address the specific features of sustainability problems.

As shown through the analysis in this book, interdisciplinarity alone is not sufficient for realizing the purposes of sustainability science. For example, irreversible loss of non-renewable natural resources such as genetic resources and ecosystems clearly restricts the range of possible actions of present and future generations, which has *ethical implications* that reach beyond the hypothetical–deductive analysis of the complex socio-ecological dynamics. In this respect, just setting up interdisciplinary research programmes, without an explicit framework for implementing a strong sustainability ethics, will not necessarily lead to the expected transition to strong sustainability. Nevertheless, the need to integrate a strong sustainability ethics does not imply the adoption of a uniform ethical position. Rather, a common framework for discussion is needed in order to assess and evaluate the available arguments leading, for example, to the choice of certain thresholds of use of natural resources. Examples discussed in this book of efforts in that direction are the integration in transition management studies of environmental impact studies of the technological choices, both regionally and globally (see section 3.3.1), or the discussion on the level of solidarity between present generations in the calculation of allowable carbon footprint per capita (see section 2.1).

Further, as stated in the introduction, the explicit goal of sustainability science is to produce basic and applied research that can make a contribution to solving practical problems and assist societies in their transition to strong sustainability. As such, it has been qualified as strategic or transformative science. Building ethically justified frameworks for interdisciplinary research will only be effective for supporting societies in their transition to sustainability if such a framework is translated into a practical process for reconciling multiple values and multiple perspectives on problem framing. Many cases show the failures to bridge the science–society gap in sustainability research without explicitly constructing a *participatory transdisciplinary research process*, which directly involved the social actors in the knowledge gathering and the building of the research design. For example, the innovation systems approach does not develop a transdisciplinary approach to tackling the social acceptability of new technologies and social learning on their effective use for more sustainable behaviour. As a result, the approach fails to support a broad social

transition to sustainable production and consumption even if it increased our understanding of firm-level technical innovations for sustainability (see section 3.3.1). In contrast, transition theory scholars developed various analytical approaches by directly involving the stakeholders of the technological transition paths. A prominent illustration of such collaboration is the way the transition management scholarship has been organized in close collaboration with policy officials and technology stakeholders in the Netherlands.

The key message that comes out of the review of the literature of leading sustainability approaches therefore is *the need to combine the three dimensions of sustainability research*. On the one hand, in order to reach the goal of sustainability science as a transformative science, interdisciplinarity alone is not sufficient. To achieve these goals, interdisciplinarity needs to be combined with an ethical framework that explicitly addresses strong sustainability and with a transdisciplinary organization of the research process. On the other hand, transdisciplinary collaboration without systematic interdisciplinary research is also insufficient. Indeed, a transdisciplinary process might lead to the creation of a satisfactory ad hoc solution to a sustainability problem, but the latter can hardly be qualified as sustainability science. One example of a contribution to strong sustainability that was not organized as a systematic interdisciplinary sustainability research programme is the sustainability plan of the city of Rome, which has been developed with the contribution of the school of architecture of the Sapienza University in Rome. This research support was organized with a multi-stakeholder approach, but was not designed as a systematic sustainability research endeavour. Although this plan certainly has provided an important set of possible solutions for the city of Rome, it is still organized as decision support or consulting, rather than sustainability research. In contrast, the University of Tokyo also built a partnership with the local authorities for multi-stakeholder research on low-carbon economies. In this latter case, this research programme had both a transdisciplinary and systematic interdisciplinary research dimension. The contrast between these two examples will be discussed in some more depth below in section 5.2.3.

### 3.4.2 Sustainability Research in Economics

The need to combine the three core dimensions of sustainability research has been analysed in more depth in this book in the particular case of the interdisciplinary approaches developed within economics. Most researchers in economics are involved in the conventional mono-disciplinary approach to science inherited from the mathematical law-like model of

Newtonian physics (Mirowski, 1989). This approach is by far the most dominant mode for organizing economic research and leads to a clear separation between facts and values, a focus on quantified variables and ultra-specialized expertise. As in other scientific fields, the mathematical law-like model for practising science has proved very productive in situations of high predictability of outcomes and well-identified and quantifiable problem situations. However, this conventional approach has clearly proved inadequate for addressing the connections between economic constraints, the environmental limits of the planet and sustainability ethics.

Advocates of the mono-disciplinary and expert-led approach to economic modelling for sustainability research put forward three main arguments in favour of their position. The first argument is based on the so-called fact/value dichotomy and maintains a strict separation between research into factual matters and research into the formulation of ethical orientation, relating to the objectives of social justice and animal welfare, for instance. David Hume articulated this famous dichotomy in the eighteenth century by stating that factual/value-oriented arguments can only be validly derived from other factual/value-oriented statements, respectively. One consequence of such a strict separation is that, since economic modelling deals with theories that account for matters of fact, it should not consider ethical issues in the discussion of the research hypotheses and in the choice of research methodologies.

However, the strict separation thesis, attractive as it may be at first sight, does not withstand closer scrutiny (Putnam and Walsh, 2012). Even in conventional general or partial equilibrium modelling, assumptions with normative implications play a role in the practical computation of the outcomes of the model. A well-known example is the use of Pareto optimality as a measure of economic efficiency, which is based on reaching a state of allocation of resources in which it is impossible to make any one individual better off without making at least one other individual worse off. The work by Nobel laureate Amartya Sen provides another illustration of the importance of normative considerations in the field of welfare economics and social choice theory. Indeed, as he shows in his influential work entitled *The Idea of Justice* (Sen, 2009), any reasoned comparison between social choices depends on a set of prior hypotheses about the kind of information that researchers consider relevant in judging a society and in assessing justice and injustice. This can be illustrated with three major approaches to social choice: utilitarianism, pioneered by Jeremy Bentham, concentrates on individual happiness or pleasure; resource-based approaches focus on individual income or wealth; and the capability approach focuses on the capability to do things that a person has a reason to value. These normative backgrounds determine the general way researchers will collect and

compare individual social advantages prior to making any mathematical modelling choices and independently of more specific formulas adopted to assess specific policies within the chosen model framework.

As a consequence of this entanglement of normative and factual considerations (Putnam, 2002), the strict separation between facts and values cannot be maintained in economic research. To guarantee a broad scientific understanding of the sustainability issues at stake, sustainability researchers therefore need to clarify the normative background choices, whether in terms of data gathering, the elaboration of hypotheses or the calculation of outcomes (Popa et al., 2014). In the case of sustainability research in economics, the key normative issue to be discussed is the degree to which the limits of the earth's resources and the earth's ecological carrying capacity should be taken into account in economic modelling, by considering in particular the impact of environmental degradation on human well-being and ecosystem health. Even though the way in which this issue is approached differs widely, depending on philosophical orientation, researchers in environmental ethics converge on the need to develop at least a certain form of earth ethics (Callicott, 1999; Rifkin, 2011). Such an ethical perspective can be formulated in general terms as the duty to preserve – whether for its own sake or for the direct satisfaction or utility it provides to human beings – the integrity, stability and beauty of the living ecosystems of planet earth. More recently, researchers have shown that this ethical concern is not just motivated by reflections on the present ecological crisis, but is also closely related to other human values such as aesthetic considerations or the preservation of the cultural diversity of life forms.

A recent publication in the journal *Nature* by Johan Rockström and colleagues (Rockström et al., 2009) circumscribes some minimal practical implications of the adoption of such earth ethics, particularly from an anthropocentric viewpoint – which relates the preservation of the earth's living ecosystems to its contribution to human well-being. In an attempt to define the biophysical preconditions for human development, Rockström calculates a set of safe limits outside which the earth system cannot continue to respond smoothly to the changing pressures. Above these thresholds the earth system is likely to react in non-linear and abrupt ways. Three earth system processes have currently already reached dangerous levels beyond the thresholds and need immediate action to prevent the likely collapse of some life-supporting ecosystems, which would mean biodiversity extinction, nitrogen flow into fresh and ocean waters and climate change. Other thresholds of earth system processes have still been kept within safe limits at this stage, such as ozone depletion or global fresh water use.

Obviously, determining a safe distance from the thresholds of stability of the earth system involves normative judgements. These judgements should

consider, *inter alia*, how society chooses to deal with risk and uncertainty, and how to deal, from a normative perspective, with the possible consequences of disrupting some of the earth's living ecosystems for certain human populations that do not have the means to cope and for other non-human living creatures. Some of the advocates of mono-disciplinary and expert-led approaches might object that making the entanglement of factual and normative statements explicit in sustainability research on economics will lead to a dogmatic and biased approach that is not compatible with scientific open-ended and critical practice. Even though such fears are clearly not unwarranted, this is not a necessary consequence of the transdisciplinary approach to sustainability science developed in this book. Instead, in the formulation of various aspects of earth ethics, researchers can rely on contemporary approaches of ethical objectivity in social and environmental ethics. In these approaches, ethical objectivity is understood as the result of an ongoing public debate among a wide diversity of participants (Putnam, 2009). In this debate, positions are regarded as being objectively valid if they can survive challenges from informed scrutiny coming from a wide variety of viewpoints and outlooks, based on diverse experiences. This includes, in particular, the possibility that there remain contrary positions that simultaneously survive and that cannot, as stated by Amartya Sen, "be subjected to some radical surgery that reduces them all into one tidy box of complete and well-fitted demands" (Sen, 2009, p. 46). On the contrary, researchers involved in transdisciplinary research practice might take such a situation as the starting point to envision more than one social and institutional pathway to put ethical visions into practice in different communities.

This deliberative and critical perspective on earth ethics fits nicely into the overall dynamics of the scientific methodology, even though it is not based on experimentation and mathematical modelling. However, it shares the general epistemic values of science such as public dialogue, critical scrutiny and openness, with an additional concern to involve less resourceful and socially disadvantaged actors in the debate. Indeed, even though the process is oriented towards increased objectivity, participants remain open to including future arguments from all human experiences and social innovations. One consequence of this approach to earth ethics is to include a broad set of arguments related to the motivations of human practice in the debate, such as emotional/behavioural considerations, aesthetic visions or institutional realities, as these all play a role in determining the relationship that morally autonomous human beings develop with their natural environment (Sen, 2009, pp. 49–51; Muraca, 2011). From this perspective, therefore, the main issue of the ethical discussion is not to theoretically solve the debate between opposing viewpoints, such as between deep

ecologists and defenders of a strict utilitarianism. The deliberative and critical perspective on earth ethics instead focuses on the way that these and other theoretical positions can have practical significance and evolve under critical social scrutiny. By closely examining the various arguments of a particular form of earth ethics in a given situation, its practical consequences and socially inclusive character, communities and researchers can inform the normative elements of the economic analysis and data gathering process. This, in turn, increases the likelihood that the research outcomes will contribute to guiding sustainability transitions in a legitimate and efficient way.

The second argument in favour of mono-disciplinary and expert-led economic research into sustainability issues is based on the explanatory power of decomposing complex systems into more elementary analytical units, such as utilities and prices. Advocates of the mono-disciplinary view uphold the possibility and usefulness of making such a reduction, even though they recognize that this results in introducing a set of approximations and far-reaching abstractions from the real economy (Rosenberg, 1975). However, the latter are regarded as auxiliary hypotheses that accompany the scientific process of building law-like mathematical relationships and not as a fundamental objection to the decomposition of the complex systems into more simple quantifiable parts. This view contrasts with the understanding that, in the case of coupled socio-ecological systems, the phenomena emerge from recurring patterns of interactions between various economic and non-economic factors, which cannot be studied in isolation from each other independently of the history of these interactions and the particular context.

As we argued in section 2.2 above, the presumption that scholars can generate simple, general predictive models of coupled socio-ecological systems by decomposing these systems into components that can be studied by one discipline has led to a track record of repeated and often dramatic failures in policy advice. Conversely, the alternative approach of “partially decomposable systems” and the use of “typological theories” have proved to be more productive.

Partially decomposable systems are “systems of systems”, where each level emerges from the interaction of a specific set of systems at the level below (Ostrom, 2007; Simon, 2000, p. 753), such as socio-ecological systems composed of economic, social and physical sub-systems. The shift in emphasis is therefore a shift away from reducing a system to isolated sub-systems that can be studied through a common metric (whether it be economic, social or biophysical), towards studying the phenomena that result from the interaction of these sub-systems. This leads to the



need to combine various methodologies and the use of concepts from various disciplines.

Typological theories make it possible to build general theories and causal applications that are valid for a subset of sufficiently similar systems, identified by a set of phenomena that emerge from the interaction between their sub-systems in specific historical circumstances. As indicated in section 2.2, typological theories, which are not universal theories but context-specific for a set of socio-ecological systems, are often presented in the form of integrated frameworks of analysis (Ostrom, 2007). Well-known examples of such typological theories that have proved extremely productive are the theory of common pool resources developed by Elinor Ostrom (1990) and Fritz Scharpf's analysis of network modes of organization in modern economies (Scharpf, 1997).

Prominent economists such as Alfred Marshall, John Maynard Keynes and, more recently, Richard Nelson, among others, have embraced this complexity-oriented vision of science, based on non-reductionist analysis and typological theory building. For instance, Alfred Marshall, one of the founding fathers of neoclassical economics, definitely did not reject the use of mathematics and mechanistic thinking within economics, but advocated the use of mathematics and mechanistic tools for explaining causal patterns in some sub-systems in a broader empirical, historical and discursive context (Hodgson, 2012, p. xvii). In his opinion, it is this broader interdisciplinary economic theorizing that provides the context for the gathering of empirical facts and the use of mathematical tools: mathematics can clarify mechanisms in sub-systems but is clearly not a substitute for theory building on the complex systems' behaviour itself. This distinction between general integrated frameworks or typological theories of complex systems on the one hand and the analysis of mechanisms in the sub-systems on the other also echoes the distinction made by Nelson and Winter (1982, p. 45; quoted in Hodgson, 2012, p. xxii) between *formal* and *appreciative* theory. The broad process of analysis and understanding, with a focus on the endeavour in which the theoretical tools are applied, amounts to *appreciative* theory, such as in the building of typological theories. By contrast, with *formal* theory, the focus is on improving and testing the theoretical tools themselves. For Nelson and Winter, these two different kinds of theorizing need to be combined to attain progress in economic understanding.

One consequence of the complexity-oriented vision for sustainability research, more specifically, is the need to adopt a broad interdisciplinary approach to economic analysis. In particular, such an approach implies analysing the interactions between various problem features, for example socio-psychological, political, economic and ecological, depending on their relevance to the economic problems to be analysed, instead of attempting

to reduce each of these features to some common economic fundamental only. One example of such a reductionist approach is contingent valuation, which uses prices as a metric for revealing individual preferences. Even though this approach has proved useful for revealing established market-related preferences, researchers have shown serious difficulties with the application of these methodologies to environmental values or socio-psychological motivations (Spash, 2000). In spite of this, contingent valuation is still used in much sustainability research. In contrast, an interdisciplinary approach might rely on a combination of various qualitative and quantitative methods. Economic and socio-psychological aspects can, for instance, reliably be studied using well-established quantitative and statistical survey methodologies – mathematical modelling and statistical survey methods, respectively – while political and social aspects might be based on large-scale comparative qualitative research.

A complex system perspective will therefore require the adoption of a multi-method approach for conducting empirical analysis (see also Poteete et al., 2010). The promotion of such an approach by sustainability scholars sharply contrasts with the status acquired by econometric methods as the dominant approach to empirical studies in economics. Indeed, econometrics has been found to be a highly productive method for studying clearly quantifiable phenomena in a methodologically sound manner. At the same time, and partly for this reason, econometrics has also proved to be very attractive to many researchers who are looking for a systematic and well-recognized method of empirical enquiry (Hodgson, 2012, p. xx). Nevertheless, as highlighted throughout this section, analysing complex and multilayered sets of variables through a common metric of study, as is needed for econometric analysis, is neither necessary for conducting sustainability science research, nor likely to be the most appropriate way forward.

Finally, the third argument advocated by champions of the mono-disciplinary, value-free, expert-led approach to sustainability economics is related to the priority to be given to formal mathematical tools as the highest standard of rigour both in data analysis and in theory building, even if there is agreement on the need to combine various social science and biophysical disciplinary perspectives. Advocates of the use of the classic toolbox of analytical mathematical tools often refer to the highly successful epistemology of the biophysical sciences, particularly on the assumption that using similar tools as in the biophysical sciences will increase the predictive power of the theories (Rosenberg, 1975). However, even though this view is still at the heart of much neoclassical economic theorizing, at least since the powerful syntheses of Walras and Samuelson (see Boulding, 1948), a growing number of contemporary economists,

including Nobel Prizewinners like Douglas North (2010) and Herbert Simon, criticize the overly strong emphasis on conventional mathematical formal deductive methodologies as being inadequate for understanding the complexity of modern economies. A fortiori, such a unilateral emphasis is inadequate for studying the kind of complex coupled socio-ecological systems that are the object of sustainability science.

One of the core problems associated with the use of mathematics in social sciences such as economics is related to the openness of the social systems and, in particular, the occurrence of unique novel events (North, 2010, p. 21). The application of formal deductive logical reasoning to physical reality is, in fact, made possible under certain conditions. The most important of these is the experimental control of variables in systems that can be approximately regarded as being closed, that is that can be sufficiently isolated from outside influences, and where the agents within the system behave in a consistent manner (Chick and Dow, 2001, p. 706). Consistency of behaviour, in particular, is a core condition for the formulation of mathematical regularities. This condition can be formulated more specifically as a condition of ergodic behaviour of the variables in closed systems, which means that at least some states of the system will recur in the future – whether in a probabilistic or exact way (North, 2010, p. 19). Under such circumstances, “averages calculated from past observations cannot be persistently different from the time average of future outcomes” (ibid.).

Prominent mathematical economists such as Samuelson considered the ergodic hypothesis to be essential for building scientific economics. However, in the case of social systems, such a hypothesis clearly does not apply. Indeed, the social sciences deal with intrinsically open, uncertain and path-dependent systems. Closed systems, when they occur, are limited in time and space. For instance, throughout history, evolving technologies have produced societal changes that were not and could not have been predicted and that are true novelties creating non-recurring events. Similarly, new socio-economic institutions that contribute to the integration of the world economy, such as the advent of marine insurance (North, 2010), have enabled uncertainties associated with the physical environment to be reduced, but have produced, in turn, a whole new set of uncertainties related to a new world of increased interdependencies and global externalities. To reduce uncertainty in such a world with true novelty, human actors elaborate rational and non-rational beliefs, which, in turn, might successfully or unsuccessfully reduce uncertainty, in particular by making better coordination possible among actors with shared beliefs. A case in point is the role of actors’ expectations in elementary macroeconomic models (Chick and Dow, 2001, p. 398). In the absence of perfect information on

future prices, short-term expectations, together with wages and other costs, determine factory output. Long-term expectations, along with liquidity preferences, determine investment. Demand later determines prices and profits. However, expectations can be mistaken and these beliefs can be later revised, based on new evidence and coordination with other actors. As a result of these revisions, the system evolves into a new state, and so on. One consequence of the role of beliefs in the reduction of uncertainty in socio-economic systems is the need to use a set of interpretative and historical tools in understanding the dynamics of these systems. Such social dynamics of economic beliefs cannot be reduced to mathematical formulas, even in the hypothetical situation of a complete and broad interdisciplinary economic theory that would combine evolutionary theory, neurosciences and neoclassical dynamic stochastic economic theory.

Changes in beliefs are generated by modes of rationality that cannot be reduced to the formal deductive rationality of mathematical reasoning. Consequently, when connecting economic theory to reality, mathematical tools – considered with the contextual and temporal limits discussed in this section – will need to be combined with other tools that can account for the historic and interpretative dimensions of economic expectations. For instance, by collaborating with social and economic actors, researchers can more adequately integrate and critically discuss, in elaborating economic theories, beliefs related to social learning about what a society wants to produce, what natural entitlements society wants to preserve or how society envisions the evolution of social and cultural preferences in relation to issues such as the role of women in the labour market or racial discrimination. Indeed, as also argued by economic philosophers, what is important for understanding economic development is not “learning about the equilibrium entitlements of a set of constraints” imposed prior to the modelling exercise by initially given “supplies of unchanging inputs”, but rather incorporating a theory of learning about what a society wants to consume and produce into the modelling process (Gram, 2012, p. 140).

Such a move, beyond expert-driven economic sustainability research towards a socially interactive and deliberative modelling practice, can have rather dramatic consequences for the relationship between theory and practice. In *The idea of Justice*, Amartya Sen gives a telling example of the difference between top-down, expert-led mathematical advice and the more interactive way of theorizing that integrates rational beliefs about social learning along with contextually situated mathematical modelling (Sen, 2009, pp. 111–13). Within the context of heavily debated population politics during the nineteenth-century demographic boom, two major scientists, Malthus and Condorcet, developed radically different scientific perspectives on demographic evolution. On the one hand, Condorcet preceded

Malthus in pointing out the possibility of serious global overpopulation based on a set of mathematical population models. However, at the same time, Condorcet was developing nuanced views of this problem, in particular in relation to his work on the promotion of women's education. Condorcet envisioned such education as an important social measure that would generate direct social benefits for families and indirect long-term consequences for social life. On this basis, Condorcet developed a line of mathematical models that showed that social change based on more widespread education could dramatically reduce the population growth rate, and even halt or reverse it. However, Malthus, who built upon the mathematical work of Condorcet, explicitly denied the social and value-related scenarios of Condorcet and rejected, in particular, the role of uncoerced human reasoning by educated citizens in reducing family size (Sen, 2009, p. 112). Accordingly, Malthus developed an alarmist theory of population catastrophe based on the given measurable social and biophysical variables of his time. Unfortunately, Malthus' dire cynicism inspired coercive population politics throughout the world, even though evidence has accumulated ever since on the effects of education in general, and of women in particular, on reducing the growth rate of a population.

The objections to these three lines of argument are especially relevant in the case of sustainability research. For this reason, sustainability scholars in economics have been led to propose a research practice based on more direct collaboration with social actors and practitioners. In particular, *transdisciplinary sustainability research in economics is characterized by a focus on a broader set of ethical values, in addition to the quantifiable use values considered in conventional mono-disciplinary research*. Indeed, to address the transition to strong sustainability, non-quantifiable values such as cultural values of ecosystems' services, intergenerational equity and intrinsic preferences of nature should play an equally important role in analysing environmentally sound economic behaviour (see Table 3.2). From a methodological perspective, this requirement has led researchers to combine various methodologies, ranging from monetary and non-monetary quantitative methods, to large-scale comparative qualitative research and case study methodologies. From an organizational perspective, the integration of the ethical perspective has led to involve sustainability stakeholders in the choices amongst the various scenarios for integrating the planet's finite resources into the scientific research.

Well-established practices of sustainability research, such as ecological economics and multi-criteria accounting, aptly illustrate this new mode of research organization in economics. Increasingly however, other research programmes in economics are also addressing sustainability issues in an interdisciplinary way, such as can be seen in behavioural economics' collaboration

*Table 3.2 Transdisciplinary sustainability research in economics*

	Conventional basic research or applied research in economics	Transdisciplinary sustainability research in economics
Commitments concerning the planet's finite resources/carrying capacity	Focus on direct use values, non-use values only considered in a common metric with the direct use values	Integration in the research of non-quantifiable non-use values (cultural values, intergenerational equity, intrinsic preferences)
Theoretical approach of socio-ecological systems	Mono-disciplinary, quantitative analysis of the economic sub-system	Interdisciplinary research, multi-method research combining quantitative and qualitative methods among others
Practical approach of the science–society interface	“Value-neutral” advice to policy, mono-disciplinary peer community	Input of sustainability stakeholders in the research process; extended peer review; organization of a process for reconciling/combining various values and perspectives on problem framing

with environmental psychology and sociology (Reeson, 2008; Videras et al., 2012; Cardenas and Stranlund, 2000) or in the Veblenian evolutionary economics and post-Keynesian macroeconomics discussed above.

Three final comments are appropriate in order to qualify this analysis of existing transformative science approaches for sustainability. First, although the analysis in this book mainly focuses on economics, environmental sciences and science, society and technology studies, the need to combine interdisciplinarity with an ethical framework of strong sustainability and a transdisciplinary organization of the research process is a more general feature of sustainability science. These conditions also apply to other disciplines within sustainability research, such as political science (Ostrom, 2007), psychology (Earl, 2005) and history (Costanza et al., 2012) amongst others. Indeed, these specific conditions are related to the nature of the sustainability problems at hand, characterized by features of strong uncertainty, coupled complex system dynamics and entanglement of facts and values as highlighted throughout Chapters 2 and 3.

Second, as shown by our analysis, the innovative approaches within sustainability science integrate the three core dimensions of sustainability research with various degrees of strength. For example, in post-Keynesian

*Table 3.3 Progressive implementation of the three dimensions of sustainability research in the transformative science approaches analysed in this book*

	Sustainability ethics	Inter-disciplinarity	Trans-disciplinarity
Sustainability science approaches analysed in this book			
Ecological economics	++	++	++
Multi-criteria accounting	++	++	++
Post-Keynesian macroeconomics	+	+++	++
Veblenian evolutionary economics	+	+++	+
Earth system science	++	+++	+
Transition approach to socio-technological systems	+	++	++
Other illustrations from the literature			
Political economy of commons (Ostrom, 2005; Benkler, 2006; mainly drawing upon political science, ecology and anthropology)	++	+++	+
Environmental Behavioural Economics (Richter and van Soest, 2012; Frey and Jegen, 2001; Hudon, 2008; mainly drawing upon economics, environmental psychology and sociology)	+	+++	+

*Notes:* + = early stage; ++ = well developed; +++ = fully integrated.

macroeconomics, the focus is more on the interdisciplinary dimension and the social relevance of economic science than on the ethical framework. Nevertheless, as seen above, recent developments have started to integrate the issue of strong sustainability into the post-Keynesian models. In contrast, earth system science develops an elaborate complex system approach to coupled socio-ecological systems within an ethics of strong sustainability. But earth system science has only recently further developed the requirement of transdisciplinarity, in particular in the latest science plan of the Earth System Science partnerships (Ignaciuk et al., 2012). The variation amongst the sustainability science programmes discussed in this book has been schematically represented in Table 3.3.

Third, sustainability research still faces many institutional barriers. These barriers will be discussed in more detail in the next two chapters. For example, training opportunities for transdisciplinary research are still lacking and interdisciplinarity in funded research projects is hampered by lack of transdisciplinary expertise in research evaluation committees. Therefore, the establishment of sustainability as a fully-fledged research endeavour, on the same footing as, for example, industry-oriented research or non-oriented fundamental research, will require a gradual social learning and institutionalization process. To reach this goal, both exemplary sustainability science programmes that already strongly implement each of the three dimensions of sustainability science and emerging strategic researches for sustainability that integrate the three dimensions to a lesser degree, deserve to be supported. This issue will be more fully explored in the remainder of the book.



## 4. Implementing transdisciplinary research partnerships

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At least since the 1970s, policy makers and science officials have taken steps to promote participatory methods for sustainability research (Elzinga, 2008). At that time, public participation gained attention through studies on technology assessment, risk analysis and the formulation of science and technology policy. Support for participatory methods in large-scale research programmes emerged only in the 1990s, however. This was largely as part of an attempt to use new methods to tackle mounting social inequality and ecological sustainability problems. In this context, universities, communities and researchers initiated major research partnerships in various fields of research, such as environmental health, urban and agricultural landscape planning, and the social economy (Wallerstein and Duran, 2010; Enengel et al., 2012; Hall and MacPherson, 2011). Prominent examples discussed in this book illustrating this trend are the partnership between the city of Tokyo and its university for research into climate change initiatives (see also section 5.2.3 below) and the use of deliberative sustainability impact assessment methods in pilot projects throughout the world (see section 3.2.2).

Scholars of social innovation have widely documented the positive role of these participatory and collaborative methods for implementing transdisciplinary modes of research (Smith et al., 2010; Baker and Mehmood, 2014). In particular, as will be illustrated below, results of participatory methods seem especially promising for understanding and implementing transition processes to more sustainable societies. For this reason, both social actors and high-level policy makers promote knowledge co-production between experts and practitioners as a key element of initiatives for combating social exclusion and environmental degradation. This trend is also evident in the “science–policy–society” partnerships established in OECD countries, for example in the European Commission’s Innovation Union Programme (BEPA, 2010) and Barack Obama’s Office of Social Innovation and Civic Participation.

To support the further development of participatory approaches, researchers have analysed the various benefits of participation in more depth. Noticeable among these are the enabling of learning across all stakeholders

and researchers concerned, the empowerment of actors that are potentially excluded from the research process – such as indigenous and socially disadvantaged communities – and the promotion of social innovation. These benefits are particularly clear in fast-changing societies, in which the ability both of individuals and communities to improve their capacity to learn, and to adapt to a dynamic context, gains in importance. Indeed, as highlighted in the literature on organizational learning and in management theories, social innovation depends on the diversity of perspectives that are combined: the more “open” innovation is, allowing both inflows and outflows from foreign sources, the better equipped it will be to adapt (Chesbrough, 2006); the more inclusive and “pluralistic” leadership is, the less it will be trapped in routines and path dependency (Van de Ven et al., 1999, p. 117).

As a result of this growth in the number and quality of participatory research partnerships, participatory methods have become a well-recognized part of public policy discourse, in addition to the discussions about the conventional public policy tools of regulation and market incentives. Nevertheless, in spite of this growing recognition, many decision makers approach science–policy–society partnerships from a top-down, expert-driven perspective (Jessop et al., 2013; Innes and Booher, 2010). This top-down perspective is strongly influenced by theories of new public management and firm-level innovation analysis (Osborne and Gaebler, 1993; Wollmann, 2004; Sharif, 2006). These theories emphasize the effectiveness of the problem-solving process made possible by the new research partnerships, more than the social learning of new norms and beliefs and the empowerment of the actors. Accordingly, in spite of the use of participatory methods, major emphasis is placed on monitoring the processes through performance indicators designed by social entrepreneurs and policy officials. As a consequence, many models of participation are still implemented in a vertical, top-down, expert-driven manner (McCown, 2002; Corburn, 2003).

Indeed, in practice, the implementation of research partnerships mobilizing both academic and practitioners’ knowledge is often still based on the practical routines and procedures of conventional top-down and ethically neutral science. For example, in the field of environmental health studies, participants have expressed concerns that the function of the partnerships is often limited to improving recruitment of participants into investigator-initiated and designed clinical trials, rather than making a more effective contribution to the improvement of the community health situation (Seifer and Greene-Moton, 2007). In another case, in the field of natural resource management, indigenous knowledge and farmer preferences were explicitly considered in designing an appropriate technology package for addressing underutilization of fertile soil in the Ethiopian Highlands. However, the

tests were conducted at farm plot level, with a unilateral focus on yield and income related to the adoption of bio-economic modelling. As a consequence, the research failed to involve the farmers in discussions on the way to integrate broader human welfare concerns into the model, relating to food security, health and nutrition (Jabbar et al., 2001).

Often such vertical, top-down implementation of participation is adopted, even despite recognizing the importance of involving the key social actors and practitioners in the research process. Indeed, the most traditional, expert-based view of participation contends that practitioners lack the necessary technical knowledge to understand the full complexity of collective action problems. In this limited understanding of participation, the main role of the practitioners' involvement is to improve the translation, transmission and dissemination of expert-based knowledge among social actors. A related view of participation is that local knowledge is needed to complement and enrich the policy makers' expert-based knowledge, in situations where it is difficult to obtain adequate information without the involvement of the practitioners. While these models of participation certainly contribute to improving the quality of policy making, sustainability scholars generally consider that such an approach is insufficient for governing sustainability transitions.

In response to these challenges, sustainability scholars have called for the development of more decentralized and horizontal modes of participation of citizens and non-state collective actors in social innovation (Scharpf, 1997, pp. 52–4; Heinelt, 2010). Such a horizontal perspective of social innovation is based on the view that efficient and legitimate social innovation depends not only on contributing new solutions to unresolved social problems, but also on changing the social relationships generated in this process, such as changes in modes of governance (Lévesque, 2013; Lenoble and Maesschalck, 2010) and changes in modes of collective knowledge production in social and ecological transition pathways (Cassinari et al., 2011; Lang et al., 2012).

In situations characterized by complex socio-ecological interdependencies, and in contexts of deep social controversies rooted in different cultural and individual values, vertical, expert-led approaches to participation face two important limits. The first is related to the many “unanticipated” side-effects of any policy intervention, which requires many diverse agents to be able to take informed action in response to the information they receive from many sources. Expertise plays only a small part in this process, even though professional experts can contribute to the effectiveness of collective problem solving by making sure that the relevant knowledge is available to the practitioners involved. For example, in one high-profile case in the US, an expert-led process for cleaning up a heavily polluted

site led to a 10-year delay before any effective action was taken, due to a narrow definition of the problem and the unforeseen side-effects on the local landscape (such as the drying up of a local ecological zone and the destruction of recreation areas) that resulted from implementing the plans proposed by the expert engineers. In 1996, in response to this failure, the State Department of Environmental Protection set up a collaborative multidisciplinary group, which was able to successfully reframe the technical issue into a community-led social process of inquiry, combining many perspectives on the problem and facilitating incremental, iterative problem solving (Scher, 1999).

The second limit of top-down, expert-led participation is related to the motivations of practitioners to contribute to participatory and collaborative processes. In general, in situations where users already have the capacity to learn locally adapted strategies for problem solving and to adopt and use social norms to overcome collective action problems, support from the government for research or input from external experts has not always proved to be effective. As shown in many empirical studies, an important prerequisite for success is that such research collaborations should also support the actor's intrinsic motivations, such as his/her sense of autonomy, his/her sense of fairness and equity of the rules (Muradian and Rival, 2012). Indeed, from within socio-psychological studies, self-determination theory provides some explanation of this phenomenon (Deci and Ryan, 2000). Arrangements in which individuals perceive that they have a choice and that the rules of collaboration are not imposed on them top-down may impact positively on the individual's motivation to take action based on environmental concerns, whereas, conversely, a perception that public policies control the discussion on environmental issues may lead to apathy and decrease motivation (Lavergne et al., 2010).

This contrast can be illustrated through a well-documented case of scientific advice for sustainable small-scale fishery management in Galicia (NW Spain). In the 1990s, the regional fishery administration appointed biologists as technical assistants to work with local shellfish organizations, called *Cofradías*, providing support with biological assessments and improving their fishery management skills in a situation of heightened economic pressure and growing demand for sustainable management (Macho et al., 2013). However, this scientific support for the co-management of the fisheries did not lead to any significant change for nearly a decade. According to the *Cofradías* managers, the lack of progress was due to two factors: the appointed scientists largely operated on the basis of the fishery administration's understanding of the organizations' needs, and they were also ill-trained in the issues that the *Cofradías* deemed important. To overcome this deadlock, the fishery administration established a new system

in 2000. Under the new rules, the Cofradías – rather than the fishery administration – were able to choose and appoint the scientists themselves and received support to host them physically in their own buildings. As a result, these so-called “barefoot fishery advisers” (Macho et al., 2013) were able to devise new research questions and ways of working directly with the local partners, even though no such research activities were initially envisaged by the administration. One new line of research in some of the Cofradías was related to the study of local market opportunities for the fisheries. Another consisted in the development of a methodology for systematic data gathering on the fisheries’ resources, which involved forging new contacts with regional university partners. This research support had a major impact on the reorganization and professionalization of the sector. The main difference between the decade 1990–2000 and the decade 2000–10 was the new role given to the local actors in co-determining the planning, management and outcome of the research partnership. A similar role of community self-determination in transdisciplinary partnerships has also been documented elsewhere, such as the case of forest groups in transition to sustainable forest management in small-scale forestry in Flanders (Dedeurwaerdere, 2009), the case of participatory plant breeding (Sperling et al., 2001) and the role of local environmental knowledge in Japan (Sato and Kikuchi, 2013).

As seen in these and other studies, both the cognitive limits related to unanticipated socio-ecological interdependencies and the importance of the actors’ self-determination seriously limit the effectiveness of top-down approaches to implementing participatory research arrangements. Consequently, the top-down approach is clearly not sufficient for generating the transition towards strong sustainability envisioned in this book. Indeed, in spite of giving a bigger role to stakeholders and practitioners, such an approach still treats partnerships with practitioners in an external/control-oriented fashion and does not address the question of the intrinsic unpredictability of the transition processes and the quest for fairness and equity among all the partners. First, it emphasizes entrepreneurial solution-oriented agency, thus ignoring the specific limitations of scientific and professionals’/experts’ knowledge for steering open-ended and highly unpredictable transition processes. Second, it neglects the aspects of social innovation that are most difficult to assess from the observer’s perspective, such as the role of the actor’s intrinsic motivations or the perspectives of the most disadvantaged and less resourceful actors.

With a view to overcoming these and other challenges in implementing research partnerships for sustainability, researchers and communities have designed various collective decision-making mechanisms that better address such issues as social relevance, community sovereignty, data

ownership and external validity of results. This chapter reviews the role of these mechanisms in three high-profile partnership models for research in three countries: the environmental health research partnerships in the US, the transition research at the National Institute for Agricultural Research in France and the community–university research partnerships in the field of social economy in Canada. Obviously, many other initiatives have been undertaken to tackle the unprecedented sustainability crisis within a transdisciplinary research framework. These three models have been chosen for their broad diversity in designing transformative science programmes, ranging from specific community-related knowledge co-production to more regional and national research programmes. However, wherever relevant, analysis of the cases will be complemented with the conclusions presented in major reviews of transdisciplinary sustainability science published over the last decade (Thompson Klein et al., 2001; Hirsch Hadorn et al., 2008; Brandt et al., 2013). For each of these models, we address the following questions: “What are the specific features of the problem situation identified by the community and the researchers that call for a transdisciplinary science approach?”; “What governance mechanisms were designed by the partners to address the specific challenges raised by transdisciplinary research procedures?” and “How, as a result, was scientific output improved through these partnership arrangements?”.

#### 4.1 IMPROVING ENVIRONMENTAL HEALTH THROUGH COMMUNITY-BASED EPIDEMIOLOGICAL SURVEYS

Transdisciplinary research partnerships offer great potential for improving scientific research in situations where access to field data is difficult or where causal relationships are difficult to establish, because of the complexity of socio-ecological interactions. For instance, researchers working with indigenous peoples or urban ethnic communities often have to overcome deeply engrained histories of mistrust resulting from neglect or social exclusion (Harding et al., 2012). In other cases, large-scale statistical data has proved to be insufficient to understand complex causal pathways, such as when relating environmental pollution to its deeper-lying causes or its impact on human and ecosystem health (Brody et al., 2007). In such situations, a high level of collaboration is crucial in the research design so as to address important issues such as sovereign rights of the actors and the understanding of the real-world possibilities of social transition.

The failure of traditional epidemiological study designs to capture the importance of complex causal pathways (relating to local housing

conditions or occupancy, for instance) has led to the development of participatory research methodologies by local communities taking independent action to understand the occurrence of major medical problems such as asthma, cancer or birth defects. Such initiatives were often followed, in a second stage, by publicly funded research programmes supporting scientific research in partnership with these affected communities. In the United States, in particular, grants supporting research involving community participation have increased dramatically and have gained academic respectability since 1996, when the National Institute of Environmental Health Sciences (NIEHS) started funding this kind of research (Brown et al., 2012). The core principles of these new research programmes are equal participation by all partners in all aspects of the research and recognition that community-based participatory research is a collaborative process that is mutually beneficial to all those involved. As such, this model provides orientation and an overall research approach, which equalizes power relationships between academic and community research partners, rather than guidelines for choosing specific qualitative or quantitative research methods (Wallerstein and Duran, 2010). Since the inception of the programme, community-based participatory research has received substantial additional funding from the Centres for Disease Control and Prevention and various foundations, which has helped to advance this field of science. In addition to funding support and recognition for reducing racial/ethnic health disparities, community-based participatory research has gained recognition in academia, with the Institute of Medicine naming community-based participatory research as one of the eight areas in which all public health professionals need to be trained (Gebbie et al., 2003).

A well-documented case illustrating the failures of top-down, expert-led research for data gathering in complex socio-ecological systems is the Jason Corburn study of environmental health justice in the Williamsburg neighbourhood of New York City, in south-east Manhattan (Corburn, 2005). The context of this study is the alarming phenomenon that asthma-related hospital admissions in the United States and asthma-related morbidity rates are twice as high among non-whites as compared to whites. In New York City in particular, a *New York Daily News* investigative report (Calderone et al., 1998) revealed that in some ethnic neighbourhoods, asthma was the leading cause of school absenteeism. Even though the causes of this phenomenon are as yet not well understood, analysis of data from the Environmental Protection Agency shows that Latinos and African-Americans are more likely to live in areas that exceed federal standards for many pollutants such as lead, ozone, carbon monoxide and particulates (Wernette and Nieves, 1992). This has led researchers to explore the relationship between respiratory illnesses and environmental

pollution as an important factor for explaining asthma occurrence in addition to genetically determined hypersensitivity and exposure to specific allergens.

In this context, a conflict over the operation of an incinerator in the heavily industrialized Williamsburg neighbourhood led to a highly contested neighbourhood health study. Commissioned in 1992 by the New York City Department of Environmental Protection, this study has triggered a whole set of community–research partnerships into the health–environmental pollution nexus that was inaccurately reflected in this first study. In the 1992 study, the Department of Community Health and Social Medicine of the City University of New York Medical School (CUNY-CHASM), along with the New York City Department of Health (DOH), concluded that there did not appear to be an asthma problem in the neighbourhood, even though the authors of the study recognized the limits of the adopted methodology, based on an analysis of the statistics produced by the local hospital (Kaminsky et al., 1993). As noted by Corburn in his field work, from the outset the residents “dismissed the study for failing to aggregate results by age, gender and ethnicity and, perhaps most importantly, for only using hospitalization data from a local hospital which most neighbourhood residents rarely if ever visited” (Corburn, 2005, p. 119). By ignoring such crucial local knowledge, the CUNY-CHASM/DOH study not only compiled very poor scientific evidence, but, more importantly, further alienated the residents from professional decision makers and scientific experts.

In response to community concerns, El Puente, a local high school and community organization, along with CIET (Community Information and Epidemiological Technologies), a non-profit research organization specializing in epidemiological research, organized three community-wide surveys between 1995 and 1999, which culminated in radically different research results (Corburn, 2005, pp. 120–35). In the first survey, with 1065 responses from residents, an overwhelming number of respondents identified asthma as their main health concern. The second survey, with 2311 responses from residents, delved deeper into these results and, more specifically, was able to show high asthma rates among sub-groups of the community, most prominently among women over 45. Follow-up focus groups were able to relate this high prevalence to the women’s occupations in laundries, dry cleaners, beauty salons or sweatshop-like textile factories. The third survey, with 3015 residents’ responses, was able to gather data on the remedies used in the community, in particular the importance of homemade remedies from various cultural traditions. Even though these results have been recognized in mainstream science, for instance through publication in the *American Journal of Public Health* (Ledogar et al., 1999;



2000), the intention of the community research partnership was not just to gather knowledge merely to challenge the experts from CUNY-CHASM/DOH, but also to improve the lives of the neighbourhood residents. For instance, after learning from the second survey that adults – and not just children – in the community also suffered from asthma, an asthma plan for adults was developed by the community organization. Another innovative community outcome was a programme for professional healthcare providers to learn about asthma home remedies and their cultural significance. This made it possible to tackle the alienating behaviour of dismissing these practices from the outset as irrelevant to improving the communities' healthcare situation.

As clearly documented by Corburn, none of the major scientific results of the study could have been obtained by a traditional top-down, principal investigator-led, epidemiological study into asthma prevalence and its environmental causes. The main reason is that to overcome distrust, the research team trained by El Puente and CIET had to act as community-health workers and not just survey administrators (Corburn, 2005, p. 127). According to Cecilia Iglesias-Garden, one of the coordinators of the research team, health workers had to be able to speak credibly about more issues than just asthma. If the researchers could not answer questions that residents had on health and social issues other than asthma – or at least refer them to someone who could answer – the residents were not going to trust them or talk to them. Since the survey administrators needed to have an intimate “local knowledge” of the neighbourhood, El Puente therefore recruited 10 community members with a personal or family stake in asthma and trained them with the help of the New York City Department of Health (DOH) and public health professionals from Hunter College at the City University of New York.

The second major challenge concerns responsible reporting of results to study participants and their communities when the health and policy implications of the studies on environmental pollution and community health interactions are still uncertain. Even though the basic ethical principle of community-based research is the right to know as a basis for self-determination, researchers have to consider potential harm to the community. This can take various forms, such as increasing feelings of fear or social stigma resulting from the reporting of the study outcomes; legal and economic complications; or the promotion of unnecessary or counterproductive interventions (Brody et al., 2007). In the case of the environmental health studies organized by El Puente, after each of the three community surveys mentioned above, the results were disseminated to and discussed with the community. The success of solutions implemented after one round of surveys was measured over time and topics for investigation

were gradually broadened (Corburn, 2005, p. 121). Using this kind of iterative process, the information gathered during one phase provides the basis for a critical dialogue on the results, their local relevance and their relationship to the larger research questions. On this basis, the researchers and actors determine the research questions to be tackled in subsequent phases of the research.

The analysis by Corburn of the community-based research partnerships in the Williamsburg neighbourhood of New York highlights three key features of successful data gathering and analysis in complex and uncertain fields like the environmental–community health nexus: first, the reliance on community partners with an important stake in the issue at hand; second, the equal importance attached to the scientific research outputs and improvement of community welfare; and, third, the involvement of community members in the interpretation and analysis of the collected data. Similar features have been found in other community-based research partnerships in various fields and countries, such as collaborative planning of water management in California (Innes and Booher, 2010), research on indigenous potato varieties in the Andes (Van der Ploeg, 1993), or the study of the socio-ecological features of Spanish shellfish organizations briefly introduced above (Macho et al., 2013). However, few public funding programmes have recognized and supported community-based data gathering and interpretation in such a systematic and encompassing way as the environmental health programme supported by the United States and by various public administrations throughout the world. Community-based environmental health research therefore offers a wealth of lessons on success and failure that can be used to advance the transdisciplinary and ethically deliberative vision of sustainability science advocated in this book. Further background on this field of research can be found in the journals *Progress in Community Health Partnerships* and *Action Research* and the collective works by Minkler and Wallerstein (2008) and Israel et al. (2005).

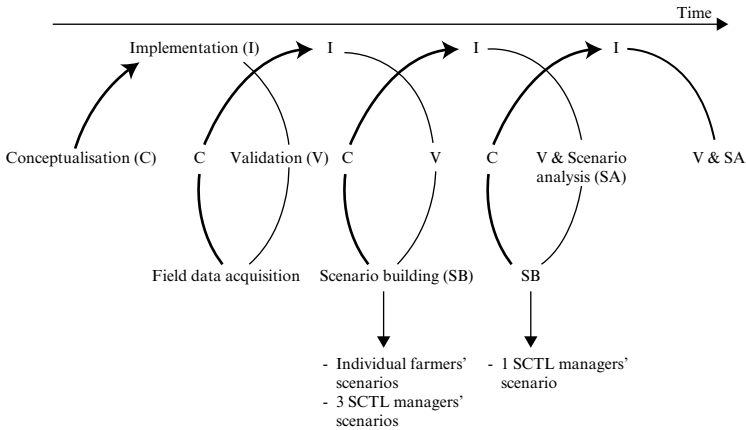
## 4.2 OVERCOMING DEADLOCK IN SILVO-PASTORAL MANAGEMENT THROUGH PARTICIPATORY MODELLING

A second important type of implementation of transdisciplinary research is the case of stakeholder-based modelling. As indicated above, since the 1970s, policy makers and science officials have initiated various forms of environmental assessment and various modelling methods in the context of technology assessment and risk analysis. Although stakeholder

involvement in such modelling exercises has almost become a “must”, in far too many cases stakeholders and policy makers have merely been paying lip service and the transdisciplinary nature of the research has often remained purely rhetorical. Nevertheless, modellers and software designers generally agree that better decisions are implemented with less conflict and more success when they are driven by stakeholders and those actors who will be bearing the consequences of the adopted policies (Voinov and Bousquet, 2010). In addition, as shown in many studies, the collaborative learning among stakeholders and modellers leads to improved understanding of the systems and their dynamics under various environmental and social conditions (see, for example, Lynam et al., 2010; Campo et al., 2010).

The benefits of participatory modelling can be illustrated by an important “brand” of participatory modelling, called companion modelling, which has received extensive support from various research programmes developed at the French National Institute for Agricultural Research (INRA) (Etienne, 2011). Companion modelling – where the model is only a “companion” or “support” to the actors – is an environmental assessment and modelling methodology that provides a better understanding of the consequences of various management actions for the evolution of complex socio-ecological systems. In this methodology, a group of model development facilitators use agent-based modelling to simulate the outcomes of various patterns of interaction between multiple and autonomous heterogeneous agents. The object of this exercise is to foster social learning among these actors, in situations where there is no evident solution to environmental and socio-economic trade-offs between the various interests. The process is both iterative and participative, as illustrated in Figure 4.1. In an adaptive process, actors identify the key questions, co-construct the initial agent-based model, learn about the outcomes generated by the simulations, collaboratively evaluate the impact of these outcomes on the initial problem and propose an adaptation of the scenarios considered in the model for a second round of participatory modelling. Through a set of iterations, actors can adjust their viewpoints and objectives, based on increased awareness of the intended and unintended consequences of actions undertaken by themselves and by other players, who might have different viewpoints and objectives. This approach has been tested and improved over the last ten years to tackle issues regarding decision processes and coordination between actors in various settings of natural resource management and resource-use conflicts (Bousquet et al., 2005; Worrappimphong et al., 2010; Lagabrielle et al., 2010).

Companion modelling has proved very effective in cases where conventional top-down advice from government or academic experts is unable to provide an accurate understanding of socio-ecological dynamics and



Note: 1st Iteration from initial conceptualization (C) to scenario building (SB); 2nd iteration from scenario building (SB) to second scenario building (SB); 3rd iteration from second scenario building to final validation and scenario analysis.

Source: Simon and Etienne (2010, p. 1377).

Figure 4.1 Successive iterations in companion modelling

thereby fails to adequately support local decision processes. A case in point is the participatory modelling exercise commissioned by the Larzac Land Trust (*Société Civile des Terres du Larzac*), close to the Cévennes National Park in Southern France.

The objective of the companion modelling in the Larzac area was to solve a problem of encroachment of pine forest on grazing land, which brought local livestock farmers into conflict with the forest managers (Simon and Etienne, 2010). In 2003, the Larzac Land Trust started looking for new approaches and solutions for managing its 6300 ha area of land. This followed five years of inaction after the Trust sought the assistance of a conventional forestry expert, who had established a 15-year forest management plan in accordance with French forestry regulations. The expert's plan was based on an optimization exercise that organized cuttings to achieve either a forestry or a grazing objective. In the proposed model, grazing and forestry objectives were never considered to be implemented on the same plot of land and the plan only proposed to take action where optimum management was feasible, whether for grazing or for forestry. After this plan failed to address the problems identified by the livestock farmers and local forest managers, researchers and stakeholders engaged in a participatory modelling exercise, with the support of research teams at the French National Institute for Agricultural Research (INRA) and the

French Livestock Institute in Montpellier. From 2004 to 2005 they developed an agent-based model, collected new field data and adjusted the envisioned scenarios in a series of three iterations with all the actors involved. The end result of this process was the adoption of a local management plan that was validated by all parties and applied in practice.

Two key methodological aspects were crucial to the success of this participatory modelling exercise. The first is a shift from abstract economic optimization to the exploration of real-world social possibilities that are nevertheless considered economically sustainable for the actors (without, however, necessarily optimizing their profit). These real-world possibilities have been found to offer a better balance between individual and collective objectives. For instance, discussions on the consequences of the scenarios after the first iteration revealed that the livestock farmers' activities possibly contribute to limiting the pine forest encroachment and the densification of the oak forest. This, in turn, led to a discussion on the support of the foresters for voluntary actions that the livestock farmers already undertake, in particular in relation to their harvesting and management of firewood forest stands. At the same time, the selection of forest plots based on technical feasibility, rather than economic optimization, has been shown to lead to better long-term management of the encroachment, while still being considered an acceptable scenario by the forest managers.

The second aspect that contributed to the success of the initiative is a shift in the role of the experts, from that of external advisers giving neutral technical, scientific or legal insights to that of "model facilitators" embedded in the adaptive and iterative methodological approach of the participatory modelling exercise. In the case of the Larzac Land Trust, the funding of an existing facilitator as external data collection adviser, during the third iteration, introduced a confusing complicating factor into the process, as some farmers reverted from contributing to a collective social learning exercise to relying on external expert opinion. Based on this experience, the researchers from the Institute for Agricultural Research insist on a clear and transparent separation between experts assuming the role of "model facilitators" on the one hand and external technical advisers on the other.

Companion modelling is only one example of a set of participatory modelling approaches that have been developed over the last two decades (for an overview, see, for example, Voinov and Bousquet, 2010). The main interest of these approaches for transdisciplinary sustainability research is that they result in both scientific and social objectives, which are often synergistic or at least complementary. On the one hand, participatory modelling offers many scientific benefits beyond deriving operational end results. Relevant scientific outcomes include identifying data gaps, gaining

an improved understanding of the socio-economic driving forces of the actors (which is not necessarily limited to profit-based optimization) and the incorporation of multiple perspectives on the understanding of the system (for example, related to the possible role of firewood management in the Larzac case). On the other hand, participatory modelling also contributes to a set of social objectives. Prominent among these are the equal consideration of the many actors' viewpoints in situations of complex and unpredictable socio-ecological dynamics, the elaboration of a common pool of knowledge and data that support a process of shared learning by the stakeholders, and the recognition of the local communities' knowledge and practices as they relate to their livelihood choices (Voinov and Bousquet, 2010, p. 1278).

#### 4.3 ENABLING THE SOCIAL ECONOMY THROUGH COMMUNITY–UNIVERSITY RESEARCH PARTNERSHIPS IN CANADA

Researchers at universities and research centres played a key role in the two cases discussed above. In both, however, communities were the driving force behind the transdisciplinary partnerships for generating transition beyond socio-ecological deadlocks. This is the case for community health organizations in the Williamsburg neighbourhood, and also for the forest community organizations and livestock farmers in the Larzac region of Southern France. The third type that we will discuss moves beyond local and regional dynamics to illustrate a nationwide transdisciplinary research effort in Canada, coordinated and organized by the Social Sciences and Humanities Research Council (SSHRC).

In response to a call for universities to become more socially accountable (Reinke and Walker, 2005), the Canadian SSHRC launched a major transdisciplinary research funding initiative in 2005. The objective was to foster the building of large-scale community–university networks and consortia in areas of importance for social, cultural or economic development. This programme ran from 2005 to 2014 before being integrated as a possible funding opportunity into the new Partnership Grants programme. Community–University Research Alliances (CURAs) are defined in the context of this programme as “partnerships between community organizations and postsecondary institutions, through a process of ongoing collaboration and mutual learning, with the aim of fostering innovative research, training and the creation of new knowledge” (SSHRC, 2008). Projects are selected based on the track records of the academic and community-based partners, in their respective fields of engagement, the contribution

to research, the enrichment of teaching methods and curricula through experiential learning in partnership with the community and the reinforcement of the communities' decision-making capacities. Between 1998 and 2007 alone, 92 CURAs were funded, representing an investment of more than 58 million euros. More than 900 non-academic organizations (including associations, hospitals, the private sector, Aboriginal and charitable organizations) participated in CURAs (data from ERAWATCH, 2007, <http://erawatch.jrc.ec.europa.eu>).

One prominent and well-documented case is that of the university–community alliances for research on the social economy. Between 2000 and 2010, SSHRC funded seven alliances throughout Canada for supporting and advancing this research area (six regional nodes and one national hub). As underlined by researchers in this field, the need to support transdisciplinary research on the social economy has to be situated in the context of the debate between a narrow economic interpretation of the social economy and a broader interpretation in terms of human development (Jessop et al., 2013; Hall and MacPherson, 2011). Indeed, even though the social economy has long been recognized in management science or microeconomics as an important category of business activity, the challenge remains to further develop research on the social economy in its broader sense, understood as a set of innovative economic practices oriented towards human development objectives related to democratization, gender equality, sustainability and social justice. To support social economy research in its broad understanding, researchers and practitioners are therefore seeking to develop new forms of collective knowledge production organized around the social construction of the human development goals and to embed problem-oriented learning in the various social economy actor strategies and processes (Jessop et al., 2013, p. 125).

The Quebec university–community research alliance (*Alliance de recherche universités-communautés en économie sociale*, ARUC-ES) is one example that illustrates the rationale and functioning of these transdisciplinary research partnerships (Fontan et al., 2013, pp. 314–16). From 2000 to 2010 this alliance brought together a network of researchers and practitioners involved in the development of the social economy in Quebec. Approximately 150 practitioners from over 100 organizations, together with 60 researchers and about 120 students from eight universities, conducted some 200 research projects, organized over nine thematic fields (Bussi eres et al., 2008). As stated in the final evaluation of the partnerships, the originality and productivity of the research produced was directly related to the mode of governance of the alliance (Hall and MacPherson, 2011, pp. 37–8). In particular, practitioners and researchers were given equal representation in all the governance entities that decided

upon research activities, content of research and dissemination methods. For instance, the alliance was jointly directed by the chair of the Social Economy Network (*Chantier de l'économie sociale*) and a professor at the Université du Québec à Montréal (UQAM). The general coordination committee and the nine management committees for the thematic research areas were co-directed by and composed of members of the practitioner and researcher groups. In addition, a third group, comprising university students, was encouraged to take part in all activities involving analysis, research and knowledge mobilization, as part of their training or as a job. This allowed students to gain experience in all facets of these activities and to renew the existing curricula, in addition to the concrete research outcomes of the alliance.

Observers agree that, overall, the social economy community–university partnerships funded by the SSHRC resulted in a better understanding of what the social economy represents for Canada, and made it possible to establish a common language and formulate new public policies (Fontan et al., 2013; Hall and MacPherson, 2011). The long-term impact will probably lie in the capability of acquiring new skills for research in the field of social economy and strengthening the social networks of researchers active in this field, thereby creating larger research communities that can gain academic recognition more easily (Bussièrès et al., 2008). The partnerships have already played a key role in enabling:

- transformative practices in the communities: individual actors in the communities started transformative practices in ways that might otherwise have been difficult in the absence of support from researchers' new evidence;
- knowledge transfer: community–university partnerships increase opportunities for dissemination and transfer; once the research is completed, practitioners help circulate the results and transfer knowledge within their milieu and in the broader network;
- experiential learning at universities: researchers are given the chance to acquire first-hand practical knowledge of the field, to participate in social experiments and to externally validate their research results;
- training: students receive training in partnership-based research and are given the opportunity to write their Master's or PhD thesis on projects proposed by actors from the social milieu.

Overall, the alliances contributed to the formation of strong new research programmes at various universities where the emerging research field on social economy as a social innovation was not well established, and helped to strengthen the main academic societies in the field (Hall and



MacPherson, 2011). At community level, they contributed to strengthening the skills and capacities of the actors involved in the network of social economy organizations and businesses, and to broadening the range of services offered by the sector (Fontan et al., 2013).

In spite of these partnership successes, many challenges still lie ahead for the further development of similar initiatives in other regions and countries. In particular, the partnerships require a high level of motivation and involvement on the part of both community and university partners. Indeed, they are based on mutual respect, the perusal of goals that are beneficial both to the research partners and to the practitioners, and the development of a common project in the long term. Most importantly, care must be taken to ensure that the research model does not compromise the rigour and independence of the research process. This explains the important role of the government both as a funder and as a third party. In the case of the Community–University Research Alliance, the SSHRC played this role, by ensuring the rigour as well as the transparency of research collaboration (Fontan et al., 2013, p. 317). In a similar way to the other two types of participatory research discussed above, transdisciplinary research therefore needs to be embedded in a proper institutionalized development process, which provides for evaluation, support and adjustment of the evolving partnerships.

## 5. Building institutional capacity for sustainability science

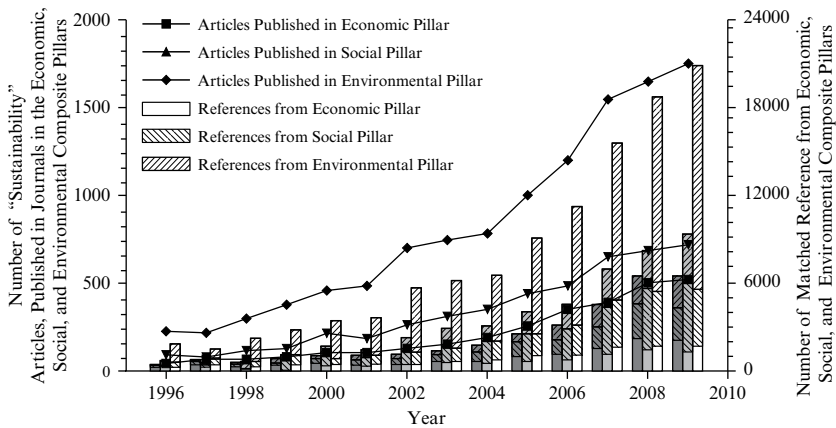
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Promoters of sustainability science within the research and policy-making community face the critical challenge of establishing this new field of research as a recognized scientific practice. In spite of the growth of the sustainability science community, the challenge remains a particularly difficult one as sustainability science leads to two main transformations of conventional science practice: first, the adoption of the methodological tools and epistemology of interdisciplinary analysis of socio-ecological systems and, second, the adoption of a participatory transdisciplinary research practice to overcome the dichotomy between science and society in governing the transition towards sustainability.

### 5.1 OVERCOMING DISCIPLINARY INERTIA IN THE DEVELOPMENT OF SUSTAINABILITY SCIENCE

As sustainability problems are complex, scholars are confronted with the crucial task of integrating knowledge and information from various academic disciplines, including natural sciences, engineering, social sciences and humanities. However, the current trend is that the academic landscape consists of separate clusters of individual disciplines (Kajikawa et al., 2007). Few studies have analysed the actual practice of interdisciplinarity in sustainability science. One way to analyse such practice is to look at bibliometric data and to analyse the existing interdisciplinary practice based on a simple metric of the “tripartite” model of sustainability, which envisions sustainability as the combination of equitable economic growth, social well-being, and a thriving natural resource basis (Schoolman et al., 2012). As we have shown in this book, this tripartite model needs to be further refined, in particular in relation to the way the role of economic growth is envisioned in the model. Nevertheless, for the purpose of assessing the current situation of published interdisciplinary research on sustainability, this model provides a good starting point.

On 30 April 2012, Ethan Schoolman and his team published a bibliometric analysis of the articles containing the word “sustainability” in



*Notes:* Number of articles (lines with filled symbols, left axis) and number of corresponding references (stacked bars, right axis) from composite sustainability pillars: economic (left bar, squares); social (centre bar, triangles); environmental (right bar, diamonds). The classification of references sources is indicated by the bar hatchings.

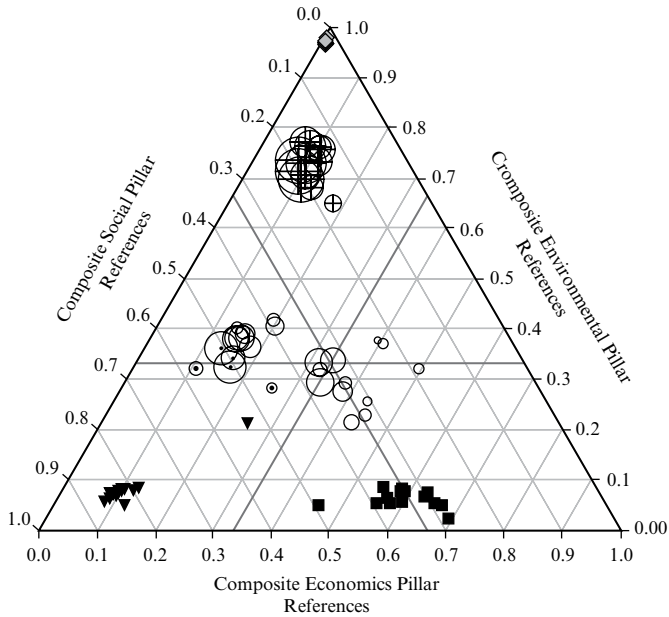
*Source:* Schoolman et al. (2012).

*Figure 5.1 Bibliometric analysis of articles on sustainability (I)*

either the title or keywords, in the approximately 16 500 peer-reviewed journals of the Scopus database that were published between 1996 and 2009 (Schoolman et al., 2012). The goal of their analysis was to answer three questions: (1) is sustainability research truly more interdisciplinary than research generally? (2) to what extent does research grounded in one pillar draw on research from the other two? and (3) if certain disciplines or pillars are more interdisciplinary than others, what explains this variation? The results are shown in Figure 5.1.

Figure 5.2 compares the references to other pillars in each of the disciplines. The result clearly shows that articles with the key word “sustainability” (the circles) are more interdisciplinary than scientific research generally (the filled symbols). The two figures combined show that most “sustainability” publications are publications in the environmental pillar, but that sustainability papers in environmental journals tend to be far more mono-disciplinary (the crossed circles at the top of Figure 5.2) than sustainability papers in the social and economic journals (the other circles in Figure 5.2).

These results indicate that sustainability science, while more interdisciplinary than other scientific fields, falls short of the expectations inherent in the tripartite model. The pillar with the fewest published articles on



*Notes:* References to research in other pillars in sustainability research. Annual averages of “sustainability” (hollow circles) and “baseline” (filled symbols) articles from each pillar: economics (empty circles and filled squares); social (dotted circles and filled triangles); environmental (crossed circles and filled diamonds).

*Source:* Schoolman et al. (2012).

*Figure 5.2 Bibliometric analysis of articles on sustainability (II)*

sustainability – economics – is also the most integrated, while the pillar with the most articles – environmental sciences – draws the least from other disciplines. Closer analysis of these results by Schoolman and his team shows that interdisciplinarity comes at a cost: sustainability research in economics and the social sciences is centred around a relatively small number of interdisciplinary journals, which, although growing, have become comparatively less valued over time, when compared to the growth of mono-disciplinary journals (Schoolman et al., 2012, p. 77). Nearly 70 per cent of sustainability articles in the economics pillar and 68 per cent of those in the social science pillar are from journals cross-listed in the Scopus journal database with at least one other pillar. But as sustainability publishing in economics and social sciences is centred on a small number of cross-listed journals (and the majority of journals in the Scopus database are not cross-listed, i.e. are mono-disciplinary), then it seems possible that

interest in sustainability science may have difficulty growing beyond these journals and reaching a wider audience.

As indicated by Schoolman et al. (2012, p. 78), the results of this study are consistent with the idea that disciplinary inertia and institutional obstacles have had an impact on the structure of sustainability science. Where sustainability research has the widest audience – in the environmental sciences – incentives to establish connections across “pillars” of knowledge, such as the social and economic analyses, are probably reduced, and we find that fewer such connections are made. Where the number of sustainability publications is still relatively small – in economics and the social sciences – researchers have strong reasons to establish connections with scholars across academia. In addition, the relatively insular nature of interdisciplinary work on sustainability in the economic and social pillars makes it difficult to reach a wider audience.

The findings of this review suggest that, if sustainability science is to live up to its interdisciplinary and transdisciplinary research requirements, researchers must be provided with greater incentives to draw from other fields than their own. To address the complex sustainability issues therefore requires practical strategies for integrating the key features of interdisciplinarity and transdisciplinarity in the existing research environment and to overcome the institutional and organizational barriers to reaching that goal.

## 5.2 MAJOR INSTITUTIONAL BARRIERS FOR THE DEVELOPMENT OF SUSTAINABILITY SCIENCE

Scholars have identified a set of major institutional hurdles to be overcome in establishing sustainability science as a major recognized scientific research practice on the same footing as other well-recognized research programmes focused on socially relevant operational issues (such as engineering and medicine – so-called “relevant” research, see European Commission, 2009, p. 12). These include the further development of interdisciplinary methodologies encompassing the social and environmental sciences, the transformation of institutional structures (such as incentives for conducting research and career reward systems) (van der Leeuw et al., 2012), the initiation of collaboration with stakeholders outside of academia (Yarime, 2011), as well as the development of a coherent set of sustainability competences and effective pedagogical approaches (Wiek et al., 2011).

Underlying several of the institutional, organizational and pedagogical barriers is the belief by scientists, science policy makers and funders that taking a programme-oriented, relevant-science approach is going beyond

the remit of science (Jaeger, 2009). Indeed, sustainability scientists clearly not only analyse problems and discuss possible solutions, but also support the implementation of measures to deal with the problems at hand in collaboration with key stakeholders and assume the role of an active participant from the point of view of a normative interest in strong sustainability issues (Jaeger, 2011, p. 196). However, *academic and other basic research institutions rarely give credit for the kind of transdisciplinary research effort envisioned by sustainability science.*

A second barrier is *the existing research evaluation procedure*, which generally does not support the type of open, iterative and adaptive learning processes with stakeholders that characterize sustainability science (Weaver and Jansen, 2004). As a practical and normative-oriented science, sustainability science cannot determine a specific objective *ex ante*, because the problem to be dealt with has to be agreed first with the other stakeholders, and the normative goals and values need to be clarified during the research process itself with these research partners (see the discussion of the ecological footprint indicator in Chapter 2). In other terms, sustainability science is “goal-searching” and not “goal-driven” (Weaver and Rotmans, 2006). Furthermore, external evaluation is often ill-equipped to deal with the adaptive management explicitly built into the project, to allow adaptive learning both from initial solutions and failures (Jaeger, 2011, p. 196; Ostrom et al., 2007).

In addition, as argued by Susanne Lohmann (2007), procedures for reviewing manuscripts, grant applications and applications for academic positions and promotions strongly favour specialization. All these forms of evaluation rely on mono-disciplinary peer review. As Lohmann notes, peer review generally means that the work of a specialist is reviewed by other specialists in the same method, with the same area of expertise and/or with the same or similar substantive concerns. Scholars who engage in multiple methods or disciplines, in a transdisciplinary research context, will probably be evaluated by disciplinary specialists rather than other practitioners of multi-method or transdisciplinary research. In this process, Lohmann argues, the reviewers are not likely to fully understand all the methods, the rationale for mixing methods, or the challenges involved in multi-method research. Indeed, specialists tend to discount the results of unfamiliar methods, references to works in other fields, publications in journals outside their own discipline, and interdisciplinary publications.

A third major barrier is related to the *lack of educational approaches that are problem driven and that promote experiential learning in multi-stakeholder contexts.* The acquisition of competences that are key to sustainability science (Wiek et al., 2011), such as “strategic competences” (the ability to collectively design and implement transformative governance

strategies towards sustainability) and “normative competences” (the ability to collectively map and negotiate sustainability values, principles and goals) are clearly not part of the requirements to be fulfilled in the usual science curriculum, while other core competences, such as complex-systems thinking and long-term future-oriented scenario building have only been integrated to a limited extent in academic training. Considering the core characteristics of sustainability science, it seems reasonable that students should acquire in-depth expertise in one or two of the key competences of sustainability science and a solid grounding in the others.

As shown by Amy Poteete and her co-workers (Poteete et al. 2010, p. 19), the requirements for training for sustainability science contrast with the existing supply of intensive methodological training curricula and programmes at graduate and post-graduate level. Training in quantitative methods has been a standard component of graduate programmes in economics, political science and sociology throughout the post-war period. Likewise, opportunities to supplement in-house courses with intensive training in more specialized quantitative methods have been available for decades. By comparison, options for training in interdisciplinary quantitative and qualitative methods were rare until recently. Even if the opportunities for such training are growing, students and researchers interested in multi-method interdisciplinary research find it still difficult to gain adequate training in non-quantitative methods (Siegel et al., 2007).

A final hurdle for the field of sustainability science is the *lack of appropriate mechanisms for organizing the participation by legitimate communities and stakeholder groups* (van der Leeuw et al., 2012, p. 118). Often, reaching and involving relevant communities is complicated by language and cultural differences, insufficient expertise, lack of empathy as well as lack of time. Even when the correct people are gathered together in the same room, negotiating personalities, languages and cultures can be overwhelming. Power disparities among stakeholders and trust in the process can limit participation even when attendance is achieved (van der Leeuw et al., 2012). These tensions between scientific and extra-scientific expertise may stem from the reality that academics have little experience of conducting participatory research. Moreover, these shortfalls are more likely to occur in a higher educational system that fails to train students in experiential learning in multi-stakeholder contexts. In today’s system institutional rewards for researchers are predicated on high impact journals where action-oriented research is not well represented, and where academic research projects rarely fit the long-term relationship and capacity building required for meaningful participatory engagement and transformative change.

Most of the barriers to a major, consolidated effort in sustainability

science will not be removed without far-reaching institutional change (Jaeger, 2011, p. 197): first, changes in the educational system to strengthen the core competences of sustainability science are necessary; second, collaboration and networking with stakeholders in society around common sustainability objectives need to be expanded and deepened; third, the existing institutions that support science and technology in the current governance structure for knowledge require major adjustments in order to improve the link between science, policy and society. The following sections briefly review each of these three tasks of institutional capacity building for sustainability science.

### 5.2.1 Incorporating Sustainability into Higher Education Institutions

In attempting to further establish sustainability science in academia and basic research institutions, scholars and policy makers have to manage the complex process of the institutionalization of a scientific field. This process encompasses the founding of educational and research programmes, the establishment of academic societies and associations, as well as scientific journals and textbooks (Ben-David, 1971). Of these many challenges, probably the greatest of all concerns the *transformation of the core missions of the modern research university*. The integration of research into the core activities of the modern university during the nineteenth century signified the first major transformation of higher education institutions. During the twentieth century, the capitalization of scientific knowledge in the service of the economy in the so-called “entrepreneurial university” has led to a second major transformation. At present, the new modes of organization of research called for by the sustainability transition could lead to a third major transformation, called by some the “third academic revolution”. The focus of this third transformation will be on the sustainable development of the local and regional communities associated with the major research universities and on the promotion of larger socio-technological transitions towards strong sustainability (Yarime et al., 2012, p. 109).

Both the current incentive and reward system of the research university and the existing mode of university/industry collaboration in the service of the needs of industry remain important and well-established social benefits of modern higher education institutions. However, they are clearly insufficient for implementing the type of multi-stakeholder collaborations required for solving complicated and interconnected sustainability issues.

The concept of sustainability was first introduced in higher education systems at an international level by the UNESCO-UNEP International Environmental Education Programme in 1975, jointly administered by the United Nations Educational, Scientific and Cultural Organization



(UNESCO) and the United Nations Environment Programme (UNEP) (UNESCO, 1984). Since then, a number of national and international declarations relating to the integration of sustainability issues in higher education institutions have been developed (Wright, 2004; Yarime et al., 2012). The Talloires Declaration of 1990 (University Leaders for a Sustainable Future (ULSF), 2011) was the first official declaration made by university presidents, chancellors and rectors of a commitment to sustainability in higher education. This declaration proposed an action plan for incorporating sustainability in teaching, research, operations and outreach at colleges and universities (ULSF, 1990). It was soon followed by the Swansea Declaration adopted at the conclusion of the Association of Commonwealth Universities' Fifteenth Quinquennial Conference in 1993.

At the European level, an early initiative was the Co-operation Program in Europe for Research on Nature and Industry through Coordinated University Studies (COPERNICUS), which was established by the Conference of Rectors of Europe (CRE) to promote a better understanding of the interaction between humans and the environment and to collaborate on common environmental issues. In this context, the Conference of Rectors created the CRE COPERNICUS Charter for Sustainable Development in 1994 and co-organized the COPERNICUS conference held for the World Summit on Sustainable Development Rio+10, which led to the Lüneburg Declaration on Higher Education for Sustainable Development in 2001.

Finally, on the global scale, another important declaration in the early period of the establishment of sustainability science was the Ubuntu Declaration on Education and Science and Technology for Sustainable Development in 2002, with the signatories of major academic institutions such as the United Nations University (UNU), the International Association of Universities, the Third World Academy of Science, the African Academy of Sciences and the Science Council of Asia, as well as the International Council for Science, amongst others.

A variety of frontier education programmes have been implemented for integrating sustainability at higher education institutions since these major declarations were developed in the 1990s. A well-established programme, focusing on transdisciplinary education in complex sustainability issues, is the Graduate Program in Sustainability Science (GPSS) of the Graduate School of Frontier Sciences at the University of Tokyo, introduced in 2007 (Onuki and Mino, 2009). The core of this programme consists of the provision of integrated and holistic approaches, along with case study analysis of particular situations to learn the necessary skills for applying such approaches to major sustainability issues. Through a variety of case studies students learn skills such as systems thinking, facilitation and

negotiation necessary for consensus building, and sound understanding and appreciation of cultural diversity. Throughout these case studies, students are urged to revise and reformulate the problems at hand and acquire a comprehensive understanding distinct from the implicit assumptions made in formulating the original problem.

One of the major features of the programme is its collaboration with policy makers and stakeholders outside academia established at the University of Tokyo. For example, through the involvement of the graduate school in the project on a bright low-carbon society (for the low-carbon development of Kashiwa City) students from various graduate programmes actively participate in the diverse social experiments of each research group (Onuki and Mino, 2009). By doing so, they learn transdisciplinary approaches to interwoven problems which require technical solutions, collective action and open-ended ethical goal-setting. As various types of stakeholders in society are involved in these social experiments, students can also learn how to communicate effectively with people and organizations that do not necessarily share or understand academic terminologies and curiosities. This educational role is then extended to the community and to the stakeholders involved, all of whom may monitor and appropriate the results via annual public conferences, grey literature (reports, online working papers, etc.) and academic journals.

Extra-academic collaborative and participative sustainability research has been established at various higher education institutions throughout the world. Although this model of the reform of higher education institutions is still in its initial stages, these programmes nevertheless show promising strategies for integrating sustainability issues into higher education through experiential learning, based on in-depth case study methodologies and collaboration and networking with external stakeholders. In addition, opportunities for intensive training in qualitative methods and in multi-method research have expanded over the past decade (see Poteete et al., 2010, p. 19). For example, the consortium on qualitative research methods holds an annual intensive seminar on qualitative and multi-method research. The US National Science Foundation has supported methodological training programmes for the social sciences, including month-long courses such as the Empirical Implications of Theoretical Models (EITM) programme, which offer training in how to combine multiple quantitative methods within a single research programme (Granato et al., 2010a; 2010b). Opportunities to develop more specialized qualitative research skills include the summer school in methods and techniques offered by the European Consortium for Political Research and, in the United States, the Inter-University Consortium for Political and Social Research.

Overall, progress on campuses has, however, been rather slow (Velazquez

et al., 2005). This slow pace of higher educations' movement towards sustainability has been particularly influenced by the conventional university appraisal systems that do not seriously consider sustainability perspectives in their evaluation methodologies (Yarime et al., 2012, p. 104). Currently, higher education systems are under considerable pressure to perform on citation indexes and technology transfer statistics, which give only a partial picture of the universities' social role, especially if they invest in extra-academic collaborative and participative sustainability research. If modified appropriately, assessment and appraisal systems could be a significant force for promoting the integration of sustainability research in higher education institutions (Fadeeva and Mochizuki, 2010).

To achieve a far-reaching impact, research administrators and science policy officials should design and implement sustainability assessments of higher education institutions in an integrated manner (Yarime et al., 2012, p. 104). Sustainability assessment systems of educational institutions usually evaluate issues such as: the usage of energy, water and other materials; sustainability education as a core function along with the incorporation of sustainability issues in teaching, research and service; and cross-institutional actions (Shriberg, 2002). Most existing assessment systems, however, evaluate the aspects of education, research and outreach rather separately. To encourage higher education institutions to move more effectively and consistently towards sustainability, university appraisal systems should provide a holistic assessment that encompasses the establishment of academic programmes based on experiential learning, institutionalization of sustainability research communities and networks, and collaboration with external stakeholders involved in sustainability projects (Yarime et al., 2012, p. 104).

### **5.2.2 Strengthening the Sustainability Science Community**

As witnessed by the endorsement and signature of the major international declarations, the research and science policy community shows a growing interest in embracing sustainability issues in research and education. The community actively pursuing sustainability science is, however, highly fragmented (Jaeger, 2011, p. 192). Except for some major initiatives discussed below, the communities and networks of sustainability scientists that currently exist are often oriented towards specific topics, such as climate change, development, water management or biodiversity. Prominent examples of these "topical" communities on the global scale are the Earth System Science Partnerships for the integrated study of the earth system discussed in section 3.1.3 above; the Resilience Alliance, which comprises scientists and practitioners who collaborate to explore

the dynamics of socio-ecological systems ([www.resalliance.org](http://www.resalliance.org)) and the Integrated Assessment Society (<http://www.tias.uni-osnabrueck.de/tias.php>) for the development and use of integrated assessment. However, in spite of the importance of these initiatives and their often path-breaking contributions to sustainability science, they are few in number, without any connection between the participating scientific communities (apart from some individuals).

Several initiatives have been launched to overcome this state of relative fragmentation. Amongst the most important are global networks that gather major university research institutions and a set of non-university research partners (Yarime et al., 2012, p. 108). Historically important networks are the Alliance for Global Sustainability, created in 1997 by four technical universities (the University of Tokyo, MIT, the Swiss Federal Institute of Technology and Chalmers University of Technology) to launch jointly-sponsored sustainability research projects (see Box 5.3 below), the network of Japanese universities initiated by the University of Tokyo in 2005 (the Integrated Research System for Sustainability Science), which launched the journal *Sustainability Science* with the United Nations University, and the International Network for Sustainability Science in 2009, which organizes the International Conference on Sustainability Science, already in its third meeting in February 2012.

In Europe, the European Sustainability Science Group (ESSG) is a first step in broader community building. As Jill Jaeger has pointed out, the individuals and institutions that form the ESSG are a “good starting point”, but the group is at present too small to fully represent sustainability science (Jaeger, 2011, p. 192). In parallel, major national-level research programmes and research networks have been set up that have attracted EU-wide attention such as the Knowledge network on System Innovations (KSI) in the Netherlands or the Network for Transdisciplinary Research at the Swiss Academy of Arts and Sciences. More recently, the transitions research community in Europe has set up a new network, the Sustainability Transitions Research Network (STRN), aimed at supporting the emerging community of researchers by the organization of major conferences, post-graduate courses and programmes and publications. The *rationale* of this new network, as stated by the initiators, is clearly to overcome the current fragmentation:

In Europe, many fields of research, such as innovation and governance research already have well-established networks. What is currently missing however is a network program that brings together researchers with a common interest in sustainability transitions, but from a variety of different research fields: industrial transformation, innovation and socio-technological transitions; integrated assessment; sustainability assessment; governance of sustainable development;

policy appraisal; researchers working on reflexive governance; the resilience community; the ecological economics community; groups of energy, environment and sustainability modellers; and a core sustainability transitions community ([www.transitionsnetwork.org/about](http://www.transitionsnetwork.org/about)).

Incentive structures and institutional frameworks, such as the post-graduate programmes and the international conferences set up by integrative research networks, and the development of long-term career paths based on the competences acquired in these cross-cutting networks, are particularly important for the further institutionalization of the field of sustainability science. By developing extensive mobility and promoting transformational research in collaboration with stakeholders, sustainability science will be able to create promising opportunities for young people not only in academia but also in industry, business and the public sector. Therefore, these emerging institutional arrangements will potentially have significant implications for cementing sustainability science more deeply in society over the long term (Yarime et al., 2012, p. 108).

A crucial step in the development of long-term career paths in sustainability science is the promotion of research opportunities at post-graduate level. Indeed, as stressed by Poteete et al. (2010, p. 260), ideally interdisciplinary scholars should have a solid command of their own method and discipline, but also have sufficient familiarity with other methods and disciplines to engage with them. One strategy for dealing with this trade-off, which has long been used in the biological and physical sciences, is the use of post-doctoral appointments that enable scholars with a PhD to practise the research skills they have acquired and learn new skills while participating in an interdisciplinary project. If funding for interdisciplinary research centres and networks were to grow, we could see an expansion of such post-doctoral opportunities across the ecological and social sciences and the humanities.

### **5.2.3 Developing Long-term Transdisciplinary Research in Sustainability Science**

The involvement of major universities and research institutions in groundbreaking educational programmes and institutional networks clearly contributed to the growing recognition of sustainability science. Several funding agencies (such as the US National Science Foundation and the DG Research of the European Commission, responsible for the Framework Programmes on the Environment) also invested heavily in interdisciplinary and collaborative training and research related to the study of social-ecological systems. These activities have led to a large body of literature on transdisciplinary, community-based, interactive and participatory research

approaches. Yet, to further implement the transformational agenda of sustainability science, cross-sector and multi-stakeholder collaborations in sustainability research need to be promoted on a much broader scale. In particular, researchers and policy makers need to ask what type of joint initiatives and networking with stakeholders will contribute to accelerating local, regional or global transition processes towards sustainability, and what kind of incentives and policies are required to further promote this type of multi-stakeholder-driven collaboration for sustainability in higher education institutions.

In *The Third Industrial Revolution*, Jeremy Rifkin gives an example of such a major transdisciplinary programme which has led the city of Rome to adopt an innovative sustainability plan for the city's energy policy (Rifkin, 2011, pp. 82–5). The programme, coordinated by the school of architecture of Sapienza University, engaged in multi-stakeholder research to explore an ambitious action plan for revitalizing housing in the city centre along with job creation by attracting high-tech companies in the field of renewable energies and sustainable housing, the building of partnerships with these companies for local energy production based on renewable energies, smart electrical grids for connecting the privately produced energy, and finally a plan for reconnecting the city to local food production systems in the abandoned fields around the suburban areas to decrease the ecological footprint of the city's food consumption needs. This plan received wide support and has been adopted as the official strategic plan by the city of Rome.

A similar initiative was taken in Tokyo, through a collaboration between the local authorities in the district of Kashiwa City and the University of Tokyo (Yarime et al., 2012). This initiative, called the “Urban Reformation Program for the Realisation of a Bright Low Carbon Society” (see above, section 5.2.1), received five years' funding from the national government. The overall aim of the project is to design the blueprint for a low-carbon, elderly-citizen-friendly community in the local vicinity of Kashiwa and to demonstrate its feasibility via a comprehensive series of social experiments. Both basic and applied research is being conducted by six groups: energy (development of solar heating and air-conditioning); senior mobility (trial of super-compact electric vehicles); clinical plant science (senior-citizen education project to alleviate crop diseases); agriculture and landscape planning (promotion of local agriculture and bio-mass production); city planning (unification of project and housing and services for the elderly); and lastly information systems (unification and information management). The partners for this project include the University of Tokyo, local government authorities, a think tank, local enterprises, NGOs and citizen groups. Although still in its initial stages, the project shows how transdisciplinary

research programmes can be set up to support multi-stakeholder intervention in society and to demonstrate the impact of particular policies or technologies for sustainability.

Urban planning initiatives seem especially suited for sustainability research. However, the emerging sustainability science programmes have not been limited to complex urban transition processes, nor to developing research collaboration with stakeholders looking for basic scientific input for sustainability projects at the planning stage. Transdisciplinary research has been set up for issues as diverse as the development of solar energy systems in rural areas of Argentina (Wiek et al., 2012), community-driven implementation of payment for ecosystem services schemes (Weaver, 2011), and interdisciplinary assessment of synthetic biology contributions to sustainability (Pauwels, 2011), to name just a few. Support for these initiatives by regional and national governments and stakeholders shows that higher education institutions are increasingly expected to play a key role in the collaboration and networking among academia, industry and the public sector to tackle the complex factors fuelling the sustainability crisis.

As highlighted throughout this book, there is an increasing call by scientists and policy makers for interdisciplinary and transdisciplinary research into sustainability issues. In Germany, for instance, transdisciplinary research is considered to be the key to the energy transition process enacted by the Federal Parliament of Germany in summer 2011. This new level of awareness and commitment is a tremendous opportunity, but it also runs the risk of using the reference to transdisciplinary research as a remedy for any kind of complex sustainability-related problem-solving activity (Lang et al., 2012, p. 40), without considering the necessary institutional hurdles to be overcome for the development of the goal-seeking, iterative and integrative approaches needed to address the complex issues of sustainability. As shown both in this book and by leading sustainability scholars, living up to the high expectations of transdisciplinary sustainability research will require structural changes in research organization and funding, in order to build capacity for transdisciplinarity among students and researchers, as well as among stakeholders and decision makers outside academia.

### 5.3 AN INSTITUTIONAL REFORM PROGRAMME FOR SUSTAINABILITY SCIENCE

Achieving the goal of a fully-fledged institutionalization of sustainability science will require efforts and actions to be taken on many levels of policy intervention. This situation can be compared to the emergence of applied research departments at the end of the nineteenth century, in universities

in the United States and in Europe, on the model of the Massachusetts Institute of Technology (MIT). By organizing applied research at the university, researchers added a new component to the existing missions of the university, then centred around basic research (on the model of the Humboldt University) and teaching (on the model of the first European Universities). The development of transdisciplinary transformative research for sustainability will equally require new components to be added to the research university, based on a gradual process of experimentation and transformation.

The perspective of a process of gradual change is consistent with the conclusion of the overview of promising and/or well-established sustainability science programmes in section 3.4. As highlighted in that section, the various sustainability research programmes integrate the three dimensions of sustainability ethics, interdisciplinarity and transdisciplinarity with varying degrees of strength. For example, some of the research programmes, such as the transition approach to socio-technological change, are more oriented towards problem solving and organized through a transdisciplinary process, while others, such as earth system science, have a stronger interdisciplinary focus. The three dimensions are clearly present in both these programmes, but some of the dimensions are less/more developed in each of them.

Sustainability scholars introduced the distinction between strategic research for sustainable development and sustainability research (Jaeger, 2011, p. 187), which is a convenient way to capture this variability between the transdisciplinary and the interdisciplinary focus. Strategic research for sustainability refers to research support for sustainable development. The main focus of strategic research is on the transdisciplinary collaboration with stakeholders in the elaboration of solutions, such as by mobilizing engineering knowledge that contributes to solving practical problems of sustainability. If such research in addition makes a certain effort to integrate strong sustainability and a systematic interdisciplinary modelling of the coupled socio-ecological system dynamics, then strategic research can be considered as a first-level contribution to sustainability science. The second type, sustainability research, usually refers to the kind of fully developed interdisciplinary research programmes discussed at length in this book. The focus of this second type is mainly on enhancing our understanding of the interactions between economic, socio-technological and ecological systems within a strong sustainability ethics perspective. However, as argued throughout the book, such sustainability research programmes, in so far as their aim is to fully contribute to transformative sustainability science, have to develop, as far as possible, transdisciplinary approaches to organize a practical process for reconciling the plurality of



ethical values and problem framings that play a role in the social context of the research, even if the latter are not yet fully institutionalized.

The institutional challenges and barriers considered above add an extra layer of variation to these two main types. Indeed, both strategic research for sustainability and sustainability research are often still constructed on an ad hoc and temporary basis. As such, these two modalities for organizing sustainability research do not consider the long-term institutionalization of sustainability research. The latter implies addressing the issues of career rewards, post-graduate training, networking and capacity building for multi-stakeholder partnerships, amongst others. It seems therefore relevant to distinguish between fully-fledged institutionalized research programmes for sustainability and the other two types. The distinction between the three modalities for organizing sustainability research has been represented schematically in Table 5.1.

The most advanced case of institutionalized sustainability research discussed in the book is the graduate programme in sustainability science of the Graduate School of Frontier Sciences at the University of Tokyo

*Table 5.1 Gradual change towards fully institutionalized sustainability research*

	Sustainability ethics	Interdisciplinarity	Transdisciplinarity	Example of prototypes
Strategic research for sustainability ↓	+	+	++	Transdisciplinary approaches to policies for payments for ecosystem services (Weaver, 2011).
Sustainability research programmes ↓	+/+++	++/++++	+	Joint Program on Global Environmental Change and Food Systems (Ignaciuk et al., 2012), see section 3.1.3
Fully institutionalized sustainability research	+++	+++	+++	Tokyo University (Yarime et al., 2012; Onuki and Mino, 2009), see section 5.2.3

*Notes:* + = early stage; ++ = well developed; +++ = fully integrated.

(see Chapters 5.2.1, 5.2.2 and 5.2.3). The school offers transdisciplinary education on complex sustainability issues, combining technical courses and case study analysis. In parallel the school has established a research partnership with the local authorities of the district of Kashiwa City for research on urban reforms for low-carbon community development. This research programme includes research clusters on energy, mobility, agriculture and information systems, amongst others. The programme is conducted in combination with a series of social experiments in the local communities. Students of the graduate programme also participate in one of the research clusters and learn transdisciplinary research skills in connection with one of the social experiments. In addition, in 2005, the University of Tokyo launched the journal *Sustainability Science* in collaboration with the United Nations University, and set up the International Network for Sustainability Science in 2009, which every year organizes the International Conference on Sustainability Science in one of the partner universities.

In Europe, science policy officials have set up major national-level research programmes such as the Knowledge network on System Innovations (KSI) in the Netherlands and the Network for Transdisciplinary Research at the Swiss Academy of Arts and Science (see a detailed description in Box 5.4 below). Another interesting example of an institutionalized sustainability research programme is the Policy Research Centre on Transition for Sustainable Development (Transities voor Duurzame Ontwikkeling, TRADO), funded by the Flemish government. This centre is composed of research units of the KU Leuven, Ghent University, Erasmus University Rotterdam and the strategic research centre Vision on Technology (VITO). The centres assemble researchers from various disciplines, including political science, economics, bio-engineering and architecture. The research programme of TRADO focuses on different aspects of sustainability transitions that have been underdeveloped in the literature and that can support the Flemish Government's transition approach.

As argued throughout section 5.2, sustainability science will not be able to support, in an effective way, the transition to strong sustainability in the absence of such a long-term institutionalization. In particular, academic training is needed to build specific research competences for sustainability research such as ethical argumentation, analysis of socio-ecological systems and multi-method research. In addition, there is a need for a greater recognition of interdisciplinary and transdisciplinary research within academia, along with confidence building with sustainability stakeholders for transdisciplinary research partnerships. To move in that direction, senior science officials and directors of major higher education

institutions and research institutions (Scholz et al., 2006; Schneidewind, 2010), have underlined the urgent need to take a minimal set of *capacity-building measures*, to be implemented in the three modalities for organizing sustainability research discussed above:

### **5.3.1 Capacity-building Measures at Universities and Other Higher Education Institutions**

First, at the level of strategic science for sustainability, there is an urgent need to transform existing research practices at higher education institutions. This is the most directly available form of bottom-up action that can be envisioned to move towards building a transdisciplinary research infrastructure for sustainability. The minimum conditions highlighted in the literature for such a transformation are the organization of sustainability research in a cross-cutting manner, beyond the borders of disciplines, faculties and colleges, and to give sustainability research a prominent role in the overall strategy of the institutions. Worldwide, many higher education institutions have already taken that road, such as medium-sized universities in some German Länder (Lüneburg University and University of Greifswald (see for a detailed description Box 5.1)) or larger universities in some regions in Japan (Tokyo University in the metropolitan area of Tokyo; see the discussion in the text). Leading figures of these transformations underline the importance of taking the following set of structural reform actions:

- The creation of explicitly designed transdisciplinary professorships (including nomination committees for such positions that are not organized along disciplinary logic). The Lüneburg University in Germany has created such a position in 2009.
- The building of transdisciplinary research centres beyond faculty borders, which can disseminate multi-method research and quality management systems for transdisciplinary research. The transdisciplinary research laboratory at the ETH Zürich is an example of a university that has taken the steps to create such a centre.
- Creation of “bridge” fellowships/professorships for transdisciplinary sustainability research, jointly engaged by higher education institutions and research institutions outside higher education institutions, on the model of research professors at research societies in Germany (Fraunhofer or the Helmholtz societies for instance).

## BOX 5.1 AN EXAMPLE OF CAPACITY BUILDING FOR SUSTAINABILITY RESEARCH AT HIGHER EDUCATION INSTITUTIONS



Ernst Moritz Arndt Universität Greifswald  
Institut für Botanik und Landschaftsökologie

The Institute of Botany and Landscape Ecology at the University of Greifswald, Germany, has a unique interdisciplinary profile, comprising biologists, ecologists, economists, social and political scientists, and philosophers. The Institute has a long-standing worldwide expertise in the field of landscape and palaeo-ecology, and ecosystem dynamics.

### Some Highlights

- The Working Group Environmental Ethics hosts an interdisciplinary research group on social entrepreneurship (GETIDOS) with specific expertise in empirical social research and collaboration with sustainability stakeholders.
- The Institute hosts an operational foundation (the Michael Succow Foundation) dedicated to the protection of national parks and biosphere reserves in Eastern European countries.
- The institute organizes an international Master's programme in Landscape Ecology and Nature Conservation, with courses in environmental sciences, economics and ethics.

### Capacity Building

- GETIDOS received support from the Social-Ecological Research programme of the Federal Ministry of Education and Research. As stated on the programme's website, social-ecological research aims to develop strategies in order to solve social sustainability issues connecting ecological transformation of the society with social justice and economic demands. This kind of research requires

cooperation between natural and social scientists and involves social players (for example consumers, local authorities, businesses and NGOs).

- The Michael Succow Foundation at the Institute was established with the prize money from the Right Livelihood Award, established in 1985 with the support of a group of Swedish parliamentarians and with a network of recipients, donors and other supporters covering five continents.
- The International Master's Programme (see above) receives support for tuition fees from the German Academic Exchange Service and from the Deutsche Bundesstiftung Umwelt.

### **5.3.2 New Tools for Programmatic Research Funding**

The second starting point for an effective institutionalization of sustainability science is the set of existing programmatic research initiatives on sustainability development and/or environmental issues. Funding for such programmatic research at the regional, national and European level has already equipped some higher education institutions with competences for sustainability research. However, rarely have these been fully exploited for their transdisciplinary research potential. One major research project in Germany, the Klimzug Programme, can illustrate this situation (cited as a failed opportunity by Schneidewind (2010, p. 125), current President of the Wuppertal Institute for Climate, Environment and Energy). This programme for the development of climate adaptation strategies for seven regions in Germany, which received 10 million euros for five years, was a perfect candidate for transdisciplinary research, but in the project design and implementation this aspect remains nearly totally absent. To overcome these failures, it is necessary to go beyond the conventional, purely descriptive–analytical organization of programmatic research and move to the kind of transformative and ethically informed sustainability research that is needed for strong sustainability. Interesting examples of such funded transdisciplinary research programmes are the Local Science Network for Environment and Sustainability, funded by the Japanese Science and Technology Agency (see for a detailed description Box 5.2), the TRANSMED project of the French National Research Agency for the transdisciplinary study of the future of the Mediterranean area (<http://www.agence-nationale-recherche.fr>) and the Policy Research Centre on Transitions for Sustainable Development funded by the Flemish Government in Belgium. The following capacity-building

## BOX 5.2 AN EXAMPLE OF CAPACITY BUILDING FOR SUSTAINABILITY RESEARCH THROUGH TOOLS WITHIN PROGRAMMATIC RESEARCH FUNDING



The Local Science Network for Environment and Sustainability is part of the project on Constructing a Pragmatic Science Community, funded by the Japan Science and Technology Agency (<http://localsci.org/jst2en/outline.html>). This project aims to build a system to facilitate interactions between stakeholders, residential research institutions and visiting researchers in local efforts to address environmental issues. The project also addresses evaluation and feedback from local community stakeholders in such a system.

### Some Highlights

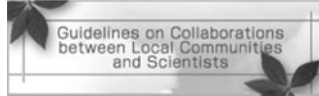
- The Local Science Network fosters and supports scientists who can be useful partners to the local stakeholders that are responsible for solving problems.
- The Local Science Network organizes a Participatory Research Evaluation system for use in evaluating the activities and research of scientists from the perspectives of both local communities and science itself.

### Capacity Building

- LSNES organizes residential research internships, which involve training on how residential researchers work on problems and how they approach and apply research in the field.



- LSNES formulates Guidelines on Collaborations, which the local stakeholders and scientists/specialists then use to motivate and evaluate each other and to work together in scientific collaborations.



measures can be taken to integrate ethically informed transdisciplinary research in programmatic research funding:

- integration of requirements for transdisciplinary organization of research and explicit justification of the choices regarding options for a strong sustainability ethics as a condition for access to programmatic research funding for sustainability research;
- support for systematic exchange on methodologies and best practices for sustainability research between existing institutions involved in sustainability research;
- synergy grants for a consortium of institutions, with the view to building cross-institutional methodological competences on sustainability research;
- cross-institutional competence centres for sustainability research, which can integrate knowledge on sustainability research methodologies from higher education and other research institutions.

### **5.3.3 New Research Networks and Institutions**

Third, the full institutionalization of sustainability research will require the creation of new research networks and/or institutions specifically dedicated to sustainability research. On the one hand, new research networks should be created to address one of the following tasks:

- strengthening the capacity to participate in international networks, by gathering and disseminating best practices and know-how;
- supporting the creation of common transdisciplinary research infrastructures such as peer-reviewed open access journals, prizes for sustainability research and annual conferences on transdisciplinary sustainability research;

- promoting the joint submission of funded research projects at the regional, national and European level, amongst higher education institutions and research institutions outside higher education institutions.

Prominent examples of such networks are the Alliance for Global Sustainability on the international level (see detailed description in Box 5.3) and the Sustainability Transitions Research Network (STRN) in Europe.

On the other hand, fully-fledged new institutions for transdisciplinary research, on the regional, national or transnational scale, should be created in order to accomplish a long-term institutionalization of sustainability research. The following institutions can contribute to that goal:

- Regional or national panels, on the model of the Intergovernmental Panel on Climate Change (IPCC), which make peer-reviewed inventories of the best available scientific knowledge on strategies and solutions for transition to strong sustainability at the regional or national level.
- A fund for transformative sustainability research that would specifically finance research topics emanating from sustainability stakeholders (in a competitive submission process of topics identified by these social actors and practitioners). The aim of such a fund (or part of an existing fund) would be to involve sustainability stakeholders in the definition of the salient and socially relevant research questions to be addressed in sustainability research.
- An institute for advanced studies in sustainability research (which can be organized in one location or in a network of partner institutions), which provides an infrastructure for hosting high-level visiting scholars and coordinates work with graduate students and post-docs on innovative and path-breaking ideas for taking the sustainability research agenda forward.
- An advisory body for the development of sustainability research at higher education institutions. Such a body can provide reports on international best practices and develop criteria for quality management of transdisciplinary sustainability research.

Examples of such new institutions that have an important capacity-building role are the Institute for Advanced Sustainability Studies in Potsdam (IASS), the Td-net at the Swiss Academies of Arts and Science (see a detailed description in Box 5.4) and the Centre for International Climate and Environmental Research in Oslo (see Table 5.2).

Many regions and communities at present still do not have major



### BOX 5.3 AN EXAMPLE OF CAPACITY BUILDING FOR SUSTAINABILITY RESEARCH THROUGH SUPPORT FOR RESEARCH NETWORKS



The Alliance for Global Sustainability (AGS) (<http://www.globalsustainability.org/>) is a unique, international partnership between four science and technology universities:

- Swiss Federal Institute of Technology, Zurich (ETH Sustainability)
- Massachusetts Institute of Technology (MIT/AGS)
- University of Tokyo (UT)
- Chalmers University of Technology (Chalmers)

Since its inception, the AGS has pioneered a new research paradigm that brings together multi-disciplinary research teams from the partner institutions. Strong, local programmes engage faculty, students and senior research staff from across their respective institutes.

#### **Capacity Building**

- Flagship programmes: building upon 10 years of collaborative research, the AGS has launched two flagship programmes of integrated research, education and outreach: (1) the Energy Flagship, which focuses on select energy sectors under the theme Near-Term Pathways to a Sustainable Energy Future; (2) the flagship on food and water: Secure Ecosystem Services for a Nourished World.
- Joint educational activities undertaken by AGS member institutions include the “Youth Encounter on Sustainability” and the “Delivering Research Results” projects. The latter aims at creating a web-based educational resource to engage the interest of undergraduates in sustainability

research, develop course materials and support their coursework and research.

- The AGS book series, “Science and Technology: Tools for Sustainable Development” (Springer) has published nine volumes, with more in the pipeline.
- The Partnership Simulation tool, developed by MIT Professor Lawrence Susskind and his team especially for the AGS. The exercise is aimed at building capacity for starting and implementing an effective research partnership for sustainable development across academia/industry/civil society.

#### BOX 5.4 AN EXAMPLE OF CAPACITY BUILDING FOR SUSTAINABILITY RESEARCH THROUGH BUILDING OF NEW INSTITUTIONS

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##### **td-net**

Network for Transdisciplinary Research

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Since 2008 the Network for Transdisciplinary Research (td-net) has been an initiative of the Swiss Academies of Arts and Sciences. The network was initiated to advance transdisciplinary research in all thematic fields. Its origins are, however, within the experiences made in the fields of environmental and sustainability research.

##### **Some Highlights**

- td-net is the primary Swiss contact point for researchers and funders in the field of inter- and transdisciplinary research and teaching.
- As a platform, td-net advances the mutual learning between inter- and transdisciplinary researchers and lecturers across thematic fields, languages and countries and thereby supports community building.

- As centre of competences, td-net makes use of expertise, methods and tools for coproducing knowledge. By use of these competences td-net supports inter- and transdisciplinary projects in research and teaching in order to bring them to fruition.
- td-net assists the Swiss Academies of Arts and Sciences in facilitating exchange and collaboration between disciplines and between science and society.

### **Capacity Building**

- The national inter- and transdisciplinarity conference is jointly organized by td-net and the Institut Universitaire Kurt Bösch (IUKB). The conference aims to foster exchange of ideas about the challenges of inter- and transdisciplinary teaching and research.
- The Swiss Academies Award for Transdisciplinary Research (td-award) is given every other year in recognition of outstanding transdisciplinary work.
- Td-net will in the period 2012–15 elaborate an overview of methods for co-producing knowledge, which assigns the methods to the specific problem they are suited to address; develops selected methods by practically testing and exploring them; and publishes the application-driven overview of methods on their home page.

institutionalized sustainability research infrastructures, with the notable exception of the cases discussed above. In spite of this, the sustainability challenges in the field of energy, mobility or agriculture – to name just a few – are as important everywhere. Therefore, the development of specific strategies, networks and institutions for sustainability research is likewise needed for addressing these challenges. The opportunities to move in that direction are certainly available. Indeed, universities and research centres already develop various initiatives and research programmes that can directly contribute to the building of such an infrastructure. However, without new ambitious initiatives at various levels of policy intervention, these current initiatives will fall short of upgrading their infrastructures to the level of international excellence already reached in the prominent examples discussed in this chapter.

*Table 5.2 Capacity-building measures for transdisciplinary sustainability science*

Capacity-building measures for transdisciplinary sustainability science	Illustrative examples cited in the book (*)
Capacity-building measures at higher education institutions	Institute of Botany and Landscape Ecology
Establishment of transdisciplinary professorships	(see Box 5.1); Lüneburg University, ETH Zürich
Building of transdisciplinary research centres	and Graduate School of Frontier Sciences at Tokyo University (see text)
Creation of “bridging” fellowships	
Tools within programmatic research funding	Local Science Network for Environment and Sustainability (see Box 5.2); TRANSMED project and Policy Research Centre on Transition for Sustainable Development (see text)
Requirements of transdisciplinary organization of research	
Requirements of strong sustainability ethics perspective	
Synergy grants for cross-institutional multi-method sustainability research	
Cross-institutional competence centres	
Research networks	Alliance for Global Sustainability (see Box 5.3); Sustainability Transitions Research Network STRN (see text)
Sharing best practices and know-how for international networking	
Common transdisciplinary research infrastructure (journals, conferences, prizes)	
Joint submission of larger research projects	
Research institutions/platforms/panels	Td-net at the Swiss Academies of Arts and Sciences (see Box 5.4); IASS Potsdam and Centre for International Climate and Environmental Research (Oslo) (see text)
Regional or national sustainability panels	
Organization of stakeholder identification/submission of salient research questions	
Institute for advanced studies in sustainability research	
Advisory body on quality management procedures for transdisciplinary sustainability research	

*Notes:* These measures can be the object of new science policy initiatives or can be integrated into existing science policy initiatives. (\*) The list of examples in the second column is only given for illustrative purposes. A full presentation of existing initiatives is beyond the scope of the analysis in this book. Therefore, this list is not representative of all initiatives existing in these or other countries.

## Conclusion

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A wide range of scientific communities, international organizations and policy makers have documented the unprecedented sustainability crisis that humanity faces today. This crisis is most clearly visible through the excessive depletion and degradation of natural resources that accompany the pro-growth economic policies throughout the world, but this degradation also has a strong impact on the social, environmental and economic well-being of present and future generations. The role of science in this new landscape is far from trivial. On the one hand, the rapid spread of the institutions of scientific research in Europe in the seventeenth and eighteenth centuries is widely considered as the root that led to the industrial revolution and the subsequent growth in population, changes in global lifestyles and consumption patterns, which resulted in substantial (and globally disproportionate) improvements in human well-being (Mokyr, 2002). On the other hand, after centuries of triumph and optimism, science is now called on to remedy the pathologies of the global industrial system. Whereas it was previously understood as steadily advancing the certainty of our knowledge and control of the natural world, studies of science in society (Funtowicz and Ravetz, 1993; European Commission, 2009) show that nowadays science is increasingly seen as having to cope with many uncertainties in dealing with complex socio-ecological systems, value-based choices and the existence of a plurality of legitimate perspectives. In response, new styles of scientific activity are being developed.

As shown throughout this book, the challenge of strong sustainability cannot be addressed through the classical reductionist, analytical worldview which divides systems into ever smaller elements, studied by ever more esoteric specialisms. Indeed, sustainable development calls not only for changes in the configuration of socio-ecological systems, but most noticeably for transformations in the core values and worldviews that drive individual actions and organizations (Jaeger and Tåbara, 2011, p. 206). Science can contribute to such changes, but only if the sustainability challenges are addressed in an open, exploratory and learning mode. New modes of organization of research and new research partnerships between scientific and extra-scientific expertise are required, together with a new generation of scientists aware of the challenges of strong sustainability. After over a

decade of experimentation with new modes of organization of scientific research for sustainability, sustainability science emerged as a new mode of organization of research characterized by a transdisciplinary and interdisciplinary research effort within an explicit ethical perspective on strong sustainability.

In spite of the growing recognition of the urgent need for the further development of sustainability science, this book has highlighted major epistemological and institutional barriers for changing the way in which science is organized and funded. As shown through the detailed analysis of promising sustainability science approaches in ecological economics, earth system science and transition approaches in science, technology and society studies, the tendency to shift back to more classical reductionist and specialized approaches for providing policy advice is still widespread. Moreover, scholars typically do not immediately acknowledge the evidence that contradicts the well-established mono-disciplinary theories. Even after contradictory evidence has been acknowledged, improved theories do not emerge immediately or easily. Likewise, methodological practices do not always or immediately change in response to either theoretical developments or methodological innovations. Further serious obstacles arise from career incentives in higher education institutions, the dominance of mono-disciplinary peer review of research projects and promotions, and the lack of training opportunities for transdisciplinary research.

While there are no simple solutions to these challenges, universities and funding agencies worldwide have repeatedly demonstrated their capacity to overcome institutional and epistemological barriers by promoting exposure of scientists to multiple methods and disciplines in training, workshops and roundtables, and by supporting interdisciplinary and transdisciplinary research programmes and networks that increase familiarity with sustainability research. Therefore, it seems worthwhile for the scholarly and policy communities to recognize the institutional and methodological barriers and strive to lower them by providing greater institutional and financial support. The institutional and structural arrangements that undermine trust amongst researchers by pitting different disciplines and methods against each other in competition for resources and status are more difficult to address. Career incentives that reward individual research more than collaborative research clearly discourage collaboration. However, reversal of these incentives is not impossible, as can be seen by the current situation where the amount of collaborative sustainability research varies across countries. Explicit recognition of and support for interdisciplinary and transdisciplinary research for governing the transition to strong sustainability might encourage coordinated efforts to alter institutional and structural arrangements more systematically and rapidly.

# Glossary

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The key concepts of the glossary (section a) are marked in the text with a double asterisk (\*\*), upon their first appearance in the text.

The key technical terms of the glossary (section b) are marked in the text with a single asterisk (\*), upon their first appearance in the text.

## A. GLOSSARY OF KEY CONCEPTS

### **Descriptive–Analytical Versus Transformational Mode of Research**

Sustainability science is being developed in a constructive tension between a descriptive–analytical and a transformational mode of research (Wiek et al., 2012). These two modes are necessary research components of sustainability research (Clark and Dickson, 2003). The descriptive–analytical mode of sustainability research is basically an advanced form of complex system analysis, applied to complex and dynamic socio-ecological systems (see for example Ostrom et al., 2007; Matson, 2009). The transformational mode is oriented towards practical solutions for sustainability problems. Therefore sustainability research in the transformational mode is confronted with the challenges of generating actionable knowledge, incorporating knowledge from outside academia, and dealing with different values and political interests. Typical research questions in the transformational mode are: (1) how socio-ecological systems would function and look in compliance with various values (for example different ways to balance socio-economic needs and environmental capacities); (2) which transition pathways are viable and what strategies could be explored to move towards solutions.

References and further reading: Ostrom et al. (2007); Matson (2009); Wiek et al. (2012); Clark and Dickson (2003).

### **Interdisciplinarity**

The US National Academies' report on interdisciplinarity defines interdisciplinary research as a mode of research by teams or individuals that

integrates information, data, techniques, tools, perspectives, concepts and/or theories from two or more disciplines or bodies of specialized knowledge to advance fundamental understanding or to solve problems whose solutions are beyond the scope of a single discipline or area of research practice (National Academies, 2004). In the particular context of sustainability science, the practice of interdisciplinary research results more specifically from the need to combine descriptive–analytical modes of research and transformational modes of research (see the glossary entry for descriptive–analytical versus transformational mode of research). In practice, this means to integrate research results from descriptive–analytical disciplines such as economics and environmental sciences, with research results from value-based ethical inquiry and exploration of socially legitimate transition pathways.

References and further reading: National Academies (2004); Jerneck et al. (2010).

### **Socio-ecological Systems**

The term “socio-ecological system” is used to model situations where social and ecological systems are linked through a set of dynamic interactions, which makes the delineation between the social and the natural system artificial and arbitrary (Berkes et al., 2003b). Human actions have had major impacts on biophysical systems for thousands of years. Yet the scope and magnitude of the human forces operating in socio-ecological systems have risen dramatically, leading prominent scientists to conclude that we have entered a world of human-dominated ecosystems (Vitousek et al., 1997), even on a planetary scale (Crutzen and Stoermer, 2000; Crutzen, 2002). The specific objective of the research on socio-ecological systems is to investigate how human societies deal with change in these coupled systems, and how capacity can be built to adapt to future change. Dealing with separated ecological, social or economic systems alone is challenging enough. But the resultant socio-ecological systems are far more complex and dynamic than any ecosystem human societies have encountered previously. It follows that non-linearities and the inevitable uncertainties associated with complex and highly dynamic systems need to be taken into account in the analysis of institutions to govern these systems.

References and further reading: Berkes et al. (2003b); Crutzen (2002); Crutzen and Stoermer (2000); Vitousek et al. (1997).



## **Transdisciplinarity**

Transdisciplinary research complements conventional basic and applied research in problem fields characterized by complexity and uncertainty: “There is a need for transdisciplinary research when knowledge about a societally relevant problem field is uncertain, when the concrete nature of problems is disputed, and when there is a great deal at stake for those concerned by the problems and involved in dealing with them” (Pohl and Hirsch Hadorn, 2006, p. 20). Examples of such problem fields are migration, violence, health, poverty, global environmental change and cultural transformation processes, among others. Transdisciplinarity implies that the precise nature of a problem to be addressed and solved is not predetermined and needs to be defined cooperatively by actors from science and the life-world. To enable the refining of problem definition as well as the joint commitment in solving or mitigating problems, transdisciplinary research connects problem identification and structuring, searching for solutions, and bringing results to fruition “in a recursive research and negotiation process” (Wiesmann et al., 2008, p. 436). More specifically, sustainability scholars define transdisciplinary research as a “reflexive, integrative, method-driven scientific principle aiming at the solution or transition of societal problems, and concurrently of related scientific problems, by differentiating and integrating knowledge from various scientific and societal bodies of knowledge” (Jahn et al., 2012, pp. 26–7).

References and further reading: Wiesmann et al. (2008); Jahn et al. (2012); Pohl and Hirsch Hadorn (2006).

## **Transition**

The term “transition” has emerged as a key theoretical concept in the analysis of the sustainability crisis over the last decade. It refers to profound processes of change that involve both innovative practices and structural and cultural adaptations (Grin et al., 2010). This notion of structure has to be understood broadly, including physical infrastructure (physical stocks and flows), economic infrastructure (market, consumption, production), and institutions (rules, regulations, collective actors such as organizations, and individual actors). The notion of culture refers to the collective set of values, norms, perspectives (in terms of coherent, shared orientation) and paradigm (in terms of the way of defining problems and solutions) (Loorbach and Rotmans, 2006).

References and further reading: Grin et al. (2010); Loorbach and Rotmans (2006).

### **Uncertainty**

Despite the enormous effort and resources that have gone into developing and applying methods for addressing uncertainty, there has been little concerted effort to see whether they contribute significantly either to knowledge or to policy. Even when there is little empirical data for solving policy problems, it is mostly treated by traditional statistical techniques. However, as John Christian Bailar, an expert in statistical methodologies, put it, all the statistical algebra and all the statistical computations may work against the need for disciplined thought and scientific rigour, because “the kind of random variability that we see in the big problems of the day tend to be small relative to other uncertainties”. In particular, “random variability – the stuff of p-values and confidence limits, is simply swamped by other kinds of uncertainties in assessing the health risks of chemical exposure, or tracking the movement of an environmental contaminant, or predicting the effects of human activities on global temperature or the ozone layer” (Bailar, 1988, p. 19). Thus, from a scientific perspective, the validity of the conventional statistical approach to uncertainty for addressing sustainability problems is, at best, dubious. New methods must be developed for making our “ignorance usable” (Ravetz, 1990). In particular, different kinds of uncertainty need to be clearly expressed and analysed. As discussed in more detail by Funtowicz and Ravetz (1993, pp. 743–4), there is a need to distinguish among inexactness, unreliability and irremediable uncertainty.

References and further reading: Bailar (1988); Ravetz (1990); Funtowicz and Ravetz (1993).

### **Weak, Intermediate and Strong Sustainability**

Sustainability can be described as the “maintenance of capital” (Goodland and Daly, 1996). In the case of economic sustainability it refers mainly to financial capital. For example, historically, at least as early as the Middle Ages, merchants wanted to know how much of their sales receipts could be consumed by their families without depleting the capital of their business (for example by using only the net profits, minus investment costs, for private consumption). More recently, the concept of sustainability is increasingly used in the context of the ecological crisis, where the term “environmental sustainability” refers to the maintenance, or at least non-declining, of natural capital. The latter is defined as the stock of

environmentally-provided assets (such as soil and its microbes and fauna, atmosphere, forests, water, wetlands) that provides a useful flow of goods or services (see the concept of ecosystem services discussed in section 3.1). Due to the degradation of natural capital, such natural capital, and not lack of technology or human-made capital, has in many situations become the limiting factor of socio-economic activities. For example, timber is limited by the remaining forests, not by sawmills, marine fishing by the remaining fish, not by fishing boats and so on. In this context, one can distinguish between three degrees of sustainability: weak, intermediate and strong. These refer respectively to situations where only total level of capital has to be remain intact (so one type of capital can be totally depleted, without loss of well-being), only critical thresholds of each kind of capital have to be maintained and the different kinds of capital have to be kept intact separately. Strong sustainability is important when the different forms of capital are complements and not substitutes, for example a sawmill (human-made capital) is worthless without the complementary capital of a forest.

References and further reading: Goodland and Daly (1996); Common and Stagl (2005).

## **B. GLOSSARY OF KEY TECHNICAL TERMS**

### **Dynamic Stochastic General Equilibrium Models**

These models aim to describe the behaviour of the economy as a whole by analysing the interaction of many microeconomic decisions, taking into account the fact that the economy is affected by random (“stochastic”) shocks such as technological change, fluctuations in the price of oil, or changes in macroeconomic policy-making. The core set of microeconomic variables typically used as the starting point of these models are economic preferences (maximizing personal utility or maximizing firms’ profits), productive capacity of the agents (for firms, typically specifying their capacity to produce a certain amount of goods, in function of given amounts of labour, capital and other inputs that are employed), and economic institutions (such as budget constraints, rules of monetary and fiscal policy) (Kydland and Prescott, 1982).

### **General/Partial Equilibrium Analysis**

General equilibrium analysis tries to give an understanding of the whole economy at equilibrium, starting with individual markets and agents. The

first attempt in neoclassical economics to model prices for a whole economy was made by Léon Walras (1874). In partial equilibrium analysis, the determination of the price of a good is simplified by just looking at the price of one good and assuming that the prices of all other goods remain constant.

### **Lexicographic Preferences and Ordinal Utility**

An agent using “lexicographic preferences” ranks entities or aspects in order of choice but rejects the possibility of trading or substitution amongst these entities (Spash, 1998). Such preferences may be absolute, as animal rights, or bounded, as when some minimum living standard is required before such rights become operative (O’Neill and Spash, 2000). These types of preferences conform to the basic axioms of rationality in neoclassical economics but deny the principle of (gross) substitution, which implies that everything has a trade/exchange price. Many economists assume these preferences represent irrational viewpoints but evidence exists that they may be relatively common especially for environmental issues. In presence of lexicographic preferences, one cannot apply ordinal utility theory, which supposes that all pairs of alternative bundles (combinations) of goods can be ordered such that one is considered by an individual to be worse than, equal to, or better than the other.

### **Maximum Sustainable Yield**

The maximum sustainable yield is the largest catch that can be taken, or the largest yield that can be harvested, that still allows the population to continue to reproduce indefinitely. However, conservation biologists widely regard the concept as misused because it focuses solely on the species in question, ignoring the damage to the ecosystem caused by the designated level of exploitation and the issue of bycatch (Walters and Maguire, 1996).

### **Multi-criteria Evaluation**

A typical multi-criteria problem is described by a finite set of feasible actions and a finite set of evaluation criteria (Funtowicz et al., 2002). In general, in a multi-criteria problem, there is no solution optimizing all the criteria at the same time. The multi-criteria evaluation methods allow decision makers to find compromise solutions taking into account different conflicting values. Increasingly multi-criteria analysis uses software and methods from qualitative comparative research (for an overview of these methods see Rihoux and Ragin, 2009).

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# Index

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- agent-based modelling 101–102
- agricultural and food systems 9, 10, 51–52, 119
- Berkes, Fikret 42–43, 47, 137, 143, 148–149
- Brundtland report 6, 8, 23, 29, 41
- climate change 4, 8–10, 16, 18–19, 25, 126
- Cofradias fishery management (Spain) 93, 94
- commons 22–24, 88
- community-university research partnerships 103–106
- companion modelling 100–102
- Condorcet, Marquis de 85–86
- Costanza, Robert 13, 47, 87, 145
- Daly, Herman 13, 15–16, 35, 46, 56, 139–140, 145, 148
- Dietz, Thomas 24–25, 146
- earth ethics 79–81
- Earth System Science Partnerships 51, 52, 116
- ecological footprint 31–32, 119
- economic growth
  - and social welfare 54–56
  - and natural capital depreciation 55
  - and human capabilities 65
- economic modelling
  - Walrasian general equilibrium model 43, 63, 140
  - dynamic stochastic equilibrium model 63, 140
- economic theories
  - ecological economics 45–48
  - post-keynesian macroeconomics 60–66
  - Veblenian evolutionary economics 72–75
- Economics of Ecosystems and Biodiversity Assessment Report (TEEB) 50
- ecosystem services
  - degradation of ecosystems 4
  - integrated management 41–48
  - criticism of maximum sustainable yield 43, 141
- energy, oil peak 9, 10, 18–20
- environmental health 95–99
- ergodic systems 63, 65, 84
- European Commission
  - Directorate General Research 1, 27, 59, 118
  - Innovation Union Programme 90
- Everglades National Park (US) 44, 45
- financial markets
  - and sustainability 60
  - 2008 financial crisis 3, 60–62
  - and systemic risks 61
- forest groups (Belgium) 22, 94
- governance
  - and social norms 24
  - and personal values 24
- Greenspan, Alan 3, 61
- higher education institutions 113–116, 124–126
- Hirsch Hadorn, Gertrude 95, 138, 146, 149, 156, 163
- Holling, Crawford Stanley 16, 42, 44–45, 149
- Indicators
  - alternative growth indicators 55–57
  - gross domestic product (GDP) 53–55

- and multi-criteria assessment 57–60, 141
- inequality 4, 9, 20–23, 32, 48, 53
- interdisciplinarity
  - and complex adaptive systems 33–36
  - in peer reviewed journals 3, 107–110
  - limits of interdisciplinarity 75–77
- Intergovernmental Panel on Climate Change (IPCC) 8, 9, 16, 19, 129
- Intergovernmental Science-Policy Platform for Biodiversity and Ecosystem Services (IPBES) 50
- Jackson, Tim 17–19, 53, 55, 60, 66, 150
- Jaeger, Jill 1, 26, 33, 111, 113, 116–117, 121, 150–151, 156, 159, 163
- Keynes, John Maynard 82, 146
- Lang, Daniel 5, 38–39, 92, 120, 143, 152, 158
- lexicographic preferences 47, 48, 141
- Local Science Network for Environment and Sustainability 126, 127, 133
- Lucas, Robert 4, 62, 146, 153
- Malthus, Thomas Robert 85–86
- Marshall, Alfred 82, 142
- methodology of research
  - reductionism 25, 34, 73, 81–82
  - and complex adaptive systems 25, 34–35
  - hypothetico-deductive research 25, 28
  - entanglement of facts and normative values 30–32, 78–79
  - and uncertainty 33, 37, 65, 139
  - extended peer review 37
- Millenium Ecosystem Assessment 9, 4, 11, 12, 48–51
- multi-method research 83, 87, 111, 112, 115, 123, 124, 133
- National Science Foundation (US) 115, 118
- Nelson, Richard 73, 82, 142, 154
- Norgaard, Richard 51
- North, Douglas 84, 149, 155
- Ostrom, Elinor 25–26, 34–35, 81–82, 87, 111, 136, 146, 155–157
- poverty 4, 9, 20, 21, 58
- programmatic research funding 126–128, 133
- public policy
  - command and control 24
  - market incentives 24, 25
  - community state co-management 50
  - local community management 49
  - multi-stakeholder arrangements 50
- Putnam, Hilary 78–80, 148, 156–157
- research evaluation 111–112, 116
- research policy, and socially relevant research 27, 28, 36
- resilience 16, 32, 43, 116
- Rifkin, Jeremy 66, 79, 119, 157
- Rio Platano Biosphere Reserve (Honduras) 4, 22
- Rotmans, Jan 33, 71–72, 111, 138–139, 147–148, 153, 158, 163–164
- Samuelson, Paul 83–84, 143
- science-policy-society partnerships 90, 91
- Sen, Amartya 30, 78, 80, 85–86, 158–159
- Simon, Herbert 34, 81, 84, 101, 146, 159
- social economy 103–106
- Social Sciences and Humanities Research Council (Canada) 103–104
- socio-ecological systems 35–36, 137
- Spash, Clive 46–47, 50, 61, 64–65, 83, 141, 145, 148–149, 151, 155, 159–160
- strategic science 35, 36, 76
- sustainability
  - strong sustainability 5, 14–16, 28–33, 75–77, 139
  - decoupling growth 13–20, 28, 53
  - definition 13
- sustainability ethics
  - and future generations 29–30
  - capabilities approach 29–30
  - and economic theory

- sustainability plan of the City of Rome 77, 119
- sustainability science
  - major challenges 1
  - institutional barriers 107–133
  - definition 26
  - critical levels of natural capital 30–32
  - and economics 78–89
- Sustainability Transitions Research Network 117, 129, 133
- Swiss Academies of Arts and Sciences, Transdisciplinary Research Net 2, 117, 123, 129, 131–132
- Talloires Declaration 114
- technological innovation
  - and risk 40
  - and normative values 67
  - and policy 68
  - technological lock-in 73–75
- Tokyo University
  - Graduate School of Frontier Sciences 2, 114–115, 122, 133
  - partnership with Kashiwa City 77, 90, 115, 119
- Alliance for Global Sustainability 2, 117, 129, 130, 133
- transdisciplinarity
  - definition 36, 138
  - components of a transdisciplinary research process 37–39
  - and extra-scientific stakeholder expertise 38, 57–77, 90–95
- transformative science 76, 136
- transition theory
  - and innovation 69–71, 138
  - regional approach to 72
  - and strong sustainability 71–72
- typological theories 81–82
- University of Greifswald, Institute for Landscape Ecology and Botany 2, 124, 125
- Walras, Leon 83, 141, 162
- Weaver, Paul 4, 19–20, 22, 57, 60, 111, 120, 163
- Young, Oran 25, 162, 164